

County of Jackson,  
Michigan



For the Year Ended  
December 31, 2019

Comprehensive  
Annual Financial  
Report

Prepared by:

Administrator/Controller  
*Michael R. Overton*

Finance Director  
*Cecilia Anderson*

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# COUNTY OF JACKSON, MICHIGAN

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## INTRODUCTORY SECTION

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# Jackson County

## ADMINISTRATOR/CONTROLLER

Michael R. Overton, Administrator/Controller

June 30, 2020

To the Board of Commissioners and the Citizens of the County of Jackson, Michigan:

Transmitted herein is the County of Jackson, Michigan's Comprehensive Annual Financial Report for the 2019 fiscal year. The County of Jackson, Michigan's financial reporting requirements are mandated by the Michigan Act 2 of the Public Acts of 1968, as amended. This Act requires that the County of Jackson, Michigan issue an annual financial report, and that this report be audited by certified public accountants.

This report consists of management's representation concerning the finances of the County of Jackson, Michigan. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect the Government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County of Jackson, Michigan's financial statements in conformity with Generally Accepted Accounting Principles (GAAP). Because the cost of internal controls should not outweigh their benefits, our framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County of Jackson, Michigan's financial statements have been audited by Rehmann Robson, a firm of licensed, certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County of Jackson, Michigan for the fiscal year ended December 31, 2019 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County of Jackson, Michigan's financial statements for the fiscal year ended December 31, 2019, are fairly presented in conformity with GAAP. This is the highest opinion that can be received. The independent auditors' report is presented as the first component of the financial section of this report.

The County is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act Amendments of 1996 and Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The County of Jackson, Michigan's MD&A can be found immediately following the report of the independent auditors.

## PROFILE OF THE COUNTY OF JACKSON, MICHIGAN GOVERNMENT

The County of Jackson, Michigan occupies 707 square miles, has a current population approaching 160,000, and is located in the south-central portion of Michigan's Lower Peninsula. The County was incorporated on August 1, 1832.

The County of Jackson, Michigan is governed by a nine-member Board of Commissioners. Each Commissioner is elected on a partisan basis for terms of two years from single-member districts. The board annually elects from its ranks a Chairperson and a Vice Chairperson by majority vote. The administration of the County, other than constitutionally mandated elected officials, is guided by the County Administrator/Controller who is appointed by a majority vote of the Board of Commissioners and serves at its pleasure. Primary functions of the Board is to determine the type and level of County services, approve the County Budget, maintain equalization of County property values, provide responsive legislative oversight for County services, and the appointment of various boards, commissions and County officials.

Judges of the 4th Judicial Circuit Court, Probate Court, and 12th District Court are elected at large for six-year terms. Operation of the court system is under the auspices of the Michigan Supreme Court and the respective presiding Judges, while the County government primarily provides financial support.

Administration of the County is divided by the Michigan Constitution among various constitutional or statutory County officials, including the County Treasurer, County Clerk / Register of Deeds, Prosecuting Attorney, Drain Commissioner and Sheriff, who are elected at-large for four-year terms. The County Treasurer is the custodian of all funds, administers the collection of delinquent property taxes, and performs other duties concerned with interrelated fiscal affairs of County departments and agencies. The duties of the County Clerk / Register of Deeds include keeping and maintaining records of births, marriages and discharges of military personnel, serving as Clerk of the Board of Commissioners as well as the Clerk of the Circuit Court, the recording of deeds, mortgages, surveys, plats, and notices of liens and bills of sales. The Prosecuting Attorney prosecutes violations of State criminal law within the County and may represent the County in appropriate Courts. The Drain Commissioner administers the location, construction and maintenance of drains in the County. The Sheriff's duties involve the charge and custody of the County Jail, the serving of processes and primary law enforcement response in areas of the County without local police functions.

In 2012, the Michigan Legislature amended Act 283 of 1909 allowing County Commissions to dissolve County Road Commissions and assume their responsibilities. In January of 2013, the Jackson County Board of Commissioners dissolved the Road Commission and assumed their responsibilities.

In addition, the Board of Commissioners appoints several County officials, including the Administrator/Controller, Health Officer, Medical Examiner, and Equalization Director. The Administrator/Controller's responsibilities include direction of central administrative functions of the County Government and acting as a liaison on behalf of the Board of Commissioners between County offices, appointed officials and the general public. The Health Officer directs the operation of the County Health Department in accordance with Board of Commissioner's directions and as authorized by State Law. The Medical Examiner performs the statutory duties of Medical Examiner. The Equalization Director oversees the equalization process of the County as prescribed by law.

The Board of Commissioners also appoints various boards and commissions to oversee specific County services and to advise the Board on certain matters of interest. Appointments to boards overseeing specific County functions include the Department of Human Services Board, the Parks and Recreation Commission, the Airport Board, the Fair Board and the Economic Development Corporation Board among many others.

The business of the County is carried out on a daily basis by some 648 Full Time Equivalent employees located at several different locations throughout the County, providing a diverse array of services in the areas of human services, road maintenance, law enforcement, justice, administration, recreation, education, elections, and record keeping.

## FACTORS AFFECTING FINANCIAL CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County of Jackson, Michigan operates.

### Local Economy

The County of Jackson, Michigan, located at the hub of Interstate 94 and U.S. 127 in Central Michigan's Lower Peninsula, enjoys a rich human and technical resource database. The economic status of Jackson and the City of Jackson (county seat) is heavily influenced by its geographic location and continues to diversify its economy in the areas of agriculture, health care, manufacturing, retail, and tourism related opportunities.

A significant factor contributing to the area's economic strength is the presence of the headquarters of Consumers Energy, one of the largest public utilities in the State of Michigan; the State Prison of Southern Michigan (SPSM), the State's largest correctional institution; and the Henry Ford Allegiance Health System, the County's premier health care facility and largest employer. These major employers provide a secure foundation for the area's economy.

The Jackson County Airport's runway realignment project, which began in 2006, is now complete and in operation. The total estimated construction budget was \$40 million. This project will enhance the viability of an "Aviation Business Park" located on surplus airport property.

The 2019 taxable value for the County of Jackson, Michigan, including reimbursement of personal property losses by the State, increased by 4.08%. Total assessed property values for the County are \$5.80 billion based on the 2019 Equalization Report. The total change in the Equalized Value (which is approximately 50.00% of actual property value) was an increase of \$336 million or 6.15% for 2019.

The Enterprise Group of Jackson County was instrumental in the creation of 280 jobs in 2019 with a total new investment of \$31,521,411. The Blackman Charter Township and its Blackman Charter Township Local Development Finance Authority, along with Jackson County and its Department of Transportation are applying for EDA Grant funds for the County Farm - Springport Corridor Improvements, and for the road construction into the Jackson Technology Park North. Infrastructure improvements are likely to begin in the fall of 2020. The total grant amount is anticipated to be \$5.9 Million, with a total project estimate of \$7.4 Million. The Park will be 180 acres and dedicated to technology based manufacturing companies. The January 2020 unemployment rate stood at 3.8%.

### Long-Term Financial Planning

The total fund balance in the general fund is 19.05% of total general fund expenditures and transfers out. In 2007, the Board established the guideline at 18.00%-24.00%, due to uncertain financial conditions with the State of Michigan. The total fund balance fell within policy guidelines in 2019.

The Board completed a strategic planning process in 2019 to update/reaffirm the existing plan. The strategic plan guides budget decisions in the allocation of resources. The County's priorities include, Economic Development, Safe Community, Healthy Community, Recreational and Cultural Opportunities, and Community and Social Supports. At the beginning of each budget year, the Commissioners reconfirm the Strategic Plan and refresh department budget priorities.

## Relevant Financial Policies

The greatest impact on the County budget in many years was the passage of Public Act 357 of 2004 that shifted the collection of the County property tax assessment from the winter to the summer. The Legislature passed this act to create a revenue stream that, for the next few years, would offset the elimination of state revenue sharing payments. This shift has necessitated the large increase in undesignated reserves for cash flow purposes since the largest single revenue source the County receives (property taxes) are now not fully collected until May following the December fiscal year end. The change caused an additional challenge since budgeting is dependent on the legislature continuing to fund revenue sharing to Counties while the State's revenues decrease. In anticipation of this challenge, the Board of Commissioners increased the target for fund balance as has been previously discussed.

The Headlee Amendment of 1978 was designed to limit the ability of local governments to levy new taxes and to limit the growth of property tax revenues in general. Its provisions require that when growth on existing property is greater than inflation, the local government must "roll back" its millage rate so that the total increase does not exceed inflation. In 1994 Proposal A was passed which limits the increase in property taxes on individual properties to the lesser of inflation or 5.00% unless the property is sold. These two provisions control growth but not declines in property values meaning that governments that experience losses during downturns will take decades to restore tax revenues during recoveries. The net effect of these two provisions will limit our revenue increase to 3.00%.

The County of Jackson, Michigan depleted its Revenue Sharing Reserve Fund in 2010 and as a result the State did reinstate Revenue Sharing payments beginning in 2010 at full funding levels. However, going forward the amounts are equivalent to what the County received in 2001. The County has entered into several Inter-local Agreements with units of governments that will enhance general operating revenues going forward.

## Major Initiatives

As a distinct part of the County's strategic plan, we have been fostering intergovernmental cooperation in the provision of services. Inter Local Agreements were consummated for Road Patrol services with eight townships, villages and other local governments. The Equalization office provides assessing services for four townships, and anticipates the fifth and sixth to come online in 2020. In 2013, the County entered into an agreement to share Jackson County Department of Transportation ("JCDOT") equipment and purchasing services with the Calhoun County Road Department with a savings of over \$2,000,000 since inception. The County will continue to explore other collaborative arrangements in the areas of IT, Assessing, Public Safety and Facilities management with the other local units of governments as opportunities present themselves.

Jackson County constructed a new morgue in 2018. The Medical Examiner continues to contract with neighboring Counties for autopsy services and is exploring additional collaboration opportunities. We anticipate an agreement for morgue services with both Lenawee and Hillsdale County to become effective in July of 2020.

Administration has undertaken an effort to make the County a high performance organization involving staff at all levels in decision making. A leadership team consisting of elected officials, department heads, managers, and union members meets to develop processes to improve how the County operates.

Budget preparation has moved from a document filled with numbers to a large on-line presentation complete with charts, historical data, and performance measurement. In addition, each department prepares information outlining their mission, activities, impact on the strategic plan, accomplishments, and key indicators. The same information that is available to Commissioners is also open to public viewing via the County web-page. In 2020 the County is renewing its commitment to transparent government by encouraging more use of social media. We've developed policy and training in the use of social media and hope to reach much broader segment of the County of Jackson, Michigan's residents.

## AWARDS AND ACKNOWLEDGMENTS

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of Jackson, Michigan for its comprehensive annual financial report (CAFR) for the year ended December 31, 2018. This is the 25th consecutive year that the County has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report. Such CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we will continue submitting it to the GFOA to determine its eligibility annually.

The County of Jackson, Michigan's bond rating was affirmed by Standard & Poor to AA- in February 2019. The County's Moody's rating was updated September 2019 to Aa3. The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the County of Jackson, and outside participating partners. I would like to express my appreciation to all members of the departments who assisted and contributed to the preparation of this report and in particular to Finance Department. Credit also must be given to the Chairman of the Board and the County Commissioners for their unfailing support for maintaining the highest standards of professionalism in the management of the County of Jackson's finances.

Respectfully submitted,

A handwritten signature in black ink that reads "Michael Overton". The signature is written in a cursive, flowing style.

Michael R. Overton

Administrator/Controller

# COUNTY OF JACKSON, MICHIGAN

## PRINCIPAL OFFICIALS

YEAR ENDED DECEMBER 31, 2019

### BOARD OF COMMISSIONERS

James E. Shotwell, Jr., Chair

Tony Bair  
Rodney Walz  
Corey Kennedy  
Phillip S. Duckham, III

Dr. Allan Tompkins  
Daniel J. Mahoney  
Darius Williams  
David K. Elwell

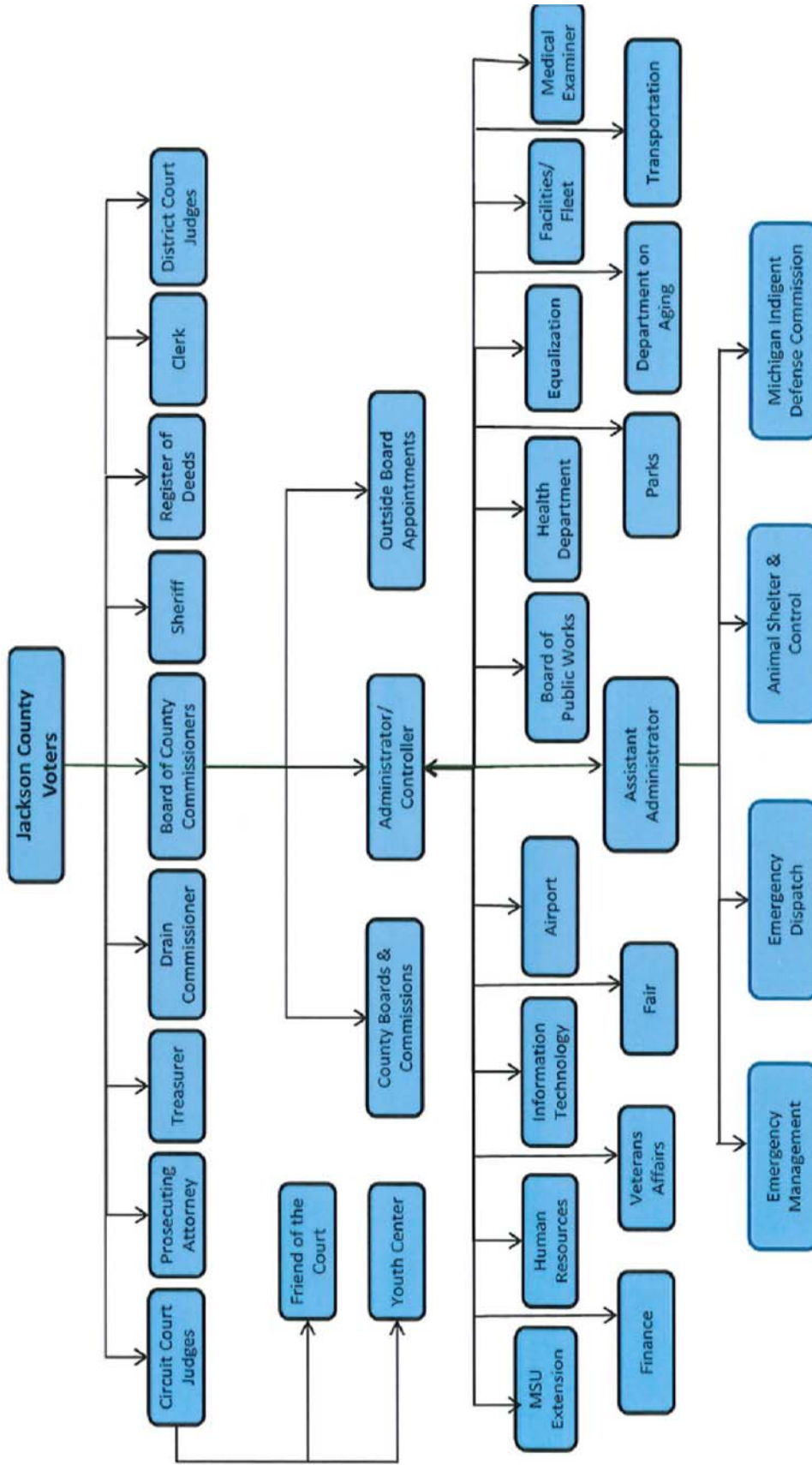
### ADMINISTRATOR/CONTROLLER

Michael R. Overton

### FINANCE DIRECTOR

Cecilia Anderson, CPA

Organization Chart





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**County of Jackson  
Michigan**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2018**

*Christopher P. Morill*

Executive Director/CEO



## FINANCIAL SECTION

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## INDEPENDENT AUDITORS' REPORT

June 30, 2020

Board of Commissioners  
 County of Jackson, Michigan  
 Jackson, Michigan

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the *County of Jackson, Michigan* (the "County") as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Independent Auditors' Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Economic Development Corporation component unit, which represents the below indicated percentage of the total assets and deferred outflows of resources, net position, and program revenues of the aggregate discretely presented component units:

	Percent of Total Assets and Deferred Outflows	Percent of Total Net Position	Percent of Total Program Revenues
Economic Development Corporation	4.4%	12.7%	0.5%

Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Economic Development Corporation, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Opinions*

In our opinion, based on our audit and the report of the other auditor, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Jackson, Michigan, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the general fund and major special revenue funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

### *Implementation of GASB Statement No. 84*

As described in Note 21, the County implemented the provisions of GASB Statement No. 84, *Fiduciary Activities*, in the current year. Accordingly, beginning net position of governmental activities and the custodial funds, and beginning fund balance of the nonmajor governmental funds were restated. Our opinion is not modified with respect to this matter.

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and the schedules of the employee retirement system and other postemployment benefit plan information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the required supplementary information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules, and the introductory section and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

### *Other Reporting Required by Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2020 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

The image shows a handwritten signature in black ink that reads "Lehmann Johnson LLC". The signature is written in a cursive, flowing style.

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

# COUNTY OF JACKSON, MICHIGAN

## Management's Discussion and Analysis

As management of the County of Jackson, Michigan (the "County"), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2019. We encourage readers to consider the information presented here in conjunction with accompanying audited financial statements.

### Financial Highlights

· Total net position	\$ (28,977,148)
· Change in total net position	(10,489,435)
· Fund balances, governmental funds	36,960,132
· Change in fund balances, governmental funds	(4,865,228)
· Unassigned fund balance, general fund	7,811,452
· Change in fund balance, general fund	15,044
· Installment debt outstanding	175,605,925
· Change in installment debt	19,390,131

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference being net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include judicial, general government, public safety, public works, health and welfare, recreation and cultural, and community development. The business-type activities of the County include delinquent tax revolving, medical care facility, resource recovery, personal property tax and foreclosure tax administration funds.

The government-wide financial statements include not only the County itself (known as the *primary government*), but also legally separate Economic Development Corporation, Land Bank Authority, Drain Commission, Brownfield Redevelopment Authority, and Board of Public Works for which the County is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government itself.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.



## COUNTY OF JACKSON, MICHIGAN

### Management's Discussion and Analysis

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains numerous individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the general fund, road fund and Series 2018C LifeWays debt service fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for its general fund and special revenue funds. Budgetary comparison statements and schedules have been provided to demonstrate compliance with these budgets.

**Proprietary Funds.** The County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for its delinquent tax revolving fund, medical care facility, resource recovery, personal property tax and foreclosure tax administration funds. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses *internal service funds* to account for its risk management and employee benefit programs in addition to land use planning and graphic information systems. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the delinquent tax revolving and medical care facility, which are considered to be major funds of the County. Individual fund data for each of the nonmajor proprietary funds is provided in the form of combining statements elsewhere in this report. The County's internal service funds are presented in the proprietary fund financial statements in the Governmental Activities - Internal Service Funds column.

**Fiduciary Funds.** *Fiduciary funds* are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are *not available* to support the County's own programs. The accounting used for *fiduciary funds* is much like that used for proprietary funds.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the County's progress in funding its obligation to provide pension and other postemployment benefits to its employees.

## COUNTY OF JACKSON, MICHIGAN

### Management's Discussion and Analysis

#### Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$28,977,148 at the close of the most recent fiscal year.

	Net Position					
	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
<b>Assets</b>						
Current and other assets	\$ 72,580,880	\$ 78,805,269	\$ 28,028,801	\$ 34,879,816	\$ 100,609,681	\$ 113,685,085
Capital assets, net	217,709,276	181,270,155	17,190,410	17,729,931	234,899,686	199,000,086
<b>Total assets</b>	<b>290,290,156</b>	<b>260,075,424</b>	<b>45,219,211</b>	<b>52,609,747</b>	<b>335,509,367</b>	<b>312,685,171</b>
<b>Deferred outflows of resources</b>						
	44,106,378	17,450,118	9,081,274	3,429,763	53,187,652	20,879,881
<b>Liabilities</b>						
Long-term debt	169,245,277	148,961,114	9,168,653	9,913,813	178,413,930	158,874,927
Other liabilities	200,595,074	153,767,357	28,169,663	22,472,323	228,764,737	176,239,680
<b>Total liabilities</b>	<b>369,840,351</b>	<b>302,728,471</b>	<b>37,338,316</b>	<b>32,386,136</b>	<b>407,178,667</b>	<b>335,114,607</b>
<b>Deferred inflows of resources</b>						
	10,196,013	15,114,228	299,487	2,099,135	10,495,500	17,213,363
<b>Net position</b>						
Net investment in capital assets	128,593,178	107,550,702	8,550,465	8,482,719	137,143,643	116,033,421
Restricted	13,161,420	27,513,421	10,052,492	10,378,037	23,213,912	37,891,458
Unrestricted (deficit)	(187,394,428)	(175,381,280)	(1,940,275)	2,693,483	(189,334,703)	(172,687,797)
<b>Total net position</b>	<b>\$ (45,639,830)</b>	<b>\$ (40,317,157)</b>	<b>\$ 16,662,682</b>	<b>\$ 21,554,239</b>	<b>\$ (28,977,148)</b>	<b>\$ (18,762,918)</b>

A substantial portion of the County's net position, \$137,143,643 reflects its investment in capital assets (e.g., land, land improvements, construction in progress, avigation easements, buildings and improvements, equipment and furniture, vehicles, infrastructure, and depletable assets), less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net position of \$23,213,912 represents resources that are subject to external restrictions on how they may be used. The County reports an *unrestricted net position (deficit)* of \$189,334,703.

The County implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, in fiscal year 2015 and GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, in fiscal year 2018. In addition to expanded disclosure requirements, the County is required to report its net pension asset/liability, net other postemployment benefit asset/liability, and the related deferred inflows/outflows of resources on the statement of net position.

# COUNTY OF JACKSON, MICHIGAN

## Management's Discussion and Analysis

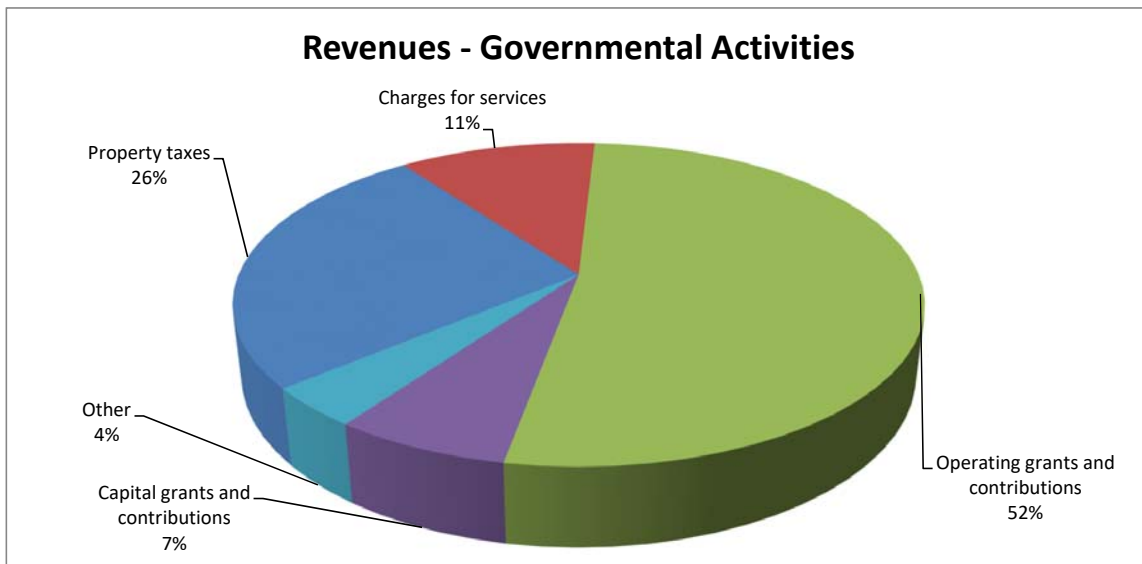
	Changes in Net Position					
	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
<b>Revenues</b>						
Program revenues:						
Charges for services	\$ 14,191,871	\$ 11,646,147	\$ 19,608,542	\$ 17,909,249	\$ 33,800,413	\$ 29,555,396
Operating grants and contributions	65,403,916	58,357,306	4,739,702	4,833,488	70,143,618	63,190,794
Capital grants and contributions	8,664,722	3,625,507	-	-	8,664,722	3,625,507
General revenues:						
Property taxes	33,530,609	27,087,232	-	-	33,530,609	27,087,232
Unrestricted state shared revenues	4,132,627	4,087,077	-	-	4,132,627	4,087,077
Unrestricted investment earnings	604,284	416,134	-	-	604,284	416,134
Gain on sale of capital assets	9,518	-	-	-	9,518	-
<b>Total revenues</b>	<b>126,537,547</b>	<b>105,219,403</b>	<b>24,348,244</b>	<b>22,742,737</b>	<b>150,885,791</b>	<b>127,962,140</b>
<b>Expenses</b>						
Judicial	5,245,904	3,565,922	-	-	5,245,904	3,565,922
General government	38,559,541	29,309,335	-	-	38,559,541	29,309,335
Public safety	24,026,029	20,149,419	-	-	24,026,029	20,149,419
Public works	30,335,846	33,203,536	-	-	30,335,846	33,203,536
Health and welfare	26,116,979	15,673,497	-	-	26,116,979	15,673,497
Recreation and cultural	4,209,254	2,652,375	-	-	4,209,254	2,652,375
Community development	1,890,785	1,592,328	-	-	1,890,785	1,592,328
Interest on long-term debt	5,120,468	4,731,872	-	-	5,120,468	4,731,872
Delinquent tax revolving	-	-	582,936	836,356	582,936	836,356
Medical care facility	-	-	25,120,343	20,531,079	25,120,343	20,531,079
Resource recovery	-	-	153,085	128,257	153,085	128,257
Personal property tax	-	-	82,891	2,292	82,891	2,292
Foreclosure tax administration	-	-	601,305	876,567	601,305	876,567
<b>Total expenses</b>	<b>135,504,806</b>	<b>110,878,284</b>	<b>26,540,560</b>	<b>22,374,551</b>	<b>162,045,366</b>	<b>133,252,835</b>
Change in net position, before transfers	(8,967,259)	(5,658,881)	(2,192,316)	368,186	(11,159,575)	(5,290,695)
Transfers	3,369,381	850,501	(2,699,241)	(422,066)	670,140	428,435
Change in net position	(5,597,878)	(4,808,380)	(4,891,557)	(53,880)	(10,489,435)	(4,862,260)
<b>Net position</b>						
Beginning of year	(40,317,157)	(35,508,777)	21,554,239	21,608,119	(18,762,918)	(13,900,658)
Restatement for implementation of GASB 84	275,205	-	-	-	275,205	-
<b>Net position, end of year</b>	<b>\$ (45,639,830)</b>	<b>\$ (40,317,157)</b>	<b>\$ 16,662,682</b>	<b>\$ 21,554,239</b>	<b>\$ (28,977,148)</b>	<b>\$ (18,762,918)</b>

# COUNTY OF JACKSON, MICHIGAN

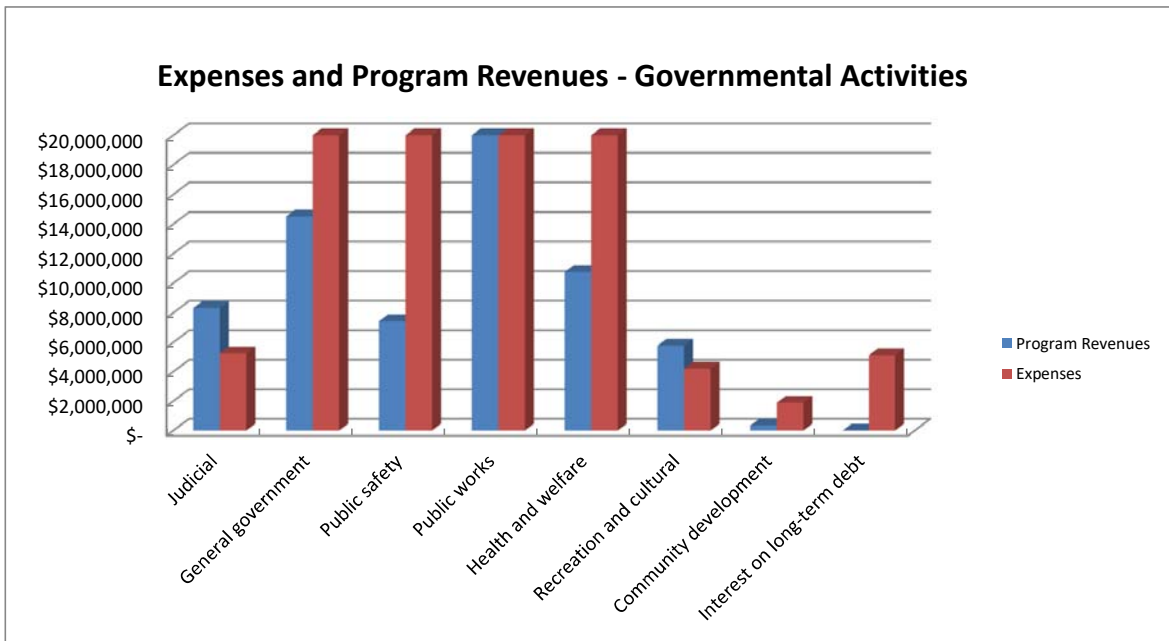
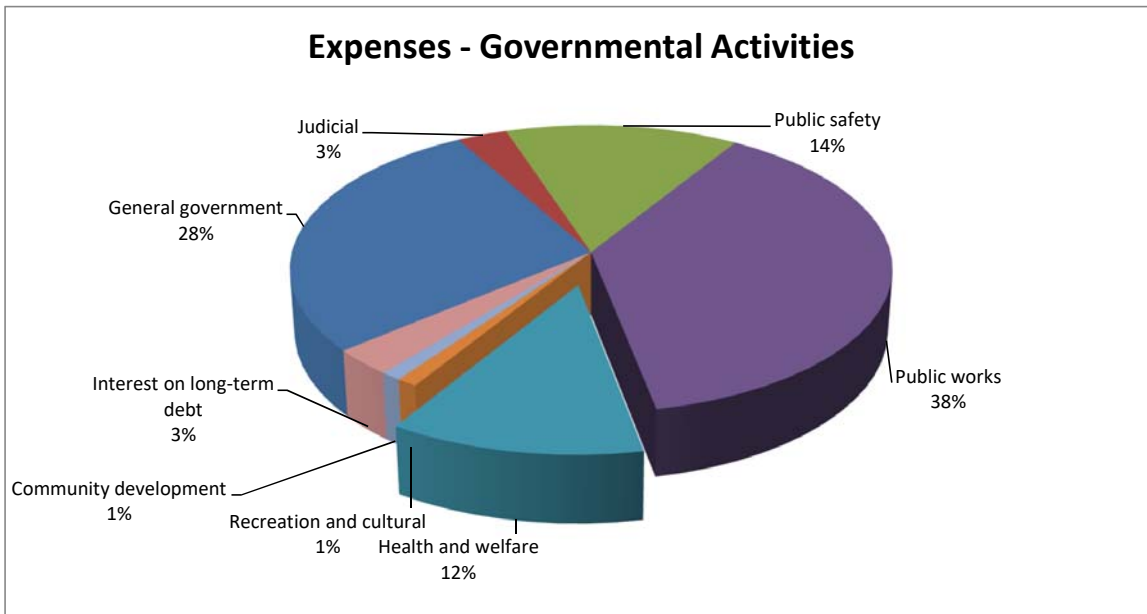
## Management's Discussion and Analysis

Governmental Activities. Governmental activities net position decreased by \$5,597,878. Key elements of this decrease are as follows:

- Increase in property tax is primarily due to receiving millages for Parks, Animal Shelter, and Lifeways.
- Increase in operating grants and contributions is primarily due to an entry to record the receivable for the future bond debt for Lifeways in the amount of \$5,545,000.
- Increase in capital grants and contributions is primarily due to receiving \$4,000,000 from American One for the American One Fair Event Center.
- Increase in judicial expenses is primarily due the creation of the new public defender's office. The year end expenses were in the amount of \$1,189,236. There is also an increase in pension expense in the amount of \$236,665.
- Increase in general government expenses is primarily due to an increase in the OPEB liability of \$7,054,863 and \$2,271,750 increase in the pension liability.
- Increase in public safety is primarily due to the increase in the OPEB expense in the amount of \$2,334,021, increase in pension expense in the amount of \$790,761 and increase in depreciation expense \$401,135.
- Decrease in expenses for public works is primarily due to a decrease in the OPEB expenses in the amount of \$2,483,436.
- Increase in health and welfare is primarily due to increase in OPEB expense in the amount of \$1,508,084 and an increase in pension expense in the amount of \$482,378. In addition, a transfer of Lifeways millage dollars received on their behalf was completed. The amount was \$2,137,297. Also, there was a transfer to LifeWays of \$6,230,000 of bond proceeds received on their behalf.
- Increase in recreation and culture is primarily a decrease in depreciation expense of \$607,076, increase in OPEB expense \$491,609 and increase in pension expense of \$174,831. In addition, two new departments were created in the parks fund. The first one was Parks Fairgrounds and the expenses at year end were \$233,769. The second department is Fair Event Center. The Fair Event Center's year end expenses were \$246,170. In the Fair Donation Fund, \$214,117 of expenses were reported. There were \$148,051 of expenses for Falling Waters Trail.
- Increase in community development is primarily increase in OPEB expense of \$186,556 and pension expense of \$63,253.



Management's Discussion and Analysis



Business-type Activities. Business-type activities decreased the County’s net position by \$4,891,557. Key elements of this decrease are as follows:

- Jackson Medical Care Facility's change in net position is a decrease of \$3,003,545. This is primarily due to a one-time charge to record additional pension and OPEB liabilities due to changes in actuarial assumptions, and the local market nursing wage rate increases exceeding the annual increase to the reimbursement rates from Medicare and Medicaid.
- The foreclosure tax fund transferred the fund's cash balance to the delinquent tax fund in the amount of \$1,752,857 increasing the fund's net position. The decrease in delinquent tax's net position without the transfer from the foreclosure tax fund is \$1,888,012. This represents the net affect of operating income of \$1,932,795 and transfers in/out of \$3,820,807. The transfers out from delinquent tax of \$3,923,748 are primarily for capital purchases and payment for debt service.

# COUNTY OF JACKSON, MICHIGAN

## Management's Discussion and Analysis

### Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds.* The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$36,960,132, a decrease of \$4,865,228 in comparison with the prior year. A portion of this total, \$7,811,452, constitutes unassigned fund balance, which is available for spending for specific purposes and government discretion. The remainder of fund balance is nonspendable, restricted, or committed to indicate that it is not available for new spending.

The general fund is the chief operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the general fund was \$7,811,452, while total fund balance reached \$8,887,040. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures and transfers out. Unassigned fund balance represents 16.75 percent of total general fund expenditures and transfers out, while total fund balance represents 19.05 percent of that same amount.

The road fund balance increased by \$385,901 as a result of the new bond issuance of \$21,159,806 being higher than the net of revenues and expenditures.

The Series 2018C LifeWays debt service fund receivable represents future debt payments on long-term debt.

*Proprietary Funds.* The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position (deficit) of the delinquent tax revolving and medical care facility funds were \$9,688,200 and (\$13,695,483), respectively. Net position for the delinquent tax revolving fund decreased \$92,230 due to a decrease in foreclosed properties being processed in the current year. Additionally, the medical care facility net position decreased \$3,003,545 as a result of 1) a one-time charge necessary to record additional pension and OPEB liabilities due to changes in actuarial assumptions, and 2) local market nursing wage rate increases exceeding the annual increase to the reimbursement rates from Medicare and Medicaid.

### General Fund Budgetary Highlights

The general fund revenue increased by \$1,000,623 from the original to the final amended budget. This was primarily due to an increase to property tax revenue.

Overall, actual general fund revenue and other financing sources for the year ended were under the final budget by \$1,058,109. Actual expenditures and other financing uses for the year ended were under the final budget by \$1,073,153.

The general fund amended budget had appropriations to other funds (transfers out) of \$7,553,342. Actual appropriations were \$7,179,032, under budget by \$374,310.

# COUNTY OF JACKSON, MICHIGAN

## Management's Discussion and Analysis

### Capital Asset and Debt Administration

Capital Assets. The County's capital assets for its governmental and business-type activities as of December 31, 2019 amounted to \$234,899,686 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, construction in progress, avigation easements, buildings and improvements, equipment and furniture, vehicles, infrastructure and depletable assets. Additional information for capital assets can be found at Note 6.

	Capital Assets (net of depreciation)					
	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
Land	\$ 4,284,262	\$ 4,070,916	\$ -	\$ -	\$ 4,284,262	\$ 4,070,916
Land improvements	16,116,380	16,116,380	-	-	16,116,380	16,116,380
Construction in progress	10,053,334	12,645,539	-	4,133,312	10,053,334	16,778,851
Avigation easements	375,547	375,547	-	-	375,547	375,547
Buildings and improvements	23,828,699	21,933,846	16,215,600	13,035,317	40,044,299	34,969,163
Equipment and furniture	18,178,013	18,018,503	912,733	477,877	19,090,746	18,496,380
Vehicles	347,767	362,258	62,077	83,425	409,844	445,683
Infrastructure	144,124,219	107,346,111	-	-	144,124,219	107,346,111
Depletable assets	401,055	401,055	-	-	401,055	401,055
Total capital assets, net	<u>\$217,709,276</u>	<u>\$181,270,155</u>	<u>\$ 17,190,410</u>	<u>\$ 17,729,931</u>	<u>\$ 234,899,686</u>	<u>\$ 199,000,086</u>

Significant capital asset additions during the year include the following:

- Construction of Morgue \$420,684
- Purchase of 505 S. Jackson \$210,000
- Removal of asbestos from chimney \$136,518
- Elevator upgrade at courthouse \$478,464
- Roof replacement at Northlawn building \$217,925
- Grandstand renovations at Keeley Park \$56,052
- IT infrastructure equipment \$1,466,250
- Morgue equipment \$164,642
- Mobile Stage for Keeley Park \$144,020
- Motorola Radio System \$7,494,965
- Keeley Park improvements \$3,591,157
- American One Event Center (work in progress) \$5,247,382
- Storage building \$1,024,209
- Liquid Asphalt Storage building \$833,395
- Jetvac Truck \$466,584
- Road Widener \$267,495
- Sign Truck \$271,616
- Single Axle Dump Truck
- Tandem Axle Dump Truck \$1,032,015
- Vehicles \$56,627

# COUNTY OF JACKSON, MICHIGAN

## Management's Discussion and Analysis

Long-term Debt. At the end of the current fiscal year, the County had total installment debt outstanding of \$175,605,925 excluding compensated absences. This entire amount is backed by the full faith and credit of the County and payable from the primary government's net position. The long-term debt included in the footnotes includes conduit debt issued by the County of Jackson for the benefit of LifeWays, Inc. a local mental health agency. The LifeWays outstanding bond debt of \$10,475,000 is offset by a receivables of \$1,285,000 reported in Series 2015B Lifeways debt service fund, \$3,115,000 in Building Authority debt service fund and \$6,075,000 in the 2018C Lifeways debt service fund. Additional information for long-term debt can be found at Note 9.

	Long-term Debt					
	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
General obligation bonds	\$157,905,000	\$140,610,000	\$ 8,120,000	\$ 8,680,000	\$ 166,025,000	\$ 149,290,000
Capital lease	948,675	-	-	-	948,675	-
Direct borrowings/placements	2,721,846	3,059,609	-	-	2,721,846	3,059,609
LifeWays settlement	1,201,369	1,451,369	-	-	1,201,369	1,451,369
Issuance discount	(11,863)	(13,558)	-	-	(11,863)	(13,558)
Issuance premium	4,021,272	1,665,146	699,626	763,228	4,720,898	2,428,374
Compensated absences	2,458,978	2,188,548	349,027	470,585	2,808,005	2,659,133
Total	<u>\$169,245,277</u>	<u>\$148,961,114</u>	<u>\$ 9,168,653</u>	<u>\$ 9,913,813</u>	<u>\$ 178,413,930</u>	<u>\$ 158,874,927</u>

The County's total installment debt increased by \$19,390,131 during the current fiscal year. This is mainly attributable to the issuance of the 2018C Capital Improvement Bonds (\$6,305,000) and 2019 Michigan Transportation Bonds (\$18,750,000), offset by the scheduled principal payments.

During the year, Moody updated the County's rating to Aa3.

State statutes limit the amount of general obligation debt a governmental entity may issue up to 10 percent of its total state equalized valuation. The current debt limitation for the County is \$622,942,435 which is significantly higher than the County's outstanding general obligation debt.

### Economic Factors and Next Year's Budget and Rates

The following factors were considered in preparing the County's budget for the 2020 fiscal year:

- There was a 4.08% increase in taxable values in 2019. Although there was the 4.08% increase, Michigan has two constitutional laws that limit property tax growth to the rate of inflation or 5%, whichever is less. For 2019, the applicable inflation rate was 1.9%.
- Interest rates have declined over the past few years. The 2020 budget assumes a decline in interest rates.
- The 2020 budget assumes that the State of Michigan will continue the revenue sharing program at previous levels with slight increases.
- The County completed labor negotiations resulting in modest wage increases for the three-year term of the agreements. The County's defined benefit plan is closed to new hires. New hires enter into a defined contribution pension plan and a retirement health savings plan, both of which limit the County's long-term liabilities.
- The Board will continue to follow its guideline of maintaining a general fund balance of 18%-24% of general fund expenditures.
- Subsequent to December 31, 2019, the World Health Organization declared the novel coronavirus outbreak (COVID-19) to be a global pandemic. It is in the early stages, so we cannot quantify the effect this will have on our previous expectations. We expect however, that this pandemic will have a material effect on our assumptions and our operations.

### Requests for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the County of Jackson's finances. Questions concerning any of the information provided in this report or requests for additional financial information may be addressed to the County of Jackson Administrator/Controller, 120 West Michigan Avenue, Jackson, Michigan 49201.



## BASIC FINANCIAL STATEMENTS

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COUNTY OF JACKSON, MICHIGAN

**Statement of Net Position**  
December 31, 2019

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
<b>Assets</b>				
Cash and pooled investments	\$ 32,704,972	\$ 8,370,794	\$ 41,075,766	\$ 2,160,379
Restricted cash and investments	-	550,220	550,220	-
Receivables, net	30,833,976	11,590,607	42,424,583	10,456,752
Advance to component unit	327,500	-	327,500	-
Internal balances	1,657,537	(1,657,537)	-	-
Prepaid items and other assets	7,056,895	1,914,619	8,971,514	63,941
Net pension asset	-	7,260,098	7,260,098	-
Capital assets not being depreciated	30,829,523	-	30,829,523	-
Capital assets being depreciated, net	186,879,753	17,190,410	204,070,163	2,624,588
<b>Total assets</b>	<b>290,290,156</b>	<b>45,219,211</b>	<b>335,509,367</b>	<b>15,305,660</b>
<b>Deferred outflows of resources</b>				
Deferred pension amounts	21,493,746	3,059,523	24,553,269	-
Deferred other postemployment benefit amounts	22,612,632	5,842,070	28,454,702	-
Deferred charges on refunding	-	179,681	179,681	51,709
<b>Total deferred outflows of resources</b>	<b>44,106,378</b>	<b>9,081,274</b>	<b>53,187,652</b>	<b>51,709</b>
<b>Liabilities</b>				
Accounts payable and accrued liabilities	10,684,488	2,403,993	13,088,481	122,847
Unearned revenue	4,007,294	-	4,007,294	-
Advance from primary government	-	-	-	327,500
Long-term debt:				
Due within one year	10,982,316	997,629	11,979,945	1,810,000
Due in more than one year	158,262,961	8,171,024	166,433,985	7,798,848
Net pension liability (due in more than one year)	21,984,290	-	21,984,290	-
Total other postemployment benefit liability (due in more than one year)	163,919,002	25,765,670	189,684,672	-
<b>Total liabilities</b>	<b>369,840,351</b>	<b>37,338,316</b>	<b>407,178,667</b>	<b>10,059,195</b>
<b>Deferred inflows of resources</b>				
Deferred pension amounts	87,932	267,129	355,061	-
Deferred other postemployment benefit amounts	-	32,358	32,358	-
Taxes levied for a subsequent period	10,108,081	-	10,108,081	-
<b>Total deferred inflows of resources</b>	<b>10,196,013</b>	<b>299,487</b>	<b>10,495,500</b>	<b>-</b>
<b>Net position</b>				
Net investment in capital assets	128,593,178	8,550,465	137,143,643	2,624,588
Restricted for:				
Judicial	195,184	-	195,184	-
Public safety	254,477	-	254,477	-
Public works	9,091,298	-	9,091,298	-
Health and welfare	2,568,435	-	2,568,435	-
Recreation and cultural	354,078	-	354,078	-
Community development	20,163	-	20,163	-
State mandated and other purposes	496,379	-	496,379	-
Capital projects	-	-	-	1,115,205
Brownfield loans	-	-	-	574,937
Permanent funds:				
Expendable	2,913	-	2,913	-
Nonexpendable	178,493	-	178,493	-
Pension	-	10,052,492	10,052,492	-
Unrestricted (deficit)	(187,394,428)	(1,940,275)	(189,334,703)	983,444
<b>Total net position</b>	<b>\$ (45,639,830)</b>	<b>\$ 16,662,682</b>	<b>\$ (28,977,148)</b>	<b>\$ 5,298,174</b>

The accompanying notes are an integral part of these financial statements.

# COUNTY OF JACKSON, MICHIGAN

## Statement of Activities

For the Year Ended December 31, 2019

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenue
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Primary government</b>					
Governmental activities:					
Judicial	\$ 5,245,904	\$ 2,653,041	\$ 5,669,977	\$ -	\$ 3,077,114
General government	38,559,541	4,109,548	10,397,109	-	(24,052,884)
Public safety	24,026,029	3,368,032	4,064,126	-	(16,593,871)
Public works	30,335,846	2,396,166	34,126,041	4,603,142	10,789,503
Health and welfare	26,116,979	584,302	10,165,473	-	(15,367,204)
Recreation and cultural	4,209,254	1,061,906	714,574	4,000,000	1,567,226
Community development	1,890,785	18,876	266,616	61,580	(1,543,713)
Interest on long-term debt	5,120,468	-	-	-	(5,120,468)
<b>Total governmental activities</b>	<b>135,504,806</b>	<b>14,191,871</b>	<b>65,403,916</b>	<b>8,664,722</b>	<b>(47,244,297)</b>
Business-type activities:					
Delinquent tax revolving	582,936	932,589	1,583,142	-	1,932,795
Medical care facility	25,120,343	17,939,753	3,085,976	-	(4,094,614)
Resource recovery	153,085	100	27,634	-	(125,351)
Personal property tax	82,891	11,385	41,950	-	(29,556)
Foreclosure tax administration	601,305	724,715	1,000	-	124,410
<b>Total business-type activities</b>	<b>26,540,560</b>	<b>19,608,542</b>	<b>4,739,702</b>	<b>-</b>	<b>(2,192,316)</b>
<b>Total primary government</b>	<b>\$ 162,045,366</b>	<b>\$ 33,800,413</b>	<b>\$ 70,143,618</b>	<b>\$ 8,664,722</b>	<b>\$ (49,436,613)</b>
<b>Component units</b>					
Economic Development					
Corporation	\$ 5,658	\$ -	\$ 983	\$ -	\$ (4,675)
Land Bank Authority	13,768	-	-	-	(13,768)
Drain Commission	240,541	-	-	149,999	(90,542)
Brownfield Redevelopment Authority					
Authority	67,041	-	61,014	-	(6,027)
Board of Public Works	405,801	-	401,962	-	(3,839)
<b>Total component units</b>	<b>\$ 732,809</b>	<b>\$ -</b>	<b>\$ 463,959</b>	<b>\$ 149,999</b>	<b>\$ (118,851)</b>

continued...

# COUNTY OF JACKSON, MICHIGAN

## Statement of Activities For the Year Ended December 31, 2019

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
Changes in net position				
Net expenses	\$ (47,244,297)	\$ (2,192,316)	\$ (49,436,613)	\$ (118,851)
General revenues:				
Property taxes	33,530,609	-	33,530,609	3,702
Unrestricted state shared revenue	4,132,627	-	4,132,627	-
Unrestricted investment earnings	604,284	-	604,284	34,653
Gain on sale of capital assets	9,518	-	9,518	-
Transfers - internal activities	3,369,381	(2,699,241)	670,140	-
Total general revenues and transfers	41,646,419	(2,699,241)	38,947,178	38,355
Change in net position	(5,597,878)	(4,891,557)	(10,489,435)	(80,496)
Net position, beginning of year, as restated	(40,041,952)	21,554,239	(18,487,713)	5,378,670
Net position, end of year	\$ (45,639,830)	\$ 16,662,682	\$ (28,977,148)	\$ 5,298,174

concluded

The accompanying notes are an integral part of these financial statements.

COUNTY OF JACKSON, MICHIGAN

**Balance Sheet**

Governmental Funds  
December 31, 2019

	General	Road	Series 2018C LifeWays Debt Service
<b>Assets</b>			
Cash and pooled investments	\$ 6,181,789	\$ 18,426,147	\$ -
Receivables:			
Accounts, net	174,834	123,798	-
Taxes	-	-	-
Accrued interest	174,284	-	-
Due from other governments	1,199,276	6,323,339	6,075,000
Due from other funds	1,360,667	521,339	-
Advances to component units	327,500	-	-
Advances to other funds	500,000	-	-
Inventories	-	2,891,212	-
Prepaid items	248,088	3,621,975	-
<b>Total assets</b>	<b>\$ 10,166,438</b>	<b>\$ 31,907,810</b>	<b>\$ 6,075,000</b>
<b>Liabilities</b>			
Negative equity in cash and pooled investments	\$ -	\$ -	\$ -
Accounts payable	540,596	1,471,171	-
Accrued payroll	550,345	234,032	-
Accrued liabilities	133,687	-	-
Due to other funds	24,603	-	-
Advances from other governments	-	2,912,971	-
Advances from other funds	-	-	-
Unearned revenue	30,167	3,700,000	-
<b>Total liabilities</b>	<b>1,279,398</b>	<b>8,318,174</b>	<b>-</b>
<b>Deferred inflows of resources</b>			
Unavailable revenue - due from other governments	-	-	6,075,000
Unavailable revenue - local contracts	-	1,874,506	-
Taxes levied for a subsequent period	-	-	-
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>1,874,506</b>	<b>6,075,000</b>
<b>Fund balances</b>			
Nonspendable	1,075,588	6,513,187	-
Restricted	-	15,201,943	-
Committed	-	-	-
Unassigned	7,811,452	-	-
<b>Total fund balances</b>	<b>8,887,040</b>	<b>21,715,130</b>	<b>-</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 10,166,438</b>	<b>\$ 31,907,810</b>	<b>\$ 6,075,000</b>

The accompanying notes are an integral part of these financial statements.

Nonmajor Governmental Funds	Total
\$ 8,613,893	\$ 33,221,829
882,111	1,180,743
9,932,308	9,932,308
-	174,284
5,949,026	19,546,641
362,800	2,244,806
-	327,500
-	500,000
214,333	3,105,545
49,517	3,919,580
<u>\$ 26,003,988</u>	<u>\$ 74,153,236</u>
\$ 890,410	\$ 890,410
2,432,967	4,444,734
385,445	1,169,822
89,330	223,017
562,666	587,269
-	2,912,971
500,000	500,000
277,127	4,007,294
<u>5,137,945</u>	<u>14,735,517</u>
4,400,000	10,475,000
-	1,874,506
<u>10,108,081</u>	<u>10,108,081</u>
<u>14,508,081</u>	<u>22,457,587</u>
266,763	7,855,538
4,164,865	19,366,808
1,926,334	1,926,334
-	7,811,452
<u>6,357,962</u>	<u>36,960,132</u>
<u>\$ 26,003,988</u>	<u>\$ 74,153,236</u>

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COUNTY OF JACKSON, MICHIGAN

**Reconciliation**

Fund Balances of Governmental Funds  
to Net Position of Governmental Activities  
December 31, 2019

Fund balances - total governmental funds	\$ 36,960,132
Amounts reported for <i>governmental activities</i> in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources, and therefore not reported in the funds.	
Capital assets not being depreciated	30,829,523
Capital assets being depreciated, net	186,879,753
The focus of governmental funds is on short-term financing. Accordingly, some assets will not be available to pay for current-period expenditures. Those assets (such as certain receivables) are offset by deferred inflows of resources in the governmental funds, and thus are not included in fund balance.	
Long-term receivable included in deferred inflows of resources - LifeWays	10,475,000
Unavailable state grant funding for state and local road and bridge programs	1,874,506
Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net position.	
Net position of governmental activities accounted for in internal service funds	107,339
Certain liabilities, such as bonds payable, commitments, and employee benefits are not due and payable in the current period, and therefore are not reported in the funds.	
Bonds, capital lease and installment purchase agreements	(161,575,521)
Unamortized bond premium	(4,021,272)
Unamortized bond discount	11,863
Due to LifeWays - long-term agreement	(1,201,369)
Compensated absences	(2,458,978)
Self-insurance liability	(817,969)
Accrued interest on long-term debt	(817,991)
Certain pension and other postemployment benefit-related amounts are not due and payable in the current period or do not represent current financial resources and therefore are not reported in the funds.	
Net pension liability	(21,984,290)
Deferred outflows related to the net pension liability	21,493,746
Deferred inflows related to the net pension liability	(87,932)
Total other postemployment benefit liability	(163,919,002)
Deferred outflows related to the total other postemployment benefit liability	22,612,632
Net position of governmental activities	<u>\$ (45,639,830)</u>

The accompanying notes are an integral part of these financial statements.

COUNTY OF JACKSON, MICHIGAN

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds

For the Year Ended December 31, 2019

	General	Road	Series 2018C LifeWays Debt Service
<b>Revenues</b>			
Property taxes	\$ 23,613,011	\$ -	\$ -
Licenses, fees, taxes and permits	69,173	136,377	-
Intergovernmental	10,984,795	36,486,702	348,043
Charges for services	5,771,809	2,396,166	-
Fines and forfeitures	535,372	-	-
Investment earnings	472,324	309,453	-
Rental	212,234	32,687	-
Donations	-	-	-
Reimbursements	-	-	-
Contributions	-	-	-
Other	1,340,097	38,035	-
<b>Total revenues</b>	<b>42,998,815</b>	<b>39,399,420</b>	<b>348,043</b>
<b>Expenditures</b>			
Current:			
Judicial	-	-	-
General government	17,510,326	-	-
Public safety	13,157,804	-	-
Public works	-	55,070,922	-
Health and welfare	3,388,046	-	-
Recreation and cultural	-	-	-
Community development	-	-	-
Fair	-	-	-
Other functions	5,406,761	-	-
Debt service:			
Principal	-	3,367,342	230,000
Interest	-	1,391,189	118,043
Issuance costs	-	-	-
Capital outlay	-	343,872	-
<b>Total expenditures</b>	<b>39,462,937</b>	<b>60,173,325</b>	<b>348,043</b>
<b>Revenue over (under) expenditures</b>	<b>3,535,878</b>	<b>(20,773,905)</b>	<b>-</b>
<b>Other financing sources (uses)</b>			
Issuance of long-term debt	-	18,750,000	-
Premium on issuance of long-term debt	-	2,409,806	-
Transfers in	3,658,198	-	-
Transfers out	(7,179,032)	-	-
Proceeds from sale of capital assets	-	-	-
<b>Total other financing sources (uses)</b>	<b>(3,520,834)</b>	<b>21,159,806</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>15,044</b>	<b>385,901</b>	<b>-</b>
<b>Fund balances, beginning of year, as restated</b>	<b>8,871,996</b>	<b>21,329,229</b>	<b>-</b>
<b>Fund balances, end of year</b>	<b>\$ 8,887,040</b>	<b>\$ 21,715,130</b>	<b>\$ -</b>

The accompanying notes are an integral part of these financial statements.

Nonmajor Governmental Funds	Total
\$ 9,917,598	\$ 33,530,609
421,858	627,408
15,929,053	63,748,593
6,023,896	14,191,871
84,270	619,642
145,028	926,805
358,835	603,756
29,744	29,744
2,801,081	2,801,081
379,752	379,752
367,546	1,745,678
<u>36,458,661</u>	<u>119,204,939</u>
4,905,677	4,905,677
101,411	17,611,737
4,764,273	17,922,077
-	55,070,922
12,582,684	15,970,730
2,740,401	2,740,401
698,832	698,832
1,292,715	1,292,715
-	5,406,761
5,017,996	8,615,338
3,594,079	5,103,311
138,966	138,966
19,681,094	20,024,966
<u>55,518,128</u>	<u>155,502,433</u>
<u>(19,059,467)</u>	<u>(36,297,494)</u>
7,771,250	26,521,250
72,175	2,481,981
16,456,968	20,115,166
(10,516,617)	(17,695,649)
9,518	9,518
<u>13,793,294</u>	<u>31,432,266</u>
(5,266,173)	(4,865,228)
<u>11,624,135</u>	<u>41,825,360</u>
<u>\$ 6,357,962</u>	<u>\$ 36,960,132</u>

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# COUNTY OF JACKSON, MICHIGAN

## Reconciliation

Net Changes in Fund Balances of Governmental Funds  
to Change in Net Position of Governmental Activities  
For the Year Ended December 31, 2019

Net change in fund balances - total governmental funds	\$ (4,865,228)
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Acquisition/construction of capital assets	51,103,989
Depreciation expense	(14,664,868)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, but rather are deferred to the following fiscal year.	
Change in deferred inflows of resources for long-term due from other governments	5,545,000
Change in unavailable State grant funding for state and local road and bridge programs	1,725,929
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term debt in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term debt in the statement of net position.	
Principal payments on long-term debt	8,615,338
Reduction in Lifeways settlement liability	250,000
Proceeds from issuance of long-term debt	(26,521,250)
Premium on issuance of long-term debt	(2,481,981)
Amortization of bond discount	(1,695)
Amortization of bond premium	125,855
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Change in self-insurance liability	213,895
Change in accrued interest payable on long-term debt	(197,395)
Change in the accrual for compensated absences	(270,430)
Change in total other postemployment benefit liability and related deferred amounts	(16,192,613)
Change in net pension asset/liability and related deferred amounts	(7,974,068)
Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. The net revenue (expense) of internal service funds is reported with governmental activities.	
Investment loss from internal service funds	(9,419)
Net operating loss of the internal service funds	(948,801)
Transfers accounted for in internal service funds	949,864
Change in net position of governmental activities	<u>\$ (5,597,878)</u>

The accompanying notes are an integral part of these financial statements.

# COUNTY OF JACKSON, MICHIGAN

## Statement of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual - General Fund

For the Year Ended December 31, 2019

	Original Budget	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>				
Property taxes	\$ 22,483,000	\$ 23,587,216	\$ 23,613,011	\$ 25,795
Licenses, fees, taxes, and permits	112,500	112,500	69,173	(43,327)
Intergovernmental	10,927,275	11,080,043	10,984,795	(95,248)
Charges for services	6,021,602	6,017,829	5,771,809	(246,020)
Fines and forfeitures	722,000	463,400	535,372	71,972
Investment earnings	475,000	475,000	472,324	(2,676)
Rental	190,402	202,402	212,234	9,832
Other	1,514,738	1,508,750	1,340,097	(168,653)
<b>Total revenues</b>	<b>42,446,517</b>	<b>43,447,140</b>	<b>42,998,815</b>	<b>(448,325)</b>
<b>Expenditures</b>				
Current:				
General government	18,077,559	18,094,375	17,510,326	(584,049)
Public safety	12,960,980	13,327,660	13,157,804	(169,856)
Health and welfare	3,441,348	3,462,059	3,388,046	(74,013)
Other functions	5,021,216	5,277,686	5,406,761	129,075
<b>Total expenditures</b>	<b>39,501,103</b>	<b>40,161,780</b>	<b>39,462,937</b>	<b>(698,843)</b>
<b>Revenues over expenditures</b>	<b>2,945,414</b>	<b>3,285,360</b>	<b>3,535,878</b>	<b>250,518</b>
<b>Other financing sources (uses)</b>				
Transfers in	3,859,687	4,267,982	3,658,198	(609,784)
Transfers out	(6,805,101)	(7,553,342)	(7,179,032)	(374,310)
<b>Total other financing sources (uses)</b>	<b>(2,945,414)</b>	<b>(3,285,360)</b>	<b>(3,520,834)</b>	<b>(235,474)</b>
<b>Net change in fund balance</b>	<b>-</b>	<b>-</b>	<b>15,044</b>	<b>15,044</b>
<b>Fund balance, beginning of year</b>	<b>8,871,996</b>	<b>8,871,996</b>	<b>8,871,996</b>	<b>-</b>
<b>Fund balance, end of year</b>	<b>\$ 8,871,996</b>	<b>\$ 8,871,996</b>	<b>\$ 8,887,040</b>	<b>\$ 15,044</b>

The accompanying notes are an integral part of these financial statements.

# COUNTY OF JACKSON, MICHIGAN

## Statement of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual - Road Fund

For the Year Ended December 31, 2019

	Original Budget	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>				
Licenses, fees, taxes and permits	\$ 100,000	\$ 125,277	\$ 136,377	\$ 11,100
Intergovernmental	39,313,994	35,308,797	36,486,702	1,177,905
Charges for services	2,538,130	2,335,859	2,396,166	60,307
Investment earnings	123,600	275,308	309,453	34,145
Rental	62,241	58,617	32,687	(25,930)
Other	435,603	46,625	38,035	(8,590)
<b>Total revenues</b>	<b>42,573,568</b>	<b>38,150,483</b>	<b>39,399,420</b>	<b>1,248,937</b>
<b>Expenditures</b>				
Current -				
Public works	44,420,822	55,898,676	55,070,922	(827,754)
Debt service:				
Principal	3,367,342	3,367,342	3,367,342	-
Interest	1,391,189	1,391,189	1,391,189	-
Capital outlay	1,204,241	1,217,215	343,872	(873,343)
<b>Total expenditures</b>	<b>50,383,594</b>	<b>61,874,422</b>	<b>60,173,325</b>	<b>(1,701,097)</b>
Revenues under expenditures	(7,810,026)	(23,723,939)	(20,773,905)	2,950,034
<b>Other financing sources</b>				
Issuance of long-term debt	3,000,000	18,750,000	18,750,000	-
Premium on issuance of long-term debt	-	2,409,806	2,409,806	-
<b>Total other financing sources</b>	<b>3,000,000</b>	<b>21,159,806</b>	<b>21,159,806</b>	<b>-</b>
<b>Net change in fund balance</b>	<b>(4,810,026)</b>	<b>(2,564,133)</b>	<b>385,901</b>	<b>2,950,034</b>
Fund balance, beginning of year	21,329,229	21,329,229	21,329,229	-
<b>Fund balance, end of year</b>	<b>\$ 16,519,203</b>	<b>\$ 18,765,096</b>	<b>\$ 21,715,130</b>	<b>\$ 2,950,034</b>

The accompanying notes are an integral part of these financial statements.

COUNTY OF JACKSON, MICHIGAN

Statement of Net Position

Proprietary Funds  
December 31, 2019

	Business-type Activities - Enterprise Funds				Governmental Activities
	Delinquent Tax Revolving	Medical Care Facility	Nonmajor Funds	Total	Internal Service Funds
<b>Assets</b>					
Current assets:					
Cash and pooled investments	\$ 2,418,221	\$ 5,593,375	\$ 359,198	\$ 8,370,794	\$ 373,553
Receivables:					
Accounts, net	259,519	2,351,413	-	2,610,932	-
Taxes	7,849,402	-	-	7,849,402	-
Accrued interest	1,100,916	-	-	1,100,916	-
Medicaid cost settlement receivable	-	29,357	-	29,357	-
Due from other funds	65,930	-	-	65,930	-
Inventories	-	60,279	-	60,279	-
Prepaid items	-	40,965	-	40,965	31,770
Total current assets	11,693,988	8,075,389	359,198	20,128,575	405,323
Noncurrent assets:					
Restricted cash and investments	-	-	550,220	550,220	-
Land held for resale	-	-	1,813,375	1,813,375	-
Net pension asset	-	7,260,098	-	7,260,098	-
Capital assets being depreciated, net	2,667	17,187,743	-	17,190,410	-
Total noncurrent assets	2,667	24,447,841	2,363,595	26,814,103	-
Total assets	11,696,655	32,523,230	2,722,793	46,942,678	405,323
Deferred outflows of resources					
Deferred pension amounts	-	3,059,523	-	3,059,523	-
Deferred other postemployment benefit amounts	-	5,842,070	-	5,842,070	-
Deferred charges on refunding	-	179,681	-	179,681	-
Total deferred outflows of resources	-	9,081,274	-	9,081,274	-
Liabilities					
Current liabilities:					
Accounts payable	266,759	291,189	79,585	637,533	19,660
Estimated claims payable	-	-	-	-	278,324
Accrued payroll	7,689	1,110,739	1,200	1,119,628	-
Accrued interest payable	-	59,183	-	59,183	-
Residents' trust payable	-	12,649	-	12,649	-
Due to other funds	1,723,467	-	-	1,723,467	-
Current portion of accrued compensated absences	7,873	341,154	-	349,027	-
Current portion of general obligation bonds payable	-	648,602	-	648,602	-
Current portion of estimated closure and postclosure monitoring costs	-	-	90,000	90,000	-
Total current liabilities	2,005,788	2,463,516	170,785	4,640,089	297,984
Noncurrent liabilities:					
General obligation bonds payable, net of current portion	-	8,171,024	-	8,171,024	-
Estimated closure and postclosure monitoring costs, net of current portion	-	-	485,000	485,000	-
Total other postemployment benefit liability	-	25,765,670	-	25,765,670	-
Total noncurrent liabilities	-	33,936,694	485,000	34,421,694	-
Total liabilities	2,005,788	36,400,210	655,785	39,061,783	297,984
Deferred inflows of resources					
Deferred pension amounts	-	267,129	-	267,129	-
Deferred other postemployment benefit amounts	-	32,358	-	32,358	-
Total deferred inflows of resources	-	299,487	-	299,487	-
Net position					
Net investment in capital assets	2,667	8,547,798	-	8,550,465	-
Restricted for pension	-	10,052,492	-	10,052,492	-
Unrestricted (deficit)	9,688,200	(13,695,483)	2,067,008	(1,940,275)	107,339
Total net position	\$ 9,690,867	\$ 4,904,807	\$ 2,067,008	\$ 16,662,682	\$ 107,339

The accompanying notes are an integral part of these financial statements.



COUNTY OF JACKSON, MICHIGAN

Statement of Revenues, Expenses and Changes in Fund Net Position

Proprietary Funds  
For the Year Ended December 31, 2019

	Business-type Activities - Enterprise Funds				Governmental Activities
	Delinquent Tax Revolving	Medical Care Facility	Nonmajor Funds	Total	Internal Service Funds
Operating revenues					
Interest on taxes	\$ 1,492,054	\$ -	\$ 35,553	\$ 1,527,607	\$ -
Charges for services	932,589	17,939,753	736,200	19,608,542	11,570,523
Quality assurance supplement	-	2,513,878	-	2,513,878	-
Quality measure initiative assessment	-	440,911	-	440,911	-
Other	3,819	81,774	1,000	86,593	-
<b>Total operating revenues</b>	<b>2,428,462</b>	<b>20,976,316</b>	<b>772,753</b>	<b>24,177,531</b>	<b>11,570,523</b>
Operating expenses					
Personnel services	448,057	17,615,872	60,849	18,124,778	-
Cost of services	31,751	6,313,109	18,458	6,363,318	6,136,024
Depreciation	1,334	875,848	-	877,182	-
Administration	101,794	-	757,974	859,768	6,383,300
<b>Total operating expenses</b>	<b>582,936</b>	<b>24,804,829</b>	<b>837,281</b>	<b>26,225,046</b>	<b>12,519,324</b>
Operating income (loss)	1,845,526	(3,828,513)	(64,528)	(2,047,515)	(948,801)
Nonoperating revenue (expenses)					
Investment earnings (loss)	87,269	49,413	34,031	170,713	(9,419)
Interest expense	-	(315,514)	-	(315,514)	-
<b>Total nonoperating revenue (expenses)</b>	<b>87,269</b>	<b>(266,101)</b>	<b>34,031</b>	<b>(144,801)</b>	<b>(9,419)</b>
Net Income (loss) before transfers	1,932,795	(4,094,614)	(30,497)	(2,192,316)	(958,220)
Transfers in	1,898,723	1,337,905	-	3,236,628	949,864
Transfers out	(3,923,748)	(246,836)	(1,765,285)	(5,935,869)	-
Change in net position	(92,230)	(3,003,545)	(1,795,782)	(4,891,557)	(8,356)
Net position, beginning of year	9,783,097	7,908,352	3,862,790	21,554,239	115,695
Net position, end of year	\$ 9,690,867	\$ 4,904,807	\$ 2,067,008	\$ 16,662,682	\$ 107,339

The accompanying notes are an integral part of these financial statements.

COUNTY OF JACKSON, MICHIGAN

Statement of Cash Flows

Proprietary Funds

For the Year Ended December 31, 2019

	Business-type Activities - Enterprise Funds				Governmental Activities
	Delinquent Tax Revolving	Medical Care Facility	Nonmajor Funds	Total	Internal Service Funds
Cash flows from operating activities					
Cash received from customers, residents and users	\$ 2,032,153	\$ 17,339,657	\$ 748,771	\$ 20,120,581	\$ 11,800,041
Other operating receipts	3,819	-	-	3,819	-
Cash received from quality assurance supplement program	-	2,513,878	-	2,513,878	-
Cash received from quality measure initiative assessment	-	440,911	-	440,911	-
Cash paid to employees	(447,088)	(11,163,962)	(143,500)	(11,754,550)	-
Cash paid to suppliers and claimants	(2,274,753)	(5,088,958)	(69,086)	(7,432,797)	(12,338,203)
Cash paid for employee benefits	-	(2,827,712)	-	(2,827,712)	-
Cash paid to third-parties	-	(2,069,719)	-	(2,069,719)	-
Payments for interfund services used	-	-	1,588,303	1,588,303	-
Net cash provided by (used in) operating activities	(685,869)	(855,905)	2,124,488	582,714	(538,162)
Cash flows from capital and related financing activities					
Principal payments on long-term debt	-	(560,000)	-	(560,000)	-
Interest payments on long-term debt	-	(367,118)	-	(367,118)	-
Purchase of capital assets	-	(337,661)	-	(337,661)	-
Net cash used in capital and related financing activities	-	(1,264,779)	-	(1,264,779)	-
Cash flows from noncapital financing activities					
Transfers from other funds	1,898,723	1,337,905	-	3,236,628	949,864
Transfers to other funds	(3,923,748)	(246,836)	(1,765,285)	(5,935,869)	-
Net cash provided by (used in) noncapital financing activities	(2,025,025)	1,091,069	(1,765,285)	(2,699,241)	949,864
Cash flows from investing activities					
Interest earnings (loss) on investments	53,166	49,413	34,031	136,610	(9,419)
Net change in cash and pooled investments	(2,657,728)	(980,202)	393,234	(3,244,696)	402,283
Cash and pooled investments, beginning of year	5,075,949	6,573,577	516,184	12,165,710	(28,730)
Cash and pooled investments, end of year	\$ 2,418,221	\$ 5,593,375	\$ 909,418	\$ 8,921,014	\$ 373,553
Statement of Net Position Classification					
Cash and pooled investments	\$ 2,418,221	\$ 5,593,375	\$ 359,198	\$ 8,370,794	\$ 373,553
Restricted cash and investments	-	-	550,220	550,220	-
Total	\$ 2,418,221	\$ 5,593,375	\$ 909,418	\$ 8,921,014	\$ 373,553

continued...

COUNTY OF JACKSON, MICHIGAN

Statement of Cash Flows

Proprietary Funds

For the Year Ended December 31, 2019

	Business-type Activities - Enterprise Funds				Governmental Activities
	Delinquent Tax Revolving	Medical Care Facility	Nonmajor Funds	Total	Internal Service Funds
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities					
Operating income (loss)	\$ 1,845,526	\$ (3,828,513)	\$ (64,528)	\$ (2,047,515)	\$ (948,801)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:					
Depreciation	1,334	875,848	-	877,182	-
Change in:					
Accounts receivable, net	(17,802)	(600,096)	-	(617,898)	-
Taxes receivable	(374,688)	-	-	(374,688)	-
Medicaid cost settlement receivable	-	(29,357)	-	(29,357)	-
Due from other funds	20,732	-	2,163,386	2,184,118	-
Advance to component unit	-	-	100,000	100,000	-
Inventories	-	1,629	-	1,629	-
Prepaid items	-	127,193	-	127,193	229,518
Land held for resale	-	-	(45,981)	(45,981)	-
Net pension asset	-	5,217,074	-	5,217,074	-
Deferred outflows of resources related to the net pension asset	-	(3,059,523)	-	(3,059,523)	-
Deferred outflows of resources related to the total other postemployment benefit liability	-	(2,608,323)	-	(2,608,323)	-
Accounts payable	5,728	(272,565)	61,371	(205,466)	3,126
Estimated claims payable	-	-	-	-	177,995
Accrued payroll	2,419	607,820	240	610,479	-
Residents' trust payable	-	(242)	-	(242)	-
Due to other funds	(2,167,668)	(754,000)	-	(2,921,668)	-
Accrued compensated absences	(1,450)	(120,108)	-	(121,558)	-
Estimated closure and postclosure monitoring costs	-	-	(90,000)	(90,000)	-
Total other postemployment benefit liability	-	5,386,906	-	5,386,906	-
Deferred inflows of resources related to the net pension asset	-	(1,832,006)	-	(1,832,006)	-
Deferred inflows of resources related to the total other postemployment benefit liability	-	32,358	-	32,358	-
Net cash provided by (used in) operating activities	\$ (685,869)	\$ (855,905)	\$ 2,124,488	\$ 582,714	\$ (538,162)

concluded

The accompanying notes are an integral part of these financial statements.

# COUNTY OF JACKSON, MICHIGAN

## Statement of Fiduciary Net Position

Fiduciary Funds  
December 31, 2019

	Pension Fiduciary Component Unit	Custodial Funds
<b>Assets</b>		
Cash and pooled investments	\$ 777,438	\$ 1,503,206
Investments, at fair value:		
Domestic equities	121,722,735	-
Equity mutual funds	33,843,738	-
International equities	34,813,149	-
U.S. treasuries	8,159,519	-
U.S. agencies	6,133,543	-
Corporate domestic securities	35,587,781	-
Collateralized mortgage obligations	795,539	-
International securities	262,412	-
Real estate equities	842,620	-
Money market funds	5,521,220	-
Receivables:		
Accounts	-	34,930
Contributions receivable	332,092	-
Interest	281,882	-
<b>Total assets</b>	<b>249,073,668</b>	<b>1,538,136</b>
<b>Liabilities</b>		
Accrued expenses	181,193	-
Undistributed receipts	-	482,837
Due to other governments	-	696,377
Escrow payable	-	31,711
<b>Total liabilities</b>	<b>181,193</b>	<b>1,210,925</b>
<b>Net position</b>		
Restricted for:		
Pension benefits	248,892,475	-
Individuals, organizations and other governments	-	327,211
<b>Total net position</b>	<b>\$ 248,892,475</b>	<b>\$ 327,211</b>

The accompanying notes are an integral part of these financial statements.

# COUNTY OF JACKSON, MICHIGAN

## Statement of Changes in Fiduciary Net Position

Fiduciary Funds

For the Year Ended December 31, 2019

	Pension Fiduciary Component Unit	Custodial Funds
<b>Additions</b>		
Contributions:		
Employee	\$ 1,528,270	\$ -
Employer	1,083,993	-
Total contributions	<u>2,612,263</u>	<u>-</u>
Investment income:		
Interest and dividends	4,877,800	-
Net change in fair value of investments	45,264,503	-
Less investment expenses	(1,159,907)	-
Net investment income	<u>48,982,396</u>	<u>-</u>
Collection of taxes for other governments	<u>-</u>	<u>46,367,769</u>
Collection of fees for other governments	<u>-</u>	<u>3,953,190</u>
Collection from other entities	<u>-</u>	<u>2,193,505</u>
<b>Total additions</b>	<u>51,594,659</u>	<u>52,514,464</u>
<b>Deductions</b>		
Pension benefit payments, including refunds of employee contributions	14,799,892	-
Administrative expense	152,451	-
Payment of taxes to other governments	-	46,367,769
Payment of fees for other governments	-	3,953,190
Payment for other entities	-	2,156,199
<b>Total deductions</b>	<u>14,952,343</u>	<u>52,477,158</u>
Change in net position	36,642,316	37,306
Net position, beginning of year, as restated	<u>212,250,159</u>	<u>289,905</u>
Net position, end of year	<u>\$ 248,892,475</u>	<u>\$ 327,211</u>

The accompanying notes are an integral part of these financial statements.

# COUNTY OF JACKSON, MICHIGAN

## Combining Statement of Net Position Discretely Presented Component Units December 31, 2019

	Economic Development Corporation	Land Bank Authority	Drain Commission	Brownfield Redevelopment Authority
<b>Assets</b>				
Cash and pooled investments	\$ 674,694	\$ 233,837	\$ 1,246,342	\$ 182,455
Receivables	-	17,316	79,578	515,283
Land held for resale	-	63,941	-	-
Capital assets being depreciated, net	-	-	2,624,588	-
<b>Total assets</b>	<b>674,694</b>	<b>315,094</b>	<b>3,950,508</b>	<b>697,738</b>
<b>Deferred outflows of resources</b>				
Deferred charges on refunding	-	-	-	-
<b>Liabilities</b>				
Negative equity in cash and pooled investments	-	-	-	-
Accounts payable and accrued liabilities	404	5,940	715	5,301
Advance from primary government	-	-	210,000	117,500
Long-term debt:				
Due within one year	-	-	-	-
Due in more than one year	-	-	-	-
<b>Total liabilities</b>	<b>404</b>	<b>5,940</b>	<b>210,715</b>	<b>122,801</b>
<b>Net position</b>				
Investment in capital assets	-	-	2,624,588	-
Restricted for capital projects	-	-	1,115,205	-
Restricted for brownfield loans	-	-	-	574,937
Unrestricted	674,290	309,154	-	-
<b>Total net position</b>	<b>\$ 674,290</b>	<b>\$ 309,154</b>	<b>\$ 3,739,793</b>	<b>\$ 574,937</b>

The accompanying notes are an integral part of these financial statements.



Board of Public Works	Totals
\$ -	\$ 2,337,328
9,844,575	10,456,752
-	63,941
-	2,624,588
<u>9,844,575</u>	<u>15,482,609</u>
<u>51,709</u>	<u>51,709</u>
176,949	176,949
110,487	122,847
-	327,500
1,810,000	1,810,000
7,798,848	7,798,848
<u>9,896,284</u>	<u>10,236,144</u>
-	2,624,588
-	1,115,205
-	574,937
-	983,444
<u>\$ -</u>	<u>\$ 5,298,174</u>

COUNTY OF JACKSON, MICHIGAN

**Combining Statement of Activities**  
 Discretely Presented Component Units  
 For the Year Ended December 31, 2019

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenue
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Economic Development Corporation					
Governmental activities -					
Other	\$ 5,658	\$ -	\$ 983	\$ -	\$ (4,675)
Land Bank Authority					
Business-type activities -					
Community development	13,768	-	-	-	(13,768)
Drain Commission					
Governmental activities -					
Public works	240,541	-	-	149,999	(90,542)
Brownfield Redevelopment Authority					
Governmental activities -					
Public works	67,041	-	61,014	-	(6,027)
Board of Public Works					
Governmental activities -					
Interest on long-term debt	405,801	-	401,962	-	(3,839)
Total component units	\$ 732,809	\$ -	\$ 463,959	\$ 149,999	\$ (118,851)

continued...



COUNTY OF JACKSON, MICHIGAN

**Combining Statement of Activities**  
 Discretely Presented Component Units  
 For the Year Ended December 31, 2019

	Economic Development Corporation	Land Bank Authority	Drain Commission	Brownfield Redevelopment Authority	Board of Public Works	Totals
Change in net position						
Net revenue (expense)	\$ (4,675)	\$ (13,768)	\$ (90,542)	\$ (6,027)	\$ (3,839)	\$ (118,851)
General revenues						
Property taxes	-	3,702	-	-	-	3,702
Investment earnings	2,200	1,390	26,589	635	3,839	34,653
Total general revenues	2,200	5,092	26,589	635	3,839	38,355
Change in net position	(2,475)	(8,676)	(63,953)	(5,392)	-	(80,496)
Net position, beginning of year	676,765	317,830	3,803,746	580,329	-	5,378,670
Net position, end of year	\$ 674,290	\$ 309,154	\$ 3,739,793	\$ 574,937	\$ -	\$ 5,298,174

concluded

The accompanying notes are an integral part of these financial statements.

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## NOTES TO FINANCIAL STATEMENTS

# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County of Jackson, Michigan (the "County") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

#### Reporting Entity

As required by generally accepted accounting principles, these financial statements present the County and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the government's operations and data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the government.

#### *Blended Component Unit*

Jackson County Building Authority (the "Building Authority") - The Building Authority is governed by a three-member board appointed by the Jackson County Board of Commissioners. Although legally separate from the County, the Building Authority is reported as if it were part of the primary government, because its sole purpose is to finance and construct the County's public buildings. The financial statements of the Building Authority funds have been consolidated with the County's related capital projects and the debt service fund which is a major fund.

#### *Discretely Presented Component Units*

Jackson County Economic Development Corporation (the "EDC") - The Economic Development Corporation, which was established pursuant to the provisions of Public Act 338 of 1974, as amended, is governed by a nine person Board of Directors appointed by the County Board of Commissioners. The EDC may not issue debt without the County's approval and administers a significant amount of federal economic development grant money which is received by the County. The EDC is financially accountable to the County, as defined by GASB Statement No. 61, and is disclosed as a component unit, accordingly.

Jackson County Land Bank Authority (the "Authority") - The Authority is a public corporation, organized pursuant to Michigan Land Bank Fast Track Public Act 258 and an Intergovernmental Agreement entered into between the Michigan Land Bank Fast Track Authority and the Jackson County Treasurer. The Authority is governed by an 11 member board including the Jackson County Treasurer, who is, by law, its Chairperson, and 10 other members, appointed by the County Board of Commissioners, including four Commissioners. The Authority, a separate legal entity, was created to acquire, hold, manage and develop tax-foreclosed properties, as well as other vacant and abandoned properties. The County Board of Commissioners can impose its will on the Authority and significantly influence the operations of the Authority. Additionally, the Authority has the potential to be either a financial benefit or burden to the County. The Authority is financially accountable to the County, as defined by GASB Statement No. 61, and is disclosed as a component unit, accordingly.

Jackson County Drain Commission (the "Drain Commission") - Each of the drainage districts established pursuant to the Drain Code of 1956 are separate legal entities, with the power to contract, to sue and be sued, to hold, manage and dispose of real and personal property, etc. The County Drain Commissioner, an elected position, has sole responsibility to administer the drainage district established pursuant to Chapters 3 and 4 of the Drain Code. The Drainage Board or Drain Commissioner, on behalf of the drainage district, may issue debt and levy special assessments authorized by the Drain Code without the prior approval of the County Board of Commissioners. The full faith and credit of the County may be given for the debt of the drainage district. The nature of the Drain Commission's significance of their relationship to the County is such that exclusion as a component unit would cause the County's financial statements to be misleading. The Drain Commission is financially accountable to the County, as defined by GASB Statement No 61, and is disclosed as a component unit, accordingly.

Jackson County Brownfield Redevelopment Authority (the "Authority") - Pursuant to the provisions of Public Act 381 of 1996, the County created a brownfield redevelopment authority in order to revitalize environmentally distressed areas within a brownfield redevelopment area. The five-member Board is appointed by the County Board of Commissioners. The Authority's budget must be approved by the County Board of Commissioners.

# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

Jackson County Board of Public Works (the "BPW") - Pursuant to Michigan Compiled Law 123.732, the County entered into a program of water supply and sanitary sewer facility construction. The Board of Public Works is under the general control of the County Board of Commissioners and under the immediate control of a Board of Public Works, which includes the County Drain Commissioner. The BPW is governed by a seven-member board with six appointed members and the Drain Commissioner, an elected position. The Board of Public Works is considered a component unit of the County. The Board manages water supply and sanitary sewer system construction projects that are bonded by the County. Bonds issued are authorized by an ordinance or a resolution approved by the Board of Public Works and adopted by the County Board of Commissioners. The BPW is financially accountable to the County, as defined by GASB Statement No 61, and is disclosed as a component unit, accordingly.

Complete financial statements for the Economic Development Corporation may be obtained at the entity's administrative office. The Land Bank Authority, Drain Commission, Brownfield Redevelopment Authority, and Board of Public Works do not issue separate financial statements.

### *Fiduciary Component Units*

The *Employees' Retirement System* (the System) is a single-employer defined benefit contributory retirement plan which provides pension, death and disability benefits covering certain full-time employees of Jackson County. The System is administered by the County through a qualified trust. Plan amendments are under the authority of County Ordinances. The County is financially accountable for the System, as it is obligated to make employer contributions; accordingly, it is included as a fiduciary component unit in the County's financial statements. Changes in required contributions are subject to collective bargaining agreements and approval by the Jackson County Board of Commissioners.

### *Funds with a Different Year End*

The friend of the court and health department funds (special revenue funds of the County) and the Land Bank Authority discretely presented component unit, are reported on a September 30 year end in order to enhance the value of this document to certain readers and users.

### *Government-wide and Fund Financial Statements*

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### *Measurement Focus, Basis of Accounting, and Financial Statement Presentation*

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

## COUNTY OF JACKSON, MICHIGAN

### Notes to Financial Statements

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, or within one year for reimbursement-based grants. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, state revenue, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and such have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The County reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all the financial resources of the general government, except those accounted for and reported in another fund.

The *road fund* accounts for the construction and maintenance of the County roads. Funding for these activities is received from the State of Michigan Department of Transportation and federal contributions.

The *series 2018C LifeWays debt service fund* accounts for financial resources restricted, committed or assigned to expenditure for principal and interest.

The County reports the following major proprietary funds:

The *delinquent tax revolving fund* accounts for the County's annual purchase of delinquent real property taxes from each of the local taxing units within the County and the ultimate collection from the property owners of the delinquent taxes with penalty and interest. The fund also accounts for the County's issuance of debt (to provide cash flow for the purchase of the taxes) and for the resulting debt service payments.

The *medical care facility fund* accounts for the long-term care of elderly residents of the County of Jackson in a medical care unit owned and operated by the County.

Additionally, the County reports the following fund types:

*Special revenue funds* are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

*Debt service funds* are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

*Capital projects funds* are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

*Permanent funds* account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the government's programs.

*Enterprise funds* are used to account for operations that are financed and operated in a manner similar to private business or where the County has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

*Internal service funds* account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost-reimbursement basis, such as the County's self-insurance programs.

*Custodial funds* account for assets held by the County in a custodial capacity for other governments and entities (such as taxes collected for other governments).

# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds and of the government's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Restricted net position consist of assets that are subject to restrictions beyond the government's control. The restrictions may be externally imposed or imposed by law. When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Equity

### *Deposits and Investments*

The County's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

The County maintains pooled and individual fund demand deposit, certificates of deposit and short-term investment accounts for the primary government and discretely presented component units. Certain imprest demand deposit accounts are also maintained by the discretely presented component units.

Investments are stated at fair value, which is determined as follows: a) short-term investments are reported at cost, which approximates fair value; b) securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates; and c) investments that do not have established market values are reported at estimated fair value.

State statutes authorize the County to deposit in the accounts of federally insured banks, credit unions and savings and loan associations and to invest in obligations of the U.S. Treasury, certain commercial paper, repurchase agreements, bankers' acceptances and mutual funds composed of otherwise legal investments.

The State's Pension Investment Act, as amended, authorizes the pension fiduciary component unit to invest in common stocks, real estate and other investment instruments, subject to certain limitations.

### *Receivables and Payables*

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds are offset by nonspendable fund balance in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of an allowance for uncollectibles, as applicable.

The medical care facility receivables are reported at the estimated net realizable amounts due from patients, third-party payors and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payors. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined.

### *Inventories and Prepaid Items*

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.

### *Land Held for Resale*

Land held for resale in the tax foreclosure administration fund and the Land Bank Authority.

### *Capital Assets*

Capital assets, which include property and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition cost as of the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the primary government and component units are depreciated over the useful life of the assets as follows:

	Depreciation Method	Useful Lives - Years
Buildings and improvements	Straight-line	20-50
Equipment and furniture	Straight-line	3-15
Vehicles	Straight-line	3-15
Infrastructure	Straight-line	8-50

### *Deferred Outflows of Resources*

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County reports deferred charges on refunding in the government-wide, proprietary funds, and component unit statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized on a straight-line basis over the shorter of the life of the refunded or refunding debt. The County also reports deferred outflows of resources for contributions subsequent to the measurement date, differences between expected and actual experience, changes in assumptions, and differences between projected and actual earnings related to its pension and other postemployment benefit plans.

### *Long-term Obligations*

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other-long term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures in the current period.



## COUNTY OF JACKSON, MICHIGAN

### Notes to Financial Statements

#### *Compensated Absences*

Eligible employees are permitted to accumulate paid time off in varying amounts based on length of service and certain other established criteria. Employees are paid for three-quarters of paid time off days earned and credited at the employee's current rate of pay upon separation of employment. Paid time off is accrued when incurred in proprietary funds and reported as a fund liability. Paid time off that has matured, for example, as a result of employee resignation or retirement, is reported as expenditure and a fund liability of the governmental fund that will pay it.

#### *Deferred Inflows of Resources*

In addition to liabilities, the statement of net position and governmental funds balance sheet will sometime report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. The government has three types of items that qualify for reporting in this category. In the governmental fund financial statements, the County reports unavailable revenues, which arises only under a modified accrual basis of accounting. In the government-wide financial statements, a deferred inflow of resources is reported for differences between expected and actual experience, changes in assumptions, and differences between projected and actual earnings in the pension and other postemployment benefits plans. In addition, deferred inflows of resources are reported in the government-wide and governmental fund financial statements for property taxes levied during the year that were intended to finance future periods.

#### *Fund Balances*

Governmental funds report nonspendable fund balance for amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Restricted fund balance is reported when externally imposed constraints are placed on the use of resources by grantors, contributors, or laws or regulations of other governments. Committed fund balance is reported for amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Board of Commissioners (the government's highest level of decision-making authority). A formal resolution of the Board of Commissioners is required to establish, modify, or rescind a fund balance commitment. The County reports assigned fund balance for amounts that are constrained by the government's intent to be used for specific purposes which are established by the Board of Commissioners as well. Unassigned fund balance is the residual classification for the general fund. The general fund is the only fund that reports a positive unassigned fund balance amount. In governmental funds, other than the general fund, it is not appropriate to report a positive unassigned fund balance amount. When expenditures incurred for specific purposes in the other governmental funds exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

When the County incurs an expenditure for purposes for which various fund balance classifications can be used, it is the County's policy to use restricted fund balance first, then committed fund balance, assigned fund balance, and finally unassigned fund balance.

In 2007, the Board established the guideline that total fund balance of the general fund as a percentage of total general fund expenditures and transfers out must fall between 18.00%-24.00%, due to uncertain financial conditions with the State of Michigan. The total fund balance fell within policy guidelines in 2019.

#### *Pensions and Other Postemployment Benefits*

For purposes of measuring the net pension asset/liability, total other postemployment benefit liability, deferred outflows of resources and deferred inflows of resources related to pensions and other postemployment benefits, and pension and other post employment benefit expense, information about the fiduciary net position of the Plan and additions to/deductions from the plan fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### *Use of Estimates*

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

COUNTY OF JACKSON, MICHIGAN

**Notes to Financial Statements**

The County utilizes various investment instruments which are exposed to various risks, such as interest rate, credit and overall market volatility. Due to the level of risk associated with certain investment securities, it is reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the financial statements.

**2. BUDGETARY INFORMATION**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general and special revenue funds. All annual appropriations lapse at year end. The legal level of budgetary control is at the activity level for the general fund and the functional level for the special revenue funds. Management may make transfers of appropriations within funds. Transfers of appropriations between funds require the approval of the Board. The Board made several supplemental budgetary appropriations throughout the year which were not considered material.

**3. EXCESS OF EXPENDITURES OVER APPROPRIATIONS**

State statutes provide that a local unit shall not incur expenditures in excess of the amount appropriated. During the year ended December 31, 2019, the County incurred expenditures in excess of the amounts appropriated as follows:

	Amended Budget	Actual	Variance
General fund			
Other:			
Accrued sick and vacation payoff	\$ 60,000	\$ 75,046	\$ 15,046
Insurance and bonds	908,000	1,111,446	203,446
Appropriations:			
General government -			
Regional planning	55,340	59,127	3,787
Health and welfare -			
Substance abuse - liquor tax	318,722	322,388	3,666
Special revenue funds			
Parks commission -			
Transfers out	123,125	171,723	48,598
Omnibus forfeitures -			
Transfers out	-	981	981
Prosecuting attorney drug enforcement -			
Judicial	10,000	25,120	15,120
Social services			
Transfers out	-	117,709	117,709
Joint narcotics -			
Judicial	64,010	98,599	34,589
Community development block grant:			
Community development	60,000	157,194	97,194
Transfers out	-	7,322	7,322
Child care -			
Health and welfare	2,980,347	3,068,479	88,132
Golf courses -			
Transfers out	-	72,052	72,052

continued...

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

	Amended Budget	Actual	Variance
Special revenue funds (concluded)			
Fair:			
Fair	\$ 1,289,471	\$ 1,292,715	\$ 3,244
Transfers out	7,350	43,275	35,925
Medical care facility millage -			
Transfers out	302,500	720,569	418,069
Parks millage -			
Transfers out	2,200,000	2,211,226	11,226
Animal shelter millage -			
Transfers out	1,100,000	1,107,963	7,963
Jail millage -			
Transfers out	2,100,000	2,171,000	71,000
			concluded

4. DEPOSITS AND INVESTMENTS

Following is a reconciliation of deposit and investment balances of December 31, 2019:

	Primary Government	Component Units	Totals
Statement of Net Position			
Cash and pooled investments	\$ 41,075,766	\$ 2,160,379	\$ 43,236,145
Restricted cash and pooled investments	550,220	-	550,220
Statement of Fiduciary Net Position			
Cash and pooled investments	1,503,206	777,438	2,280,644
Investments	-	247,682,256	247,682,256
Total	<u>\$ 43,129,192</u>	<u>\$ 250,620,073</u>	<u>\$ 293,749,265</u>
Deposits and investments			
Bank deposits:			
Checking/savings accounts			\$ 5,543,478
Certificates of deposit - due within one year			1,250,000
Certificates of deposit - due in more than one year			2,250,000
Treasurer's deposit pool			2,280,577
Investments in securities and mutual funds:			
Treasurer's investment pool			33,752,837
Pension investments			247,682,256
Cash on hand			35,270
Net effect of funds with different year ends			<u>954,847</u>
Total			<u>\$ 293,749,265</u>

Restricted cash of the primary government consists of \$550,220 restricted in the resource recovery fund for closure and postclosure landfill monitoring.

*Bank Deposits and Treasurer's Investment Pool*

*Custodial Credit Risk - Deposits.* Deposits are exposed to custodial credit risk if they are not covered by depository insurance. At year-end, the carrying amount of the County's deposits was \$11,324,055. The combined bank balance of these deposits was \$12,588,655 of which \$5,457,453 was uninsured and uncollateralized.

# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

In accordance with the County's investment policy and State law, all deposits are uncollateralized, held in the County's name, and evidenced by a safekeeping receipt. Also, due to the dollar amounts of cash deposits and the limits of FDIC insurance, the County believes it is impractical to insure all bank deposits. As a result, the County evaluates each financial institution and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

*Custodial Credit Risk - Investments.* Following is a summary of the County's investments as of December 31, 2019:

U.S. government agencies	\$ 22,905,192
Municipal bonds	499,925
Michigan CLASS government investment pool	<u>10,347,720</u>
<b>Total</b>	<b><u>\$ 33,752,837</u></b>

Investments are exposed to custodial credit risk if the securities are uninsured, unregistered or held by a counterparty or its agent but not in the government's name. In accordance with the County's investment policy, all investments are held in the name of the County and are evidenced by a safekeeping receipt confirmation, and thus not exposed to custodial credit risk.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The County's investment policy and State law require that commercial paper be rated in the top two ratings by at least two nationally recognized statistical rating organizations. Ratings are not required for money market funds.

As of December 31, 2019, all of the County's investments in securities of U.S. agencies were rated AA+ by Standard & Poor's, the municipal bonds were rated AA by Standard & Poor's, and the investments in the Michigan CLASS government investment fund were rated AAAm by Standard & Poor's.

*Concentration of Credit Risk.* Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The County's investment policy requires diversification by security type and institution, but does not place a fixed percentage limit for any one issuer.

At December 31, 2019, the County had greater than 5% of its total investment portfolio concentrated as follows:

Investment Type	Issuer	% of Portfolio
Federal Farm Credit Bank	Various	53.5%
Federal Home Loan Mortgage Corporation	Various	8.0%

*Interest Rate Risk.* Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of investments. The County's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

	Fair value	Investment Maturities (fair value by years)		
		< 1 year	1 - 5 years	6 - 10 years
U.S. government agencies	\$ 22,905,192	\$ 3,994,520	\$ 12,944,830	\$ 5,965,842
Municipal bonds	499,925	499,925	-	-
<b>Total</b>	<b><u>\$ 23,405,117</u></b>	<b><u>\$ 4,494,445</u></b>	<b><u>\$ 12,944,830</u></b>	<b><u>\$ 5,965,842</u></b>

# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

*Fair Value.* The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. These levels are determined by the County's investment manager, and are determined at the fund level based on a review of the investment's class, structure, and what kind of securities are held in the funds. The investment manager will request the information from the fund manager, if necessary.

The County's recurring fair value measurements as of December 31, 2019 were related to its investments in U.S. government agency funds and municipal bonds. These investments are valued using significant other observable inputs of the underlying securities and bonds as they are traded only in secondary markets (Level 2 inputs).

The County holds shares in Michigan CLASS whereby the fair value of the investment is measured on a recurring basis using net asset value per share (or its equivalent) of the investment pool as a practical expedient.

At year end, the net asset value of the County's investment in Michigan CLASS was \$10,347,720. The investment pool had no unfunded commitments, specific redemption frequency or redemption notice period required. The Michigan CLASS investment pool invests in U.S. treasury obligations, federal agency obligations of the U.S. government, high-grade commercial paper (rated 'A-1' or better) collateralized bank deposits, repurchase agreements (collateralized at 102% by Treasuries and agencies), and approved money-market funds. The program seeks to provide safety, liquidity, convenience, and competitive rates of return, and is designed to meet the needs of Michigan public sector investors. It purchases securities that are legally permissible under state statutes and are available for investment by Michigan counties, cities, townships, school districts, authorities and other public agencies.

### *Employee Retirement System Investments*

The System's investments are primarily held in a bank administered trust fund. Following is a summary of the System's investments as of December 31, 2019:

	Total
Investments at fair value, as determined by	
quoted market price:	
Domestic equities	\$ 121,722,735
Equity mutual funds	33,843,738
International equities	34,813,149
U.S. treasuries	8,159,519
U.S. agencies	6,133,543
Corporate domestic securities	35,587,781
Collateralized mortgage obligations	795,539
International securities	262,412
Real estate equities	842,620
Money market funds	5,521,220
 Total investments	 \$ 247,682,256

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Trusts' investment policy emphasizes appropriate risk/return parameters and compliance with Public Act 314, and gives discretionary authority to its investment managers as opposed to establishing specific credit rating benchmarks.

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

As of December 31, 2019, the System's investments in securities of U.S. treasuries, U.S. agencies, corporate securities, collateralized mortgage obligations and international securities were rated by Moody's as follows:

Rating	Employees Retirement System
Aaa	\$ 11,821,242
Aa1	195,628
Aa2	665,097
Aa3	150,226
A1	1,192,823
A2	6,483,764
A3	2,159,469
Baa1	1,749,428
Baa2	461,612
Baa3	228,365
Ba1	40,299
Ba2	155,138
WR	36,201
Not subject to credit risk	<u>25,599,502</u>
Total	<u>\$ 50,938,794</u>

*Foreign Currency Risk.* Foreign currency risk is the risk that changes in the exchange rates will adversely affect the fair value of an investment or deposit. The plan mitigates foreign currency risk by holding a diversified number of holdings across different geographic locations and industry sectors.

The System's exposure to foreign currency risk stated in U.S. dollars as of December 31, 2019 was as follows:

Investment Type	Fair Value
International equities	\$ 34,813,149
International securities	262,412

*Custodial Credit Risk.* For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the System will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The System investment policy requires that securities be held in trust by a third-party institution in the System name or its nominee custodian's name or in bearer form. Although uninsured and unregistered, the System investments are not exposed to custodial credit risk since the securities are held by the counterparty's System department or agent in the System's name. Short-term investments in money market funds and open-end mutual funds are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book form.

*Concentration of Credit Risk.* Concentration of credit risk is the risk of loss attributed to the magnitude of the System's investment in a single issuer. At December 31, 2019, the System had greater than 5% of its total investment portfolio concentrated as follows:

Investment Type	Issuer	% of Portfolio
Equity mutual funds	State Street S&P Midcap Index	7.5%
Equity mutual funds	State Street S&P 500 Flagship	6.2%

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The System's investment policy does not discuss the maximum maturity for any single fixed income security or the weighted average portfolio maturity.

	Fair value	Investment Maturities (fair value by years)			
		< 1 year	1 - 5 years	6 - 10 years	More Than 10
U.S. treasuries	\$ 8,159,519	\$ 174,248	\$ 1,445,272	\$ 4,873,763	\$ 1,666,236
U.S. agencies	6,133,543	-	1,024,342	300,453	4,808,748
Corporate domestic securities	35,587,781	-	20,420,297	5,682,403	9,485,081
Collateralized mortgage obligations	795,539	-	-	162,841	632,698
International securities	262,412	-	138,603	76,493	47,316
<b>Total</b>	<b>\$ 50,938,794</b>	<b>\$ 174,248</b>	<b>\$ 23,028,514</b>	<b>\$ 11,095,953</b>	<b>\$ 16,640,079</b>

*Securities lending.* A contract approved by the System's Board of Directors permits the System to lend its securities to broker-dealers and other entities (borrowers) for collateral that will be returned for the same securities in the future. The System's custodial bank manages the securities lending program and receives securities or irrevocable bank letters of credit as collateral. The collateral securities cannot be pledged or sold by the System unless the borrower defaults. Collateral securities and letters of credit are initially pledged at 102 percent of the market value of the securities lent, and may not fall below 100 percent during the term of the loan. There are no restrictions on the amount of securities that can be loaned.

Securities on loan at year-end are classified according to the category for the collateral received on the securities lent. At year end, the System has no credit risk exposure to borrowers because the amounts the System owes the borrowers exceed the amounts the borrowers owe the System. The contract with the System's custodian requires it to indemnify the System if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the System for income distributions by the securities' issuers while the securities are on loan.

*Fair Value.* The System categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. These levels are determined by the County's investment manager, and are determined at the fund level based on a review of the investment's class, structure, and what kind of securities are held in the funds. The investment manager will request the information from the fund manager, if necessary.

The System had the following recurring fair value measurements as of December 31, 2019:

	Level 1	Level 2	Level 3	Total
<b>Investments at fair value</b>				
Domestic equities	\$ 121,722,735	\$ -	\$ -	\$ 121,722,735
Equity mutual funds	33,843,738	-	-	33,843,738
International equities	34,813,149	-	-	34,813,149
U.S. treasuries	-	8,159,519	-	8,159,519
U.S. agencies	-	6,133,543	-	6,133,543
Corporate domestic securities	-	35,587,781	-	35,587,781
Collateralized mortgage obligations	-	795,539	-	795,539
International securities	-	262,412	-	262,412
Real estate equities	-	842,620	-	842,620
Money market funds	5,521,220	-	-	5,521,220
<b>Total investments at fair value</b>	<b>\$ 195,900,842</b>	<b>\$ 51,781,414</b>	<b>\$ -</b>	<b>\$ 247,682,256</b>

Th investments classified as Level 2 inputs, as noted in the table above, are valued using significant other observable inputs of the underlying securities and bonds as they are traded only in secondary markets.

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

5. RECEIVABLES

Receivables are comprised of the following at December 31, 2019:

	Governmental Activities	Business-type Activities	Component Units
Accounts	\$ 1,251,068	\$ 2,995,051	\$ 244,187
Less: allowance for uncollectibles	(70,325)	(384,119)	-
Property taxes	9,932,308	7,849,402	-
Interest	174,284	1,100,916	-
Medicaid cost settlement	-	29,357	-
Due from other governments	19,546,641	-	9,635,925
Loans receivable	-	-	497,062
Special assessments receivable	-	-	79,578
	<u>\$ 30,833,976</u>	<u>\$ 11,590,607</u>	<u>\$ 10,456,752</u>

Of the amounts reported for receivables above, the following are not expected to be collected within one year:

	Governmental Activities	Business-type Activities	Component Units
Property taxes	\$ -	\$ 1,400,000	\$ -
Due from other governments	9,765,000	-	7,798,848
Loans receivable	-	-	479,746
Special assessments receivable	-	-	74,378
	<u>\$ 9,765,000</u>	<u>\$ 1,400,000</u>	<u>\$ 8,352,972</u>



COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

6. CAPITAL ASSETS

Capital assets activity for the year ended December 31, 2019 was as follows:

Primary government

	Beginning Balance	Additions	Deletions	Transfers	Ending Balance
<b>Governmental activities</b>					
Capital assets not being depreciated:					
Land	\$ 4,070,916	\$ 213,346	\$ -	\$ -	\$ 4,284,262
Land improvements	16,116,380	-	-	-	16,116,380
Construction in progress	12,645,539	6,179,201	-	8,771,406	10,053,334
Avigation easements	375,547	-	-	-	375,547
	<u>33,208,382</u>	<u>6,392,547</u>	<u>-</u>	<u>8,771,406</u>	<u>30,829,523</u>
Capital assets being depreciated:					
Buildings and improvements	59,762,394	2,600,560	-	1,191,353	63,554,307
Equipment and furniture	49,305,295	5,240,350	-	-	54,545,645
Vehicles	2,982,976	264,469	106,980	-	3,140,465
Infrastructure	157,109,530	36,606,063	-	7,580,053	201,295,646
Depletable assets	548,074	-	-	-	548,074
	<u>269,708,269</u>	<u>44,711,442</u>	<u>106,980</u>	<u>8,771,406</u>	<u>323,084,137</u>
Less accumulated depreciation for:					
Buildings improvements	37,828,548	1,897,060	-	-	39,725,608
Equipment and furniture	31,286,792	5,080,840	-	-	36,367,632
Vehicles	2,620,718	278,960	106,980	-	2,792,698
Infrastructure	49,763,419	7,408,008	-	-	57,171,427
Depletable assets	147,019	-	-	-	147,019
	<u>121,646,496</u>	<u>14,664,868</u>	<u>106,980</u>	<u>-</u>	<u>136,204,384</u>
Total capital assets being depreciated, net	<u>148,061,773</u>	<u>30,046,574</u>	<u>-</u>	<u>8,771,406</u>	<u>186,879,753</u>
Governmental activities capital assets, net	<u>\$ 181,270,155</u>	<u>\$ 36,439,121</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 217,709,276</u>

Depreciation of governmental activities by function

General government	\$ 757,800
Public safety	1,094,824
Public works	11,572,464
Judicial	231,252
Health and welfare	274,710
Recreation and culture	733,818
	<u>\$ 14,664,868</u>

At December 31, 2019, the County's governmental activities had outstanding commitments through construction contracts of approximately \$1.4 million.

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

	Beginning Balance	Additions	Disposals	Transfers	Ending Balance
<b>Business-type activities</b>					
Capital assets not being depreciated -					
Construction in progress	\$ 4,133,312	\$ -	\$ -	\$ (4,133,312)	\$ -
Capital assets being depreciated:					
Buildings and improvements	21,074,918	284,536	-	3,578,586	24,938,040
Equipment and furniture	2,011,589	53,125	-	554,726	2,619,440
Vehicles	305,685	-	-	-	305,685
	<u>23,392,192</u>	<u>337,661</u>	<u>-</u>	<u>4,133,312</u>	<u>27,863,165</u>
Less accumulated depreciation for:					
Buildings and improvements	8,039,601	682,839	-	-	8,722,440
Equipment and furniture	1,533,712	172,995	-	-	1,706,707
Vehicles	222,260	21,348	-	-	243,608
	<u>9,795,573</u>	<u>877,182</u>	<u>-</u>	<u>-</u>	<u>10,672,755</u>
Total capital assets being depreciated, net	<u>13,596,619</u>	<u>(539,521)</u>	<u>-</u>	<u>4,133,312</u>	<u>17,190,410</u>
<b>Business-type activities capital assets, net</b>	<u>\$ 17,729,931</u>	<u>\$ (539,521)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 17,190,410</u>

Depreciation of business-type activities by function

Medical Care Facility	\$ 875,848
Delinquent tax revolving fund	<u>1,334</u>
	<u>\$ 877,182</u>

Capital asset activity for the Drain Commission component unit for the year ended December 31, 2019, was as follows:

	Beginning Balance	Additions	Disposals	Transfers	Ending Balance
<b>Component Unit - Drain Commission</b>					
Capital assets being depreciated -					
Infrastructure	\$ 12,242,656	\$ 94,400	\$ -	\$ -	\$ 12,337,056
Less accumulated depreciation for -					
Infrastructure	9,556,875	155,593	-	-	9,712,468
	<u>9,556,875</u>	<u>155,593</u>	<u>-</u>	<u>-</u>	<u>9,712,468</u>
Drain Commission capital assets, net	<u>\$ 2,685,781</u>	<u>\$ (61,193)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,624,588</u>

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

7. ACCOUNTS PAYABLE

Accounts payable and accrued liabilities are comprised of the following at December 31, 2019:

	Governmental Activities	Business-type Activities	Component Units
Accounts payable	\$ 4,464,394	\$ 637,533	\$ 6,420
Accrued and other liabilities	1,392,839	1,119,628	116,427
Residents' trust payable	-	12,649	-
Estimated claims payable	1,096,293	-	-
Advances from other governments	2,912,971	-	-
Estimated closure and postclosure monitoring costs	-	575,000	-
Accrued interest on long-term debt	817,991	59,183	-
	<u>\$ 10,684,488</u>	<u>\$ 2,403,993</u>	<u>\$ 122,847</u>

8. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of December 31, 2019, was as follows:

	Due from other funds	Due to other funds
General fund	\$ 1,360,667	\$ 24,603
Road fund	521,339	-
Nonmajor governmental funds	362,800	562,666
Delinquent tax revolving fund	65,930	1,723,467
	<u>\$ 2,310,736</u>	<u>\$ 2,310,736</u>

The County has interfund balances between many of its funds. The sum of all balances presented in the tables above agrees with the sum of interfund balances presented in the statements of net position/balance sheet for governmental funds and proprietary funds. These interfund balances resulted primarily from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

The general fund has made a long-term advance of \$500,000 to the Friend of the Court fund, a nonmajor governmental fund.

The general fund has made long-term advances to the Drain Commission and Brownfield Redevelopment Authority component units in the amounts of \$210,000 and \$117,500, respectively.

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

For the year ended December 31, 2019, interfund transfers consisted of the following:

Transfers Out	Transfers In					Total
	General Fund	Nonmajor Governmental Funds	Delinquent Tax Revolving Fund	Medical Care Facility Fund	Internal Service Funds	
General fund	\$ -	\$ 7,112,932	\$ -	\$ -	\$ 66,100	\$ 7,179,032
Nonmajor governmental funds	3,030,893	5,157,901	145,866	1,337,905	844,052	10,516,617
Delinquent tax revolving fund	377,969	3,515,995	-	-	29,784	3,923,748
Medical care facility fund	246,836	-	-	-	-	246,836
Nonmajor enterprise funds	2,500	-	1,752,857	-	9,928	1,765,285
Timing differences	-	670,140	-	-	-	670,140
	<u>\$ 3,658,198</u>	<u>\$ 16,456,968</u>	<u>\$ 1,898,723</u>	<u>\$ 1,337,905</u>	<u>\$ 949,864</u>	<u>\$ 24,301,658</u>

Transfers are used to: (1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; (2) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due; and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Timing differences are a result of certain funds having a fiscal year-end that is different from the County's year-end.

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

9. LONG-TERM DEBT

Primary government

General obligation bonds. The government issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities, as well as to finance contributions to the County's pension plan. General obligation bonds have been issued for governmental and business-type activities.

General obligation bonds are direct obligations and pledge the full faith and credit of the County. These bonds are typically issued as 10-20 year serial bonds with varying amounts of principal maturing each year. General obligation bonds currently outstanding are as follows:

Governmental Activities

Bonds	Final Maturity	Annual Installments	Interest Rate	Amount
2010 Refunding bonds - county jail	2022	\$735,000- \$1,145,000	2.85%	\$ 3,260,000
2014 LifeWays Refunding bonds	2026	\$325,000- \$475,000	2.00%-3.125%	3,115,000
Capital Improvement bond, Series 2015A - Energy	2035	\$85,000- \$160,000	2.00%-3.625%	2,045,000
Capital Improvement bond, Series 2015B - LifeWays	2035	\$55,000- \$105,000	3.00%-3.50%	1,285,000
Capital Improvement bond, Series 2015C - Airport runway	2026	\$365,000- \$545,000	2.00%-2.50%	3,420,000
2016 Brownfield Redevelopment Loan	2030	\$84,294- \$97,826	1.50%	1,000,000
2016 Michigan Transportation Fund Bonds	2031	\$805,000- \$1,105,000	2.00%-2.625%	11,720,000
2017 Capital Improvement Bonds	2031	\$1,825,000- \$2,570,000	3.00%	26,315,000
2017B Capital Improvement Bonds	2032	\$420,000- \$600,000	3.00%	6,650,000
2017 Limited Tax Pension Obligation Bonds	2042	\$1,750,000- \$4,080,000	1.965%-4.076%	63,845,000
2018A Capital Improvement Bonds	2033	\$370,000- \$600,000	3.00%-5.00%	6,750,000
2018B Capital Improvement Bonds	2038	\$135,000- \$270,000	2.00%-4.00%	3,675,000
Capital Improvement bond, Series 2018C - LifeWays	2038	\$230,000- \$440,000	3.00%-3.50%	6,075,000
2019 Michigan Transportation Fund Bonds	2034	\$915,000- \$2,310,000	4.00%	18,750,000
<b>Total general obligation bonds</b>				<b>\$ 157,905,000</b>

Annual debt service requirements to maturity for governmental activities general obligation bonds are as follows:

Year Ended December 31,	Principal	Interest	Total
2020	\$ 8,902,826	\$ 5,203,237	\$ 14,106,063
2021	9,094,294	4,936,319	14,030,613
2022	9,355,558	4,725,218	14,080,776
2023	8,436,842	4,453,491	12,890,333
2024	8,658,144	4,204,547	12,862,691
2025-2029	43,895,954	17,022,450	60,918,404
2030-2034	38,091,382	9,943,814	48,035,196
2035-2039	19,695,000	4,719,894	24,414,894
2040-2042	11,775,000	972,534	12,747,534
	<b>\$ 157,905,000</b>	<b>\$ 56,181,504</b>	<b>\$ 214,086,504</b>

COUNTY OF JACKSON, MICHIGAN

**Notes to Financial Statements**

*Business-type Activities*

Bonds	Final Maturity	Annual Installments	Interest Rate	Amount
2015 Refunding bonds	2030	\$495,000- \$855,000	3.150% - 5.125%	<u>\$ 8,120,000</u>

Annual debt service requirements to maturity for business-type activities general obligation bonds are as follows:

Year Ended December 31,	Principal	Interest	Total
2020	\$ 585,000	\$ 338,493	\$ 923,493
2021	615,000	308,493	923,493
2022	650,000	276,868	926,868
2023	680,000	243,618	923,618
2024	715,000	208,743	923,743
2025-2029	4,020,000	530,520	4,550,520
2030	855,000	17,100	872,100
	<u>\$ 8,120,000</u>	<u>\$ 1,923,835</u>	<u>\$ 10,043,835</u>

*Board of Public Works Component Unit*

Bonds	Final Maturity	Annual Installments	Interest Rate	Amount
2012 Jackson County Waste Water Facility Refunding Bonds - Lake Columbia	2024	\$375,000- \$550,000	3.00% - 4.00%	\$ 2,075,000
2012 Jackson County Water Supply Facility Refunding Bonds - Village of Parma	2021	\$140,000- \$150,000	1.2%-2.50%	290,000
State Drinking Water Revolving Loan Funds - Village of Parma	2022	\$55,000- \$70,000	2.50%	205,000
2002B Jackson County Water Supply Facility Grass Lake Area Section	2022	\$25,000- \$50,000	4.35% - 6.00%	140,000
2005 Jackson County Waste Water Disposal Facility Round/Farwell Lakes Area	2022	\$225,000	3.50% - 4.00%	675,000
2004 Jackson County Wastewater Disposal Facility Vineyard Section	2023	\$350,000- \$375,000	3.625% - 4.50%	1,200,000
State Drinking Water Revolving Loan Funds Village of Grass Lake	2023	\$110,000- \$140,000	2.50%	545,000
2005 Jackson County Waste Water Disposal Facility Southern Regional Interceptor	2025	\$225,000- \$425,000	4.125% - 4.500%	2,200,000
2008 Jackson County Waste Water Disposal Facility	2030	\$115,000- \$175,000	2.50%	1,651,598
2008 Jackson County Waste Water Disposal Facility Rives Township Sewer	2043	\$15,000- \$40,000	4.125%	627,250
				<u>\$ 9,608,848</u>

# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

The Board of Public Works Component Unit bonds are being repaid by local units. If the local units default on the debt, it is the County's responsibility. The full faith, credit, and resources of the County have been pledged for the prompt payment of all Board of Public Works Component Unit bonds. Currently, the County is suing Leoni, Columbia, Hanover, and Liberty Townships for breach of a bond contract for the Southern Regional Interceptor Sewer System, where Leoni Township failed to make timely bond payments to the County, in breach of its contractual obligations for which it pledges its full faith and credit. The case is currently set for trial on September 16, 2020. The County expects to settle and receive, at a minimum, partial payment. However, the exact amount is unknown at this time. For the year ended December 31, 2019, the amount owed to the County related to this debt totaled \$1,899,331, and the amount the County paid related to this debt totaled \$410,725.

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ended December 31,	Principal	Interest	Total
2020	\$ 1,810,000	\$ 328,148	\$ 2,138,148
2021	1,825,000	260,250	2,085,250
2022	1,700,000	191,754	1,891,754
2023	1,410,000	133,479	1,543,479
2024	980,000	90,574	1,070,574
2025-2029	1,345,000	181,205	1,526,205
2030-2034	316,598	63,390	379,988
2035-2039	128,250	32,345	160,595
2040-2043	94,000	7,384	101,384
	<u>\$ 9,608,848</u>	<u>\$ 1,288,529</u>	<u>\$ 10,897,377</u>

*Capital lease* - The County entered into a lease agreement as lessee for financing the acquisitions of certain information technology equipment. This lease agreement qualifies as a capital leases for accounting purposes and, therefore, has been recorded at the present value of its future minimum lease payments as of the inception date.

The assets acquired through the capital lease in governmental activities are summarized as follows:

Equipment	\$ 1,466,250
Less accumulated depreciation	<u>(293,250)</u>
Net book value	<u>\$ 1,173,000</u>

The net present value of future minimum lease payments as of December 31, 2019, were as follows:

2021	\$ 517,575
2022	<u>517,575</u>
Total minimum lease payments	1,035,150
Less: amount representing interest	<u>(86,475)</u>
Present value of minimum lease payments	<u>\$ 948,675</u>

COUNTY OF JACKSON, MICHIGAN

**Notes to Financial Statements**

*Installment purchase agreements.* The government has entered into four installment purchase agreements for financing the purchase of plow trucks and other vehicles. Installment purchase agreements currently outstanding are as follows:

*Governmental Activities*

Bonds	Final Maturity	Annual Installments	Interest Rate	Amount
2017A Installment Purchase Agreement	2027	\$136,699- \$166,151	2.269%	\$ 1,230,449
2017B Installment Purchase Agreement	2027	\$156,033- \$189,651	2.269%	1,404,477
2018 GMC Equipment Installment Purchase Agreement	2021	\$24,772- \$28,394	2.269%	55,361
2018 Ford Equipment Installment Purchase Agreement	2021	\$13,749- \$16,213	2.269%	31,559
<b>Total installment purchase agreements</b>				<b><u>\$ 2,721,846</u></b>

Annual debt service requirements to maturity for installment purchase agreements are as follows:

Year Ended December 31,	Principal	Interest	Total
2020	\$ 346,502	\$ 64,077	\$ 410,579
2021	355,496	55,084	410,580
2022	318,045	45,830	363,875
2023	325,262	38,614	363,876
2024	332,642	31,234	363,876
2025-2027	1,043,899	47,726	1,091,625
	<u>\$ 2,721,846</u>	<u>\$ 282,565</u>	<u>\$ 3,004,411</u>

*Changes in long-term debt.*

	Beginning Balance	Additions	Deductions	Ending Balance	Due Within One Year
<b>Governmental Activities</b>					
General obligation bonds	\$ 140,610,000	\$ 25,055,000	\$ (7,760,000)	\$ 157,905,000	\$ 8,902,826
Capital lease	-	1,466,250	(517,575)	948,675	460,481
Direct borrowings -					
Installment purchase agreements	3,059,609	-	(337,763)	2,721,846	346,502
LifeWays settlement	1,451,369	-	(250,000)	1,201,369	250,000
Issuance discount	(13,558)	-	1,695	(11,863)	(1,695)
Issuance premium	1,665,146	2,481,981	(125,855)	4,021,272	286,509
Compensated absences	2,188,548	3,225,815	(2,955,385)	2,458,978	737,693
	<u>\$ 148,961,114</u>	<u>\$ 32,229,046</u>	<u>\$ (11,944,883)</u>	<u>\$ 169,245,277</u>	<u>\$ 10,982,316</u>
<b>Business-type Activities</b>					
Refunding bonds	\$ 8,680,000	\$ -	\$ (560,000)	\$ 8,120,000	\$ 585,000
Issuance premium	763,228	-	(63,602)	699,626	63,602
Compensated absences	470,585	715,523	(837,081)	349,027	349,027
	<u>\$ 9,913,813</u>	<u>\$ 715,523</u>	<u>\$ (1,460,683)</u>	<u>\$ 9,168,653</u>	<u>\$ 997,629</u>
<b>Board of Public Works Component Unit</b>					
Bonds	\$ 11,596,848	\$ -	\$ (1,988,000)	\$ 9,608,848	\$ 1,810,000

For the governmental activities, net pension liability, total other postemployment benefit liability, the LifeWays settlement and compensated absences are generally liquidated by the general fund.



# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

### 10. CONTINGENT LIABILITIES - LIFEWAYS

LifeWays, the mental health authority for Jackson and Hillsdale Counties, approached the County in the fall of 2012 requesting an increase in the County's appropriation. In the past, the County contributed \$70,779 per year based upon an agreement that LifeWays would generate sufficient local match through other means. Those assumptions were not realized and LifeWays requested the full local match of \$560,000 per year to cover the deficit it realized in 2012. The County agreed to this increase in 2012.

Based on an agreement between the Boards of both Jackson and Hillsdale Counties and the LifeWays Board, which has been approved by the State of Michigan, the County will make up its share owed to LifeWays in the amount of \$2,451,369 through annual payments, for a period of ten years. The County began making payments in excess of the normal appropriation by \$250,000 annually beginning in 2015 until the balance is paid in full. During the year ended December 31, 2019, the County repaid \$250,000, resulting in a remaining balance of \$1,201,369.

### 11. NET INVESTMENT IN CAPITAL ASSETS

As of December 31, 2019, the net investment in capital assets was comprised of the following:

	Governmental activities	Business-type activities	Component Units
Capital assets:			
Capital assets not being depreciated	\$ 30,829,523	\$ -	\$ -
Capital assets being depreciated, net	186,879,753	17,190,410	2,624,588
	<u>217,709,276</u>	<u>17,190,410</u>	<u>2,624,588</u>
Related debt:			
Bonds payable	157,905,000	8,120,000	-
Capital lease payable	948,675	-	-
Installment purchase agreements	2,721,846	-	-
Less: pension bonds	(63,845,000)	-	-
Issuance discount	(11,863)	-	-
Issuance premium	4,021,272	699,626	-
Deferred charges on refunding	-	(179,681)	-
Less: unspent proceeds	(12,623,832)	-	-
	<u>89,116,098</u>	<u>8,639,945</u>	<u>-</u>
Net investment in capital assets	<u>\$ 128,593,178</u>	<u>\$ 8,550,465</u>	<u>\$ 2,624,588</u>

### 12. RISK MANAGEMENT / SELF-INSURANCE PROGRAMS

The government manages its risk exposures and provides certain employee benefits through a combination of self insurance programs, risk management pools, and commercial insurance and excess coverage policies. On risks which are commercially insured, settlements have not exceeded insurance coverage in any of the past three years. Following is a summary of the self insurance programs and risk management pool participation.

*Liability.* The County participates in the Michigan Municipal Risk Management Authority (MMRMA) for general and automobile liability, motor vehicle physical damage and property damage and crime coverages. The MMRMA provides risk management, underwriting, reinsurance and claim review and processing services for all member governments pursuant to its charter.

Under most circumstances, the County's maximum loss retention per occurrence was as follows:

Type of Risk	Maximum Retention Per Occurrence
General and automobile liability	\$100,000
Motor vehicle physical damage	\$15,000 per vehicle \$30,000 per occurrence
Property damage and crime	\$0

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

The government makes annual contributions to MMRMA based on actuarial studies using historical data and insurance industry statistics. These contributions are paid from an internal service fund (i.e., the self-funded managed care insurance fund) using premiums paid into it by other funds of the government. Such contributions as received by MMRMA are allocated between its general and member retention funds. Economic resources in the MMRMA’s general fund are expended for reinsurance coverage, claim payments and certain general and administrative costs, whereas resources in the member retention fund are used for loss payments and defense costs up to the members’ self insured retention limits along with certain other member specific costs. Accordingly, the County records an asset for its portion of the unexpended member retention fund. At December 31, 2019, the balance of the County’s member retention fund was \$71,494.

	2019	2018
General liability		
Estimated liability, January 1	\$ 1,031,864	\$ -
Estimated claims incurred, including changes in estimates	(113,843)	1,378,153
Claim payments	(100,052)	(346,289)
Estimated liability, December 31	<u>\$ 817,969</u>	<u>\$ 1,031,864</u>

*County of Jackson Self-Funded Managed Care Insurance.* The County operates a self-funding dental and vision insurance program for their employees and retirees. An administrative agent has been hired to monitor claims and ensure that only those meeting the member’s policies are paid. “Stop-Loss” insurance has been obtained, through payment of monthly premiums, to cover the cost of individual claims in excess of \$100,000. This is done to minimize the member’s risk.

The participating members make monthly cash contributions to the managed care insurance internal service fund. The contribution amounts for 2019 were based upon the cost of obtaining traditional dental and vision insurance. These contributions are expensed by the members when made, and recognized as revenue by the insurance fund upon receipt.

In fiscal year 2019, the County discontinued its self-funding health insurance program significantly decreasing the insurance coverage from prior year. Additionally, there were no insurance settlements have exceeded coverage in the last three years.

Claims payable, including incurred but not reported amounts, which are estimated by management based on projected experience, are reported as liabilities in the internal service fund at December 31, 2019. The change in the claims liability for 2019 and 2018 is as follows:

	2019	2018
Unpaid claims, beginning of year	\$ 19,265	\$ 334,156
Incurred claims (including change in IBNR provisions)	406,401	108,742
Claims payments	(410,624)	(423,633)
Unpaid claims, end of year	<u>\$ 15,042</u>	<u>\$ 19,265</u>

*Workers’ Compensation.* The government maintains a self insurance program for workers’ compensation coverage which is accounted for in an internal service fund (i.e., the self-insured workers compensation fund). The program is administered by a third party administrator who conducts safety inspections and provides claims review and processing services. Premiums are paid into the internal service fund by all other funds based on payrolls and job classifications and are available to pay claims, claim reserves, excess coverage and administrative costs.

# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. An excess coverage insurance policy covers individual claims in excess of \$400,000 subject to an annual aggregate limit of \$5 million. Liabilities include an amount for claims that have been incurred but not reported (IBNR). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors. The change in the claims liability for 2019 and 2018 is as follows:

	2019	2018
Unpaid claims, beginning of year	\$ 81,064	\$ 79,973
Incurred claims (including changes in IBNR provisions)	182,218	1,091
Claims payments	-	-
<b>Unpaid claims, end of year</b>	<b>\$ 263,282</b>	<b>\$ 81,064</b>

### 13. PROPERTY TAXES

Property taxes receivable in governmental funds represent amounts due from taxpayers on the July 1 and December 1 tax levies in the general fund and other governmental funds, respectively. Any amounts outstanding on the July 1 levy after 60 days into the subsequent fiscal year are made whole by the County delinquent tax fund through an effective early tax settlement.

This allows the County's general fund to recognize the full amount of the July 1 tax levy in the current year, regardless of the timing of actual collections. Any unpaid balances as of 60 days into the subsequent fiscal year are transferred to the delinquent tax revolving fund where collection is pursued. A similar process takes place between the delinquent tax fund, the other County funds accounting for property tax levies, and other local taxing authorities within the County's geographical region in March or April.

The assessed and taxable value of real and personal property for the July 1, 2019 levy was \$4,658,811,585. The general operating tax rate for this levy was 5.1120 mills with an additional 0.2496 mills, 0.4844 mills, 0.2496 mills, 0.4993 mills, 0.4993 mills, and 0.2496 mills for the medical care facility, the county jail facility, senior services, LifeWays, the parks, and the animal shelter, respectively.

By agreement with various taxing authorities, the County purchases at face value the real property taxes returned delinquent each March 1 and records a corresponding delinquent taxes receivable.

### 14. TAX ABATEMENTS

The County received reduced property tax revenues during 2019 as a result of industrial facilities tax exemptions (IFT's) and brownfield redevelopment agreements entered into by cities, villages, townships, and authorities within the County.

The IFT's were entered into based upon the Plant Rehabilitation and Industrial Development Districts Act, (known as the Industrial Facilities Exemption), PA 198 of 1974, as amended. IFT's provide a tax incentive to manufacturers to enable renovation and expansion of aging facilities, assist in the building of new facilities, and to promote the establishment of high tech facilities. Properties qualifying for IFT status are taxed at 50% of the millage rate applicable to other real and personal property in the County. The abatements amounted to \$52,000 in reduced County tax revenues for 2019.

### 15. PENSION PLAN

#### General Information about the Pension Plan

*Plan Description.* The County administers the Jackson County Employees' Retirement System, (the "Plan"), a single-employer defined benefit plan provided by authority section 12a of Act No. 156 of the Public Acts of 1851, which was adopted and established by the County in accordance with Michigan Compiled Laws Section 46.12a. The plan is included as a pension trust fund in the County's financial statements. Employer and employee contributions and benefit provisions are authorized and may be amended by County Board resolution and benefits may vary pursuant to collective bargaining agreements. Substantially all employees are covered by the Plan. Upon retirement, the plan pays a benefit percentage (depending on group), calculated using the percentage of final average compensation times years of credited service. The Plan issues a publicly available financial report that can be obtained at the County of Jackson, 120 West Michigan Avenue, Jackson, Michigan 49201.

*Method Used to Value Investments.* Plan investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments for which market quotations are not readily available are valued at their fair values as determined by the custodian under the direction of applicable boards, with the assistance of a valuation service.

# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

*Investment Policy.* The Plan's policy in regard to the allocation of invested assets is established and may be amended by the Board of Commissioners. The investment policy has been formulated based on consideration of a wide range of policies and describes the prudent investment process that the Board deems appropriate. The Plan's asset allocation policy is shown on the following pages.

*Rate of Return.* For the year ended December 31, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -4.39%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Concentrations.* At December 31, 2018, the Plan held certain investments (other than those issued or explicitly guaranteed by the U.S. government, mutual funds, external investment pools, or other pooled investments) in certain organizations that represent 5% or more of the Plan's fiduciary net position. Refer to Note 4 for the details of these concentrations.

*Benefits Provided.* Plan members may retire at age 55, 57 or 60 with 8, 10 or 25 years of credited service depending on which group the employee is in. Members are vested after completing 8 - 10 years of credited service. Retirement options that provide for survivor benefits are available to members. The Plan also provides death and disability benefits. If a member leaves employment or dies before vesting, accumulated member contributions plus interest are refunded to the member or designated beneficiary. Employees may enter the Deferred Retirement Option Plan ("DROP") at age 57 with 10 years of credited service. The balances of DROP accounts, which are included in the Plan Fiduciary Net Position, amounted to \$1,877,458 as of December 31, 2018.

*Contributions.* The contribution requirements of plan members and the County are established and may be amended by the County Board of Commissioners. Plan members are required to contribute 2.50% to 12.00% to the Plan, depending on their bargaining unit and hire date, with the County contributing additional amounts, as necessary, to provide assets sufficient to pay for member benefits.

Bargaining Unit / Employee Group	Benefits Multiplier	Contribution Percentage
AFSCME (AFL-CIO)	2.00%-2.50%	2.50%-7.85%
Assistant Prosecutors Association (APA)	2.00%-2.50%	2.50%-7.85%
Michigan Nurses Association (MNA)	2.00%-2.50%	2.50%-7.85%
Police Officers Labor Council (POLC)	2.00%-2.50%	2.50%-7.85%
Police Officers Association of Michigan (POAM)	2.50%	10.05%
Federal Order of Police (FOP)	2.25%	6.45%
Command Officers Association of Michigan (COAM):		
Road sergeants	2.50%	11.05%
Corrections supervisors	2.25%	7.50%
Jackson County Medical Care Facility (MCF)	2.00%	2.50%
Jackson County Road Workers Association (JDOT)	2.50%	12.00%

*Employees Covered by Benefit Terms.* At December 31, 2018, the date of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	760
Inactive, DROP and non-retired plan members	112
Active plan members	475
<b>Total</b>	<b>1,347</b>

*Net Pension Liability.* The County's net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2018.

*Actuarial Assumptions.* The total pension liability was determined by an actuarial valuation as of December 31, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Wage inflation	4.00%
Price inflation	No specific price inflation used; 2.5% to 3.0% would be consistent
Salary increases	4.0%-8.0% including inflation
Investment rate of return	7.25% net of investment and administrative expenses, including inflation

Mortality rates were based on the RP-2000 Mortality Table projected to 2020 using projection scale AA (adjusted by 120% for males).

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

*Long-term Expected Rate of Return.* The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each asset class. These real ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For each asset class that is included in the pension plan's target asset allocation as of December 31, 2018, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return	Expected Money-Weighted Tare of Return
Large cap growth equity	15.00%	7.20%	1.08%
Large cap value equity	15.00%	7.20%	1.08%
International equity	17.00%	6.80%	1.16%
S & P 400 mid cap	10.00%	7.80%	0.78%
S & P 500	8.00%	7.30%	0.58%
Core fixed	9.00%	2.80%	0.25%
Intermediate government/credit bonds	9.00%	1.60%	0.14%
Convertible bonds	17.00%	4.50%	0.77%
Cash and cash equivalents	0.00%	1.40%	0.00%
	<u>100.00%</u>		5.84%
Inflation			2.00%
Risk adjustments			<u>-0.59%</u>
Investment rate of return			<u><u>7.25%</u></u>

*Discount Rate.* The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made at the current contribution rate and that County contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension System investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Changes in the Net Pension Liability (Asset).* The components of the change in the net pension liability (asset) are summarized as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances at December 31, 2018	\$ 211,579,005	\$ 234,163,864	\$ (22,584,859)
Changes for the year:			
Service cost	2,728,080	-	2,728,080
Interest	15,405,940	-	15,405,940
Differences between expected and actual experience	2,754,980	-	2,754,980
Changes in assumptions	9,567,363		9,567,363
Employer contributions	-	1,647,852	(1,647,852)
Employee contributions	-	1,543,438	(1,543,438)
Net investment loss	-	(9,842,814)	9,842,814
Benefit payments, including refunds of employee contributions	(15,061,017)	(15,061,017)	-
Administrative expense	-	(201,164)	201,164
Net changes	<u>15,395,346</u>	<u>(21,913,705)</u>	<u>37,309,051</u>
Balances at December 31, 2019	<u>\$ 226,974,351</u>	<u>\$ 212,250,159</u>	<u>\$ 14,724,192</u>

COUNTY OF JACKSON, MICHIGAN

**Notes to Financial Statements**

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate.* The following presents the net pension liability of the County, calculated using the discount rate of 7.25%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1% lower (6.25%) or 1% higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Plan net pension liability (asset) - County	\$ 44,371,912	\$ 21,984,290	\$ 3,094,288
Plan net pension asset - Medical Care Facility	(4,275,451)	(7,260,098)	(9,719,261)
Net pension liability (asset)	<u>\$ 40,096,461</u>	<u>\$ 14,724,192</u>	<u>\$ (6,624,973)</u>

*Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* For the year ended December 31, 2019, the County recognized pension expense of \$9,383,606. At December 31, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows (Inflows) of Resources
Difference between expected and actual experience	\$ 2,017,084	\$ 355,061	\$ 1,662,023
Changes in assumptions	6,138,569		6,138,569
Net difference between projected and actual earnings on pension plan investments	15,313,623	-	15,313,623
	<u>23,469,276</u>	<u>355,061</u>	<u>23,114,215</u>
Employer contributions to the plan subsequent to the measurement date	1,083,993	-	1,083,993
Total	<u>\$ 24,553,269</u>	<u>\$ 355,061</u>	<u>\$ 24,198,208</u>

\$1,083,993 reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset in the year ending December 31, 2020. Other amounts reported as pension-related deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year Ended December 31,	Amount
2020	\$ 8,883,253
2021	5,365,767
2022	3,109,930
2023	<u>5,755,265</u>
Total	<u>\$ 23,114,215</u>

*Payable to the pension plan.* At December 31, 2019, the County did not have any outstanding contributions payable to the pension plan for the year then ended.

*Defined Contribution Plan*

Effective January 1, 2008, the County established a defined contribution plan administered by the Municipal Employees' Retirement System ("MERS") for substantially all new full time employees with fully vested service after 5 years of service. In a defined contribution plan, benefits depend solely on amounts contributed to the plan, plus investment earnings. Employer contributions are a minimum of 1% of eligible compensation and a potential matching of 5% of the employees' contribution. The employees are required to contribute a minimum of 1% of eligible compensation up to a maximum of 12%. Plan provisions and contribution requirements are established and may be amended by the Board of County Commissioners. For the year ended December 31, 2019, the County and employees contributed \$865,093 and \$1,033,157, respectively, to this plan.

# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

### 16. OTHER POSTEMPLOYMENT BENEFITS

#### County

*Plan Description.* The County of Jackson provides health insurance benefits for its retired employees, through a single-employer defined benefit plan, as established by County Board Resolution. The County's plan is closed to new hires. The medical care facility retirees are covered under a separate plan. Health insurance benefits are accounted for in the self-funded managed care insurance internal service fund and then transfers are made to this fund from all other funds of the County based on an allocation of employees that retired from those departments. The plan does not issue a separate stand alone report.

*Benefits Provided.* The Plan provides medical and prescription drug benefits to both the retiree and their spouse. The retiree must meet the required years of service of 15 years to be eligible to receive benefits. Additionally, all retirees receive life insurance benefits. Life insurance in the amount of \$12,500 is provided if retired before January 1, 2002 and \$15,000 if retired after January 1, 2002.

*Contributions.* The contribution requirements of retirees and the County are established and may be amended by the County Board of Commissioners. For 2019, retiree contributions were not required and County contributions were intended to be at a level that meets the current cost of benefits. If the retiree's spouse is receiving medical and prescription drug benefits, the retiree must contribute 20% of the spouse's cost of benefits.

*Employees Covered by Benefit Terms.* At December 31, 2018, the date of the latest actuarial valuation:

Retirees and beneficiaries	446
Inactive, nonretired members	39
Active plan members	<u>250</u>
<b>Total membership</b>	<u><u>735</u></u>

*Total OPEB Liability.* The County's total OPEB liability was measured as of December 31, 2019, and was determined by an annual actuarial valuation as of December 31, 2018.

*Actuarial Assumptions.* The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.5%
Salary increases	3.25% to 7.25% including inflation
Investment rate of return	2.75%, net of investment and administrative expenses
Healthcare cost trend rates	Non-Medicare Healthcare Inflation: Initial trend of 8.50% decreasing 0.25% per year to an ultimate trend rate of 4.50% in year 17. Medicare Healthcare Inflation: Initial trend of 7.00% decreasing 0.25% per year to an ultimate trend rate of 4.50% in year 11.
Changes in assumptions	Investment rate of return decreased from 3.71% as of December 31, 2018 to 2.75% as of December 31, 2019. Salary increases changed from 4.0% to 8.0% including inflation as of December 31, 2018 to 3.25% to 7.25% including inflation as of December 31, 2019. The healthcare cost trend rate changed from 8.0% decreasing to 4.0% in year 8 as of December 31, 2018, to 8.5% decreasing to 4.5% as of December 31, 2019.

The mortality tables used to evaluate death before and after retirement in this valuation of the System were:

- Pre-Retirement: The RP-2014 Employee Generational Mortality Tables, with blue-collar adjustments and extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale, resulting in a base year of 2006 with future mortality improvements assumed each year using scale MP-2017.
- Healthy Post-Retirement: The RP-2014 Healthy Annuitant Generational Mortality Tables, with blue-collar adjustments and extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale, resulting in a base year of 2006 with future mortality improvements assumed each year using scale MP-2017.
- Disability Retirement: The RP-2014 Disabled Mortality Table, extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale, resulting in a base year of 2006 with future mortality improvements assumed each year using scale MP-2017.

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

*Discount Rate.* The discount rate used to measure the total OPEB liability was 2.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that County contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. As the plan is not funded, the discount rate is equal to the municipal bond rate, which is based on an index of 20-year general obligations bonds with an average AA credit rating as of the measurement date. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

*Total OPEB Liability of the County.* The County is not prefunding the plan and the total OPEB liability at December 31, 2019 was \$163,919,002.

*Changes in the Total OPEB Liability.* The components of the change in the total OPEB liability are summarized as follows:

	Total OPEB Liability
Balance at December 31, 2018	<u>\$ 139,939,781</u>
Changes for the year:	
Service cost	2,204,761
Interest	5,138,929
Difference between expected and actual experience	129,397
Changes in assumptions	21,559,263
Benefit payments	<u>(5,053,129)</u>
Net changes	<u>23,979,221</u>
Balance at December 31, 2019	<u>\$ 163,919,002</u>

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.* The following presents the total OPEB liability of the County, calculated using the discount rate of 2.75%, as well as what the County’s total OPEB liability would be if it were calculated using a discount rate that is 1% lower (1.75%) or 1% higher (3.75%) than the current rate:

	1% Decrease (1.75%)	Current Discount Rate (2.75%)	1% Increase (3.75%)
County's total OPEB liability	\$ 192,272,151	\$ 163,919,002	\$ 141,559,679

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate Assumption.* The following presents the total OPEB liability of the County, as well as what the County’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (7.5% decreasing to 3.5%) or 1% higher (9.5% decreasing to 5.5%) than the current healthcare cost trend rates:

	1% Decrease (7.5% decreasing to 3.5%)	Healthcare Cost Trend Rates (8.5% decreasing to 4.5%)	1% Increase (9.5% decreasing to 5.5%)
County's total OPEB liability	\$ 140,640,830	\$ 163,919,002	\$ 193,506,453

*OPEB Expense and Deferred Outflows of Resources Related to OPEB.* For the year ended December 31, 2019, the County recognized OPEB expense of \$21,245,742. At December 31, 2019, the County reported deferred outflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources
Difference between expected and actual experience	\$ 86,836
Changes in assumptions	<u>22,525,796</u>
Total	<u>\$ 22,612,632</u>



# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

Amounts reported as OPEB-related deferred outflows of resources will be recognized in OPEB expense as follows:

Year Ended December 31,	Amount
2020	\$ 13,902,052
2021	8,423,092
2022	<u>287,488</u>
Total	<u>\$ 22,612,632</u>

*Payable to the OPEB plan.* At December 31, 2019, the County did not have any outstanding contributions payable to the OPEB plan for the year then ended.

### Medical Care Facility

*Plan Description.* The Facility provides certain retiree health care benefits as other postemployment benefits (OPEB), through a single-employer define benefit plan, to eligible employees (based on hire date and years of service as described in the plan) upon retirement in accordance with their applicable union contract for union employees and past practice for nonunion employees. The Facility’s policy is to finance these benefits on a pay as you go basis. The plan does not issue a separate stand-alone financial statement.

*Benefits Provided.* The Plan provides medical, prescription drug, and vision benefits to both the retiree and their spouse. The retiree must be at least 60 years of age to receive retiree benefits. The required years of service ranges from 8 to 20 years, based on their bargaining unit and hire date. Additionally, all retirees who are age 60 with 8 years of service receive life insurance (\$3,000 for union retirees and \$5,000 for non-union retirees).

*Contributions.* The contribution requirements of retirees and the Facility are established and may be amended by the County Board of Commissioners. For 2018, retiree contributions were not required and Facility contributions were intended to be at a level that meets the current cost of benefits.

*Employees Covered by Benefit Terms.* At December 31, 2018, the date of the latest actuarial valuation:

Retirees and beneficiaries	84
Inactive, nonretired members	24
Active plan members	<u>225</u>
Total membership	<u>333</u>

*Total OPEB Liability.* The Facility’s total OPEB liability was measured as of December 31, 2019, and was determined by an annual actuarial valuation as of December 31, 2018.

*Actuarial Assumptions.* The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.5%
Salary increases	3.25% to 7.25% including inflation
Investment rate of return	2.75%, net of investment and administrative expenses
Healthcare cost trend rates	Non-Medicare Healthcare Inflation: Initial trend of 8.50% decreasing 0.25% per year to an ultimate trend rate of 4.50% in year 17. Medicare Healthcare Inflation: Initial trend of 7.00% decreasing 0.25% per year to an ultimate trend rate of 4.50% in year 11.
Changes in assumptions	Investment rate of return decreased from 3.71% as of December 31, 2018 to 2.75% as of December 31, 2019. Salary increases changed from 4.0% to 8.0% including inflation as of December 31, 2018 to 3.25% to 7.25% including inflation as of December 31, 2019. The healthcare cost trend rate changed from 8.0% decreasing to 4.0% in year 8 as of December 31, 2018, to 8.5% decreasing to 4.5% as of December 31, 2019.

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

The mortality tables used to evaluate death before and after retirement in this valuation of the System were:

- Pre-Retirement: The RP-2014 Employee Generational Mortality Tables, with blue-collar adjustments and extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale, resulting in a base year of 2006 with future mortality improvements assumed each year using scale MP-2017.
- Healthy Post-Retirement: The RP-2014 Healthy Annuitant Generational Mortality Tables, with blue-collar adjustments and extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale, resulting in a base year of 2006 with future mortality improvements assumed each year using scale MP-2017.
- Disability Retirement: The RP-2014 Disabled Mortality Table, extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale, resulting in a base year of 2006 with future mortality improvements assumed each year using scale MP-2017.

*Discount Rate.* The discount rate used to measure the total OPEB liability was 2.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Facility contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. As the plan is not funded, the discount rate is equal to the municipal bond rate, which is based on an index of 20-year general obligations bonds with an average AA credit rating as of the measurement date. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

*Total OPEB Liability of the Facility.* The Facility is not prefunding the plan and the total OPEB liability at December 31, 2019 was \$25,765,670.

*Changes in the Total OPEB Liability.* The components of the change in the total OPEB liability are summarized as follows:

	Total OPEB Liability
Balance at December 31, 2018	\$ 20,378,764
Changes for the year:	
Service cost	525,407
Interest	758,397
Difference between expected and actual experience	(41,773)
Changes in assumptions	4,543,861
Benefit payments	(398,986)
Net changes	<u>5,386,906</u>
Balance at December 31, 2019	<u>\$ 25,765,670</u>

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.* The following presents the total OPEB liability of the Facility, calculated using the discount rate of 2.75%, as well as what the Facility's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (1.75%) or 1% higher (3.75%) than the current rate:

	1% Decrease (1.75%)	Current Discount Rate (2.75%)	1% Increase (3.75%)
Facility's total OPEB liability	\$ 32,113,312	\$ 25,765,670	\$ 21,058,342

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate Assumption.* The following presents the total OPEB liability of the Facility, as well as what the Facility's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (7.5% decreasing to 3.5%) or 1% higher (9.5% decreasing to 5.5%) than the current healthcare cost trend rates:

	1% Decrease (7.5% decreasing to 3.5%)	Healthcare Cost Trend Rates (8.5% decreasing to 4.5%)	1% Increase (9.5% decreasing to 5.5%)
Facility's total OPEB liability	\$ 20,695,739	\$ 25,765,670	\$ 32,703,594

COUNTY OF JACKSON, MICHIGAN

**Notes to Financial Statements**

*OPEB Expense and Deferred Outflows of Resources Related to OPEB.* For the year ended December 31, 2019, the Facility recognized OPEB expense of \$3,209,927. At December 31, 2019, the Facility reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows (Inflows) of Resources
Difference between expected and actual experience	\$ -	\$ 32,358	\$ (32,358)
Changes in assumptions	5,842,070	-	5,842,070
<b>Total</b>	<b>\$ 5,842,070</b>	<b>\$ 32,358</b>	<b>\$ 5,809,712</b>

Amounts reported as OPEB-related deferred outflows of resources will be recognized in OPEB expense as follows:

Year Ended December 31,	Amount
2020	\$ 1,926,123
2021	1,926,123
2022	1,514,054
2023	443,412
<b>Total</b>	<b>\$ 5,809,712</b>

*Payable to the OPEB plan.* At December 31, 2019, the Facility did not have any outstanding contributions payable to the OPEB plan for the year then ended.

Totals

	County	Medical Care Facility	Total
Total OPEB liability	\$ 163,919,002	\$ 25,765,670	\$ 189,684,672
Deferred outflows of resources	22,612,632	5,842,070	28,454,702
Deferred inflows of resources	-	32,358	32,358
OPEB expense	21,245,742	3,209,927	24,455,669

# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

### 17. COMMITMENTS AND CONTINGENCIES

Amounts received or receivable from grantor agencies and health care intermediaries, including Medicare and Medicaid, are subject to audit and adjustment by those grantor agencies or intermediaries. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors or intermediaries cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

The government and its component units, individually or jointly, are a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the government and component unit's counsel that resolution of these matters will not have a material adverse effect on the financial condition of the government. A summary of the more significant matters follow:

**Jackson County Landfill.** The Michigan Department of Natural Resources (MDNR) has ordered that a cleanup process be undertaken at the site of a former County landfill - McGill Road. The County developed an investigative work plan that was approved by the MDNR. There are no cost estimates available for this project. It is anticipated, however, that the State of Michigan and City of Jackson will share in the costs, as former operators at the cleanup site. It is impossible to predict, however, whether further environmental action will be required by the MDNR or whether the County's portion of related costs would be significant or minimal.

**Grant Agreements.** Under the terms of various state and federal grants, periodic audits are required and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Such audits could lead to reimbursement to the grantor agencies. However, County management does not believe such disallowances, if any, will be material to the financial position of the County.

### 18. MUNICIPAL SOLID WASTE LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

The \$575,000 reported within the resource recovery enterprise fund as estimated closure and postclosure monitoring costs at December 31, 2019 represents the estimated costs to perform remaining postclosure care and monitoring through 2021. Included are estimated costs for groundwater monitoring, leachate hauling and disposal, and final cover monitoring in accordance with laws of the State of Michigan Department of Environmental Quality. The County has closed all landfills and ash monofill cells in 1995 and 1996. Actual remaining cost may be higher or lower due to inflation, changes in technology, or changes in regulations.

The following is a summary of changes in this obligation for the year ended December 31, 2019:

Beginning Balance	Additions	Deductions	Ending Balance	Due Within One Year
\$ 665,000	\$ -	\$ 90,000	\$ 575,000	\$ 90,000

COUNTY OF JACKSON, MICHIGAN

Notes to Financial Statements

19. FUND BALANCES - GOVERNMENTAL FUNDS

Fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Detailed information on fund balances of governmental funds is as follows:

	General	Road	Series 2018C LifeWays Debt Service	Nonmajor Governmental	Total
<b>Nonspendable</b>					
Inventories and prepaid items	\$ 248,088	\$ 6,513,187	\$ -	\$ 263,850	\$ 7,025,125
Endowments	-	-	-	2,913	2,913
Long-term advances	827,500	-	-	-	827,500
<b>Total nonspendable</b>	<b>1,075,588</b>	<b>6,513,187</b>	<b>-</b>	<b>266,763</b>	<b>7,855,538</b>
<b>Restricted</b>					
Road	-	15,201,943	-	-	15,201,943
Joint narcotics	-	-	-	148,893	148,893
Register of deeds automation fund	-	-	-	463,739	463,739
Child care	-	-	-	1,103,504	1,103,504
Health department	-	-	-	849,870	849,870
Department on aging millage	-	-	-	158,757	158,757
Falling waters trail	-	-	-	20,163	20,163
Medical care facility millage	-	-	-	219,597	219,597
Parks millage	-	-	-	10,374	10,374
Animal shelter millage	-	-	-	3,013	3,013
LifeWays millage	-	-	-	83,562	83,562
911 services	-	-	-	33,895	33,895
Jail millage	-	-	-	22,099	22,099
Concealed pistol licenses	-	-	-	129,337	129,337
Indigent defense	-	-	-	195,184	195,184
Parks donation	-	-	-	335,687	335,687
Animal shelter donation	-	-	-	22,313	22,313
Veterans donation	-	-	-	21,832	21,832
Youth center	-	-	-	8,017	8,017
Sheriff department	-	-	-	9,591	9,591
Debt service - airport	-	-	-	1,128	1,128
Debt service - LifeWays	-	-	-	15,925	15,925
Debt service - radios	-	-	-	1,447	1,447
Debt service - building authority	-	-	-	128,445	128,445
Department on aging endowment	-	-	-	75,210	75,210
Preston endowment	-	-	-	103,283	103,283
<b>Total restricted</b>	<b>-</b>	<b>15,201,943</b>	<b>-</b>	<b>4,164,865</b>	<b>19,366,808</b>
<b>Committed</b>					
Parks commission	-	-	-	5,079	5,079
Cascades preservation	-	-	-	29	29
Friend of the court	-	-	-	272,605	272,605
Prosecuting attorney drug enforcement	-	-	-	25,687	25,687
County law library	-	-	-	4,082	4,082
Michigan justice training	-	-	-	30,576	30,576
Airport	-	-	-	744	744
Golf courses	-	-	-	15,089	15,089
Fair	-	-	-	85	85
Equipment/replacement	-	-	-	1,003,489	1,003,489
Public improvement and building	-	-	-	561,160	561,160
LifeWays	-	-	-	7,709	7,709
<b>Total committed</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1,926,334</b>	<b>1,926,334</b>
<b>Unassigned</b>	<b>7,811,452</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>7,811,452</b>
<b>Total fund balances, governmental funds</b>	<b>\$ 8,887,040</b>	<b>\$ 21,715,130</b>	<b>\$ -</b>	<b>\$ 6,357,962</b>	<b>\$ 36,960,132</b>

# COUNTY OF JACKSON, MICHIGAN

## Notes to Financial Statements

### 20. SUBSEQUENT EVENTS

In March 2020, the World Health Organization declared the novel coronavirus outbreak (COVID-19) to be a global pandemic. The extent of the ultimate impact of the pandemic on the County's operational and financial performance will depend on various developments, including the duration and spread of the outbreak and its impact on employees, vendors, and taxpayers, all of which cannot be reasonably predicted at this time. In addition, it may place additional demands on the County for providing emergency services to its citizens. While management reasonably expects the COVID-19 outbreak to negatively impact the County's financial position, changes in financial position, and, where applicable, the timing and amounts of cash flows, the related financial consequences and duration are highly uncertain.

### 21. RESTATEMENT

The County adopted the provisions of GASB Statement No. 84, *Fiduciary Activities*, in the current year. As a result of this change, beginning fund balance of the nonmajor special revenue funds and net position of governmental activities were increased by \$275,205 and beginning net position of the custodial funds was increased by \$289,905.

■ ■ ■ ■ ■

## REQUIRED SUPPLEMENTARY INFORMATION

COUNTY OF JACKSON, MICHIGAN

**Required Supplementary Information**  
 Employees' Retirement System

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios

	Fiscal Year Ended December 31,				
	2015	2016	2017	2018	2019
<b>Total pension liability</b>					
Service cost	\$ 2,988,028	2,877,944	\$ 3,000,424	\$ 2,905,966	\$ 2,728,080
Interest on total pension liability	13,855,007	14,274,789	14,885,546	15,158,830	15,405,940
Benefit changes	(33,794)	-	-	-	-
Difference between expected and actual experience	1,646,055	4,610,816	(171,792)	(224,016)	2,754,980
Changes in assumptions	-	-	-	-	9,567,363
Benefit payments and refunds	(12,436,958)	(13,169,386)	(14,193,299)	(13,853,053)	(15,061,017)
<b>Net change in total pension liability</b>	<b>6,018,338</b>	<b>8,594,163</b>	<b>3,520,879</b>	<b>3,987,727</b>	<b>15,395,346</b>
<b>Total pension liability, beginning of year</b>	<b>189,457,898</b>	<b>195,476,236</b>	<b>204,070,399</b>	<b>207,591,278</b>	<b>211,579,005</b>
<b>Total pension liability, end of year</b>	<b>195,476,236</b>	<b>204,070,399</b>	<b>207,591,278</b>	<b>211,579,005</b>	<b>226,974,351</b>
<b>Plan fiduciary net position</b>					
Employer contributions	5,855,877	6,049,033	6,250,395	71,127,032	1,647,852
Employee contributions	2,110,414	2,003,526	1,651,784	1,672,802	1,543,438
Net investment income (loss)	9,552,482	135,621	10,612,888	27,304,453	(9,842,814)
Benefit payments and refunds	(12,436,958)	(13,169,386)	(14,193,299)	(13,853,053)	(15,061,017)
Pension plan administrative expense	(157,982)	(201,583)	(187,183)	(200,930)	(201,164)
<b>Net change in plan fiduciary net position</b>	<b>4,923,833</b>	<b>(5,182,789)</b>	<b>4,134,585</b>	<b>86,050,304</b>	<b>(21,913,705)</b>
<b>Plan fiduciary net position, beginning of year</b>	<b>144,237,931</b>	<b>149,161,764</b>	<b>143,978,975</b>	<b>148,113,560</b>	<b>234,163,864</b>
<b>Plan fiduciary net position, end of year</b>	<b>149,161,764</b>	<b>143,978,975</b>	<b>148,113,560</b>	<b>234,163,864</b>	<b>212,250,159</b>
<b>Net pension liability (asset)</b>	<b>\$ 46,314,472</b>	<b>\$ 60,091,424</b>	<b>\$ 59,477,718</b>	<b>\$ (22,584,859)</b>	<b>\$ 14,724,192</b>
<b>Plan fiduciary net position as a percentage of total pension liability</b>	<b>76.31%</b>	<b>70.55%</b>	<b>71.35%</b>	<b>110.67%</b>	<b>93.51%</b>
<b>Covered payroll</b>	<b>\$ 25,361,437</b>	<b>\$ 26,353,056</b>	<b>\$ 25,475,387</b>	<b>\$ 24,107,474</b>	<b>\$ 23,750,904</b>
<b>Net pension liability (asset) as a percentage of covered payroll</b>	<b>182.62%</b>	<b>228.02%</b>	<b>233.47%</b>	<b>-93.68%</b>	<b>61.99%</b>

GASB 68 was implemented in fiscal year 2015. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

2019 Changes in Assumptions: The single discount rate was reduced from 7.50% to 7.25%.

2018 Contributions: The County issued pension obligation bonds of \$67,445,000 to finance additional contributions to the System.

2015 Benefit Changes: Member contribution rates for three of the four Sheriff Department divisions (POAM and both COAM divisions) have increased. Additionally, member contribution rates for the Jackson County Department of Transportation members have decreased from 14.48% to 12.00% for non-union employees.

Measurement date. The County's net pension liability (asset) is measured as of December 31 of the year preceding the County's fiscal year end.



# COUNTY OF JACKSON, MICHIGAN

## Required Supplementary Information Employees' Retirement System

Schedule of the Net Pension Liability (Asset)

Fiscal Year Ended	Total Pension Liability	Plan Net Position	Net Pension Liability (Asset)	Plan Net Position as Percentage of Total Pension Liability	Covered Payroll	Net Pension Liability (Asset) as Percentage of Covered
12/31/2015	\$ 195,476,236	\$ 149,161,764	\$ 46,314,472	76.31%	\$ 25,361,437	182.62%
12/31/2016	204,070,399	143,978,975	60,091,424	70.55%	26,353,056	228.02%
12/31/2017	207,591,278	148,113,560	59,477,718	71.35%	25,475,387	233.47%
12/31/2018	211,579,005	234,163,864	(22,584,859)	110.67%	24,107,474	-93.68%
12/31/2019	226,974,351	212,250,159	14,724,192	93.51%	23,750,904	61.99%

GASB 68 was implemented in fiscal year 2015. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

Measurement date. The County's net pension liability (asset) is measured as of December 31 of the year preceding the County's fiscal year end.

# COUNTY OF JACKSON, MICHIGAN

## Required Supplementary Information Employees' Retirement System

### Schedule of Contributions

Fiscal Year Ended	Actuarial Valuation Date	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2015	12/31/2012	\$ 5,855,877	\$ 5,855,877	\$ -	\$ 25,361,437	23.09%
12/31/2016	12/31/2013	6,049,033	6,049,033	-	26,353,056	22.95%
12/31/2017	12/31/2014	6,250,395	6,250,395	-	25,475,387	24.54%
12/31/2018	12/31/2015	6,636,508	71,127,032	(64,490,524)	24,107,474	295.04%
12/31/2019	12/31/2016	1,072,009	1,647,852	(575,843)	23,750,904	6.94%

Note: GASB 68 was implemented in fiscal year 2015. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

#### Notes to Schedule of Contributions

Notes	Actuarially determined contribution rates are calculated as of December 31 that is 12 months prior to the beginning of the fiscal year for which the contributions are reported.
Other information	There were no changes in benefit provisions or actuarial assumptions as of the actuarial valuation date.

#### Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry-age normal
Amortization method	General county: level dollar Medical Care Facility: level percent of payroll Road fund: level percent of payroll
Remaining amortization period	General county: closed, 25 year period Medical Care Facility: open, 10 year period Road fund: closed, 25 year period
Asset valuation method	Market value with 4 year smoothing of gains and losses
Wage inflation	4.00%
Price inflation	No specific price inflation used; 2.5% to 3.0% would be consistent with other economic assumptions.
Salary increases	4.0%-8.0% including inflation
Investment rate of return	7.5% net of investment and administrative expenses, including
Mortality rates	RP-2000 Mortality Table projected to 2020 using projection scale AA (adjusted by 120% for males)

# COUNTY OF JACKSON, MICHIGAN

## Required Supplementary Information

### Other Postemployment Benefits Plan

#### County

#### Schedule of Changes in Total Other Postemployment Benefit (OPEB) Liability and Related Ratios

	Fiscal Year Ended December 31,	
	2018	2019
Total OPEB liability		
Service cost	\$ 1,744,200	\$ 2,204,761
Interest	3,848,044	5,138,929
Difference between expected and actual experience	-	129,397
Changes in assumptions	21,594,352	21,559,263
Benefit payments	(5,259,656)	(5,053,129)
Net change in total OPEB liability	<u>21,926,940</u>	<u>23,979,221</u>
Total OPEB liability, beginning of year	<u>118,012,841</u>	<u>139,939,781</u>
Total OPEB liability, end of year	<u>\$ 139,939,781</u>	<u>\$ 163,919,002</u>
Covered payroll	\$ 15,307,279	\$ 14,824,492
Total OPEB liability as a percentage of covered payroll	914.20%	1105.73%

#### Notes:

GASB 75 was implemented in fiscal year 2018. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

Changes in Assumptions: Investment rate of return decreased from 3.71% as of December 31, 2018 to 2.75% as of December 31, 2019. Salary increases changed from 4.0% to 8.0% including inflation as of December 31, 2018 to 3.25% to 7.25% including inflation as of December 31, 2019. The healthcare cost trend rate changed from 8.0% decreasing to 4.0% in year 8 as of December 31, 2018, to 8.5% decreasing to 4.5% as of December 31, 2019.

Changes in Assumptions: The single discount rate increased from 3.31% as of December 31, 2017 to 3.71% as of December 31, 2018.

# COUNTY OF JACKSON, MICHIGAN

## Required Supplementary Information

### Other Postemployment Benefits Plan

County

#### Schedule of Contributions

Fiscal Year Ended December 31,	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as Percentage of Covered Payroll
2018	\$ 8,012,355	\$ 5,259,656	\$ 2,752,699	\$ 15,307,279	34.36%
2019	9,873,581	5,053,129	4,820,452	14,824,492	34.09%

Note: GASB 75 was implemented in fiscal year 2018. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

The plan has no assets and is not being prefunded therefore the schedule of investment returns is not applicable.

#### Notes to Schedule of Contributions

Valuation Date Actuarially determined contribution rates are calculated as of December 31, 2018.

#### Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry-age normal
Amortization method	Level dollar
Remaining amortization period	30 years, open
Asset valuation method	There are no assets as of the measurement date
Wage inflation	3.25%
Price inflation	No explicit price inflation assumption used.
Salary increases	3.25% to 7.25%, including inflation
Investment rate of return	3.71%, net of OPEB plan investment expense
Retirement age	Age-based and Service-based table of rates that are specific to the type of eligibility condition
Mortality	<p>Healthy Pre-Retirement: The RP-2014 Employee Generational Mortality Tables, with blue-collar adjustments and extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale, resulting in a base year of 2006 with future mortality improvements assumed each year using MP-2017.</p> <p>Healthy Post-Retirement: The RP-2014 Healthy Annuitant Generational Mortality Tables, with blue-collar adjustments and extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale, resulting in a base year of 2006 with future mortality improvements assumed each year using MP-2017.</p> <p>Disability Retirement: The RP-2014 Disabled Generational Mortality Tables, extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale, resulting in a base year of 2006 with future mortality improvements assumed each year using MP-2017.</p>

# COUNTY OF JACKSON, MICHIGAN

## Required Supplementary Information

### Other Postemployment Benefits Plan

#### County

Health care trend rates	Non-Medicare Healthcare Inflation: Initial trend of 8.50% decreasing 0.25% per year to an ultimate trend rate of 4.50% in year 17. Medicare Healthcare Inflation: Initial trend of 7.00% decreasing 0.25% per year to an ultimate trend rate of 4.50% in year 11.
Excise tax	No load was applied in connection with the "Cadillac" tax.
Aging factors	Based on the 2013 SOA Study "Health Care Costs - From Birth to Death"

# COUNTY OF JACKSON, MICHIGAN

## Required Supplementary Information

Other Postemployment Benefits Plan

Medical Care Facility

### Schedule of Changes in Total Other Postemployment Benefit (OPEB) Liability and Related Ratios

	Fiscal Year Ended December 31,	
	2018	2019
Total OPEB liability		
Service cost	\$ 455,509	\$ 525,407
Interest	521,192	758,397
Difference between expected and actual experience	-	(41,773)
Changes in assumptions	4,145,201	4,543,861
Benefit payments	(522,714)	(398,986)
Net change in total OPEB liability	4,599,188	5,386,906
Total OPEB liability, beginning of year	15,779,576	20,378,764
Total OPEB liability, end of year	\$ 20,378,764	\$ 25,765,670
Covered payroll	\$ 8,443,625	\$ 10,499,337
Total OPEB liability as a percentage of covered payroll	241.35%	245.40%

Notes:

GASB 75 was implemented in fiscal year 2018. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

Changes in Assumptions: Investment rate of return decreased from 3.71% as of December 31, 2018 to 2.75% as of December 31, 2019. Salary increases changed from 4.0% to 8.0% including inflation as of December 31, 2018 to 3.25% to 7.25% including inflation as of December 31, 2019. The healthcare cost trend rate changed from 8.0% decreasing to 4.0% in year 8 as of December 31, 2018, to 8.5% decreasing to 4.5% as of December 31, 2019.

Changes in Assumptions: The single discount rate increased from 3.31% as of December 31, 2017 to 3.71% as of December 31, 2018.

# COUNTY OF JACKSON, MICHIGAN

## Required Supplementary Information

Other Postemployment Benefits Plan

Medical Care Facility

### Schedule of Contributions

Fiscal Year Ended December 31,	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as Percentage of Covered Payroll
2018	\$ 1,342,191	\$ 522,714	\$ 819,477	\$ 8,443,625	6.19%
2019	1,642,181	398,986	1,243,195	10,499,337	3.80%

Note: GASB 75 was implemented in fiscal year 2018. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

The plan has no assets and is not being prefunded therefore the schedule of investment returns is not applicable.

#### Notes to Schedule of Contributions

Valuation Date Actuarially determined contribution rates are calculated as of December 31, 2018.

#### Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry-age normal
Amortization method	Level dollar
Remaining amortization period	30 years, open
Asset valuation method	There are no assets as of the measurement date
Wage inflation	3.25%
Price inflation	No explicit price inflation assumption used.
Salary increases	3.25% to 7.25%, including inflation
Investment rate of return	3.71%, net of OPEB plan investment expense
Retirement age	Age-based and Service-based table of rates that are specific to the type of eligibility condition
Mortality	<p><b>Healthy Pre-Retirement:</b> The RP-2014 Employee Generational Mortality Tables, with blue-collar adjustments and extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale, resulting in a base year of 2006 with future mortality improvements assumed each year using MP-2017.</p> <p><b>Healthy Post-Retirement:</b> The RP-2014 Healthy Annuitant Generational Mortality Tables, with blue-collar adjustments and extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale, resulting in a base year of 2006 with future mortality improvements assumed each year using MP-2017.</p> <p><b>Disability Retirement:</b> The RP-2014 Disabled Generational Mortality Tables, extended via cubic spline. This table is adjusted backwards to 2006 with the MP-2014 scale, resulting in a base year of 2006 with future mortality improvements assumed each year using MP-2017.</p>

# COUNTY OF JACKSON, MICHIGAN

## Required Supplementary Information

Other Postemployment Benefits Plan

Medical Care Facility

Health care trend rates	Non-Medicare Healthcare Inflation: Initial trend of 8.50% decreasing 0.25% per year to an ultimate trend rate of 4.50% in year 17. Medicare Healthcare Inflation: Initial trend of 7.00% decreasing 0.25% per year to an ultimate trend rate of 4.50% in year 11.
Excise tax	No load was applied in connection with the "Cadillac" tax.
Aging factors	Based on the 2013 SOA Study "Health Care Costs - From Birth to Death"



**COMBINING AND INDIVIDUAL FUND  
FINANCIAL STATEMENTS AND SCHEDULES**

# COUNTY OF JACKSON, MICHIGAN

## Detail Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual - General Fund - By Activity

For the Year Ended December 31, 2019

	Original Budget	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>				
Property taxes				
Current real property taxes	\$ 22,215,000	\$ 23,299,494	\$ 23,343,539	\$ 44,045
Delinquent personal property taxes	115,000	134,722	133,503	(1,219)
Industrial/commercial facilities tax	60,000	60,000	51,111	(8,889)
Trailer tax	23,000	23,000	26,060	3,060
Payment in lieu of taxes	70,000	70,000	58,798	(11,202)
Total property taxes	<u>22,483,000</u>	<u>23,587,216</u>	<u>23,613,011</u>	<u>25,795</u>
Licenses, fees, taxes, and permits				
Dog licenses	90,000	90,000	52,593	(37,407)
Marriage licenses	5,500	5,500	4,610	(890)
Gun permits	17,000	17,000	11,970	(5,030)
Total licenses, fees, taxes, and permits	<u>112,500</u>	<u>112,500</u>	<u>69,173</u>	<u>(43,327)</u>
Intergovernmental				
Revenue sharing	3,500,000	3,500,000	3,476,589	(23,411)
Liquor tax	620,245	644,775	644,776	1
Liquor license	12,000	12,000	11,262	(738)
State court funding distribution	900,000	921,369	892,858	(28,511)
Child abuse and neglect	50,000	50,000	42,034	(7,966)
Crime victim's rights	128,465	232,731	209,759	(22,972)
Remonumentation	68,043	68,043	80,831	12,788
Judges supplement	594,650	594,650	594,560	(90)
Road patrol	179,000	195,974	182,970	(13,004)
Marine safety	37,000	37,000	36,000	(1,000)
Community corrections board	152,000	190,245	274,312	84,067
Drunk driving	-	100,000	100,000	-
Senior citizens programs	408,817	422,874	424,183	1,309
Senior citizens - home delivered meals	355,000	290,076	290,697	621
Senior citizens - congregate meals	195,500	172,589	173,838	1,249
Medicaid waiver	169,000	154,203	154,197	(6)
Circuit court reimbursement	64,000	76,000	97,955	21,955
District court reimbursement	154,255	154,255	126,643	(27,612)
Parole violators - county jail	127,700	128,500	123,030	(5,470)
Diverted felons - county jail	181,000	263,722	285,280	21,558
Cooperative reimbursement -				
Prosecuting attorney	220,000	270,458	215,987	(54,471)
LAWNET narcotics	36,400	36,400	-	(36,400)
Emergency management	34,000	34,000	35,172	1,172
Homeland security	-	92,135	78,163	(13,972)
Police service contracts	1,146,200	1,146,200	1,149,177	2,977
Non profit organizations - sheriff	249,000	249,000	254,339	5,339
Local community stabilization tax	1,300,000	987,850	987,850	-
Other grants	45,000	54,994	42,333	(12,661)
Total intergovernmental	<u>10,927,275</u>	<u>11,080,043</u>	<u>10,984,795</u>	<u>(95,248)</u>

continued...

# COUNTY OF JACKSON, MICHIGAN

## Detail Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual - General Fund - By Activity  
For the Year Ended December 31, 2019

	Original Budget	Amended Budget	Actual	Over (Under) Budget
<b>Revenues (continued)</b>				
<b>Charges for services</b>				
12th district court costs	\$ 1,300,000	\$ 1,000,000	\$ 1,089,425	\$ 89,425
12th district court - other	1,253,000	1,252,200	1,221,632	(30,568)
Prosecuting attorney	48,000	49,445	41,105	(8,340)
Probate court	95,000	95,000	86,772	(8,228)
County Clerk - court costs	120,000	120,000	98,583	(21,417)
County Clerk - other	404,137	404,137	385,254	(18,883)
Printing	22,500	22,500	25,047	2,547
Map project	258,700	283,600	208,722	(74,878)
Geographic information systems	90,000	140,810	136,676	(4,134)
Transfer tax	550,000	618,120	674,839	56,719
Register of Deeds - recording charges	923,015	927,415	786,124	(141,291)
Treasurer	35,000	52,260	56,391	4,131
Sheriff's department	30,100	30,867	36,398	5,531
County jail	370,800	370,800	267,457	(103,343)
Community corrections fees	7,500	7,500	3,475	(4,025)
Animal shelter	113,500	216,905	246,301	29,396
Medical examiner	68,500	86,235	105,743	19,508
Information technology fees	96,350	104,535	96,532	(8,003)
LifeWays building	235,500	235,500	205,333	(30,167)
<b>Total charges for services</b>	<b>6,021,602</b>	<b>6,017,829</b>	<b>5,771,809</b>	<b>(246,020)</b>
<b>Fines and forfeitures</b>				
Fines	700,000	449,400	530,139	80,739
Bonds forfeited	22,000	14,000	5,233	(8,767)
<b>Total fines and forfeitures</b>	<b>722,000</b>	<b>463,400</b>	<b>535,372</b>	<b>71,972</b>
<b>Investment earnings and rentals</b>				
Investment earnings	475,000	475,000	472,324	(2,676)
Rentals - general	190,402	202,402	212,234	9,832
<b>Total investment earnings and rentals</b>	<b>665,402</b>	<b>677,402</b>	<b>684,558</b>	<b>7,156</b>
<b>Other</b>				
Administrative reimbursements	508,525	544,044	427,256	(116,788)
Reimbursements - insurance	-	-	213	213
Reimbursements - election	3,900	3,900	3,763	(137)
Reimbursements - prosecuting attorney	35,106	55,766	52,879	(2,887)
Donations - senior programs	6,800	6,540	6,616	76
Donations - senior home delivered meals	100,000	91,850	89,917	(1,933)
Donations - seniors congregate meals	47,500	47,500	42,980	(4,520)
Other - animal shelter	7,000	18,800	17,664	(1,136)
Other - clerk	13,000	13,000	2,775	(10,225)
Other - treasurer	12,000	98,095	48,369	(49,726)
Other - sheriff	1,000	4,505	6,039	1,534

continued...

# COUNTY OF JACKSON, MICHIGAN

## Detail Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual - General Fund - By Activity  
For the Year Ended December 31, 2019

	Original Budget	Amended Budget	Actual	Over (Under) Budget
Revenues (concluded)				
Other (concluded)				
Other - senior programs	\$ 66,400	\$ 66,131	\$ 64,567	\$ (1,564)
Other - senior home delivered meals	234,500	204,908	206,282	1,374
Other - senior congregate meals	43,807	52,057	59,351	7,294
Other - other	435,200	301,654	311,426	9,772
Total other	<u>1,514,738</u>	<u>1,508,750</u>	<u>1,340,097</u>	<u>(168,653)</u>
Total revenues	<u>42,446,517</u>	<u>43,447,140</u>	<u>42,998,815</u>	<u>(448,325)</u>
Expenditures				
General government				
Board of Commissioners	195,663	196,071	174,317	(21,754)
Circuit court	2,304,970	2,387,886	2,352,165	(35,721)
Jury commission	250,458	221,278	201,320	(19,958)
12th district court	3,533,270	3,745,365	3,693,354	(52,011)
Adult probation - circuit court	15,316	16,816	16,472	(344)
Public elections	178,890	103,330	88,087	(15,243)
County administrator/controller	480,379	508,479	506,087	(2,392)
County clerk	1,064,136	1,164,624	1,076,094	(88,530)
Finance	337,145	350,049	334,391	(15,658)
Equalization	657,760	710,250	671,302	(38,948)
Geographic information systems	226,860	271,195	250,368	(20,827)
Human resources	667,510	622,523	601,953	(20,570)
Prosecuting Attorney	1,945,337	1,969,132	1,939,344	(29,788)
Prosecuting attorney - social services	248,180	278,285	268,802	(9,483)
Prosecuting attorney				
victim/witness program	188,377	265,254	262,303	(2,951)
Public defender	1,218,755	736,998	721,564	(15,434)
Register of deeds	241,655	281,498	250,807	(30,691)
Remonumentation	73,000	74,815	71,655	(3,160)
County treasurer	130,490	139,799	134,930	(4,869)
MSU co-operative extension	256,035	266,260	257,492	(8,768)
Information technology	1,474,650	1,255,599	1,212,866	(42,733)
Courthouse and grounds	574,094	566,532	549,970	(16,562)
Northlawn building	319,710	352,616	333,137	(19,479)
Tower building	825,684	822,721	778,327	(44,394)
Woolworth building	14,000	14,000	12,956	(1,044)
Human services building	350,084	414,155	410,561	(3,594)
Drain commissioner	198,550	211,020	196,203	(14,817)
LifeWays maintenance	106,601	147,825	143,499	(4,326)
Total general government	<u>18,077,559</u>	<u>18,094,375</u>	<u>17,510,326</u>	<u>(584,049)</u>

continued...

# COUNTY OF JACKSON, MICHIGAN

## Detail Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual - General Fund - By Activity  
For the Year Ended December 31, 2019

	Original Budget	Amended Budget	Actual	Over (Under) Budget
<b>Expenditures (concluded)</b>				
<b>Public safety</b>				
County Sheriff	\$ 4,675,045	\$ 4,684,065	\$ 4,615,858	\$ (68,207)
Road patrol	176,470	212,114	207,609	(4,505)
LAWNET narcotics grant	226,792	238,637	236,427	(2,210)
Homeland security	-	92,135	92,130	(5)
Marine law enforcement	64,290	46,290	40,609	(5,681)
Truancy grant	201,810	353,921	348,555	(5,366)
County jail	6,167,685	6,495,147	6,476,382	(18,765)
Community corrections board	215,589	281,578	278,580	(2,998)
Animal shelter	891,560	663,929	637,325	(26,604)
Animal control	218,635	136,785	109,436	(27,349)
Emergency measures	123,104	123,059	114,893	(8,166)
<b>Total public safety</b>	<b>12,960,980</b>	<b>13,327,660</b>	<b>13,157,804</b>	<b>(169,856)</b>
<b>Health and welfare</b>				
Medical examiner	437,987	521,177	512,440	(8,737)
Senior citizens program	1,197,974	1,181,246	1,149,387	(31,859)
Home delivery meals - seniors	1,299,320	1,259,522	1,241,177	(18,345)
Congregate meals - seniors	339,370	329,724	327,110	(2,614)
Veteran's burial claims	31,500	31,500	23,702	(7,798)
Veteran's affairs office	135,197	138,890	134,230	(4,660)
<b>Total health and welfare</b>	<b>3,441,348</b>	<b>3,462,059</b>	<b>3,388,046</b>	<b>(74,013)</b>
<b>Other</b>				
Other postemployment benefits expense	2,628,000	2,628,000	2,628,000	-
Unallocated retiree benefits	196,600	215,510	196,132	(19,378)
Accrued sick and vacation payoff	60,000	60,000	75,046	15,046
Professional services	280,350	474,150	467,666	(6,484)
Insurance and bonds	773,000	908,000	1,111,446	203,446
Miscellaneous	538,490	488,650	425,142	(63,508)
<b>Appropriations:</b>				
<b>General government:</b>				
Regional planning	55,340	55,340	59,127	3,787
Soil conservation	10,000	10,000	10,000	-
Jackson traffic safety program	50,000	-	-	-
<b>Health and welfare:</b>				
Retired senior citizen volunteer program	7,500	7,500	-	(7,500)
Region II Aging Commission	11,814	11,814	11,814	-
Substance abuse - liquor tax	310,122	318,722	322,388	3,666
Enterprise Group	100,000	100,000	100,000	-
LifeWays	-	-	-	-
<b>Total other</b>	<b>5,021,216</b>	<b>5,277,686</b>	<b>5,406,761</b>	<b>129,075</b>
<b>Total expenditures</b>	<b>39,501,103</b>	<b>40,161,780</b>	<b>39,462,937</b>	<b>(698,843)</b>

continued...

COUNTY OF JACKSON, MICHIGAN

**Detail Schedule of Revenues, Expenditures and Changes in Fund Balance**  
 Budget and Actual - General Fund - By Activity  
 For the Year Ended December 31, 2019

	Original Budget	Amended Budget	Actual	Over (Under) Budget
Revenues over expenditures	\$ 2,945,414	\$ 3,285,360	\$ 3,535,878	\$ 250,518
Other financing sources (uses)				
Transfers in	3,859,687	4,267,982	3,658,198	(609,784)
Transfers out	(6,805,101)	(7,553,342)	(7,179,032)	(374,310)
Total other financing sources (uses)	(2,945,414)	(3,285,360)	(3,520,834)	(235,474)
Net change in fund balance	-	-	15,044	15,044
Fund balance, beginning of year	8,871,996	8,871,996	8,871,996	-
Fund balance, end of year	\$ 8,871,996	\$ 8,871,996	\$ 8,887,040	\$ 15,044

concluded

# COUNTY OF JACKSON, MICHIGAN

## Detail Schedule of Revenues - General Operating Fund

### Road Fund

For the Year Ended December 31, 2019

#### Revenues

Licenses, fees, taxes and permits	\$ 136,377
Federal sources:	
Surface transportation program	3,853,269
Bridge	731,381
Other	18,492
Total federal sources	<u>4,603,142</u>
State sources:	
Motor Vehicle Highway Funds - Act 51:	
Engineering	10,000
Primary roads	10,661,509
Local roads	5,155,005
Primary urban roads	1,597,106
Local urban roads	646,774
Total state sources	<u>18,070,394</u>
Local sources:	
City and village contributions	60,363
Township contributions	13,407,950
Other contributions	344,853
Total local sources	<u>13,813,166</u>
Charges for services:	
State maintenance contract	2,281,358
Other services	105,302
Salvage sales	9,506
Total charges for services	<u>2,396,166</u>
Investment earnings and rentals	<u>342,140</u>
Other revenues:	
Contributions from private sources	38,035
Issuance of long-term debt	18,750,000
Premium on issuance of long-term debt	2,409,806
Total other revenues	<u>21,197,841</u>
Total revenues	<u>\$ 60,559,226</u>

# COUNTY OF JACKSON, MICHIGAN

## Detail Schedule of Expenditures - General Operating Fund

Road Fund

For the Year Ended December 31, 2019

### Expenditures

#### Preservation - structural improvements:

Primary roads and structures	\$ 11,851,323
Local roads and structures	<u>21,107,781</u>
Total preservation - structural improvements	<u>32,959,104</u>

#### Maintenance - winter and traffic control

Primary roads and structures	6,338,923
Local roads and structures	<u>7,509,389</u>
Total maintenance - winter and traffic control	<u>13,848,312</u>

#### Equipment:

Direct	6,583,958
Indirect	3,484,273
Operating	690,172
Less - equipment rental	<u>(8,631,982)</u>
Total equipment	<u>2,126,421</u>

Administrative	<u>2,008,676</u>
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Other - trunkline maintenance, non-maintenance and other	<u>4,128,409</u>
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Capital outlay - net	<u>343,872</u>
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#### Debt service:

Principal	3,367,342
Interest and fiscal charges	<u>1,391,189</u>
Total debt service	<u>4,758,531</u>

Total expenditures	<u>\$ 60,173,325</u>
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# COUNTY OF JACKSON, MICHIGAN

## Detail Schedule of Revenues, Expenditures and Changes in Fund Balances - General Operating Fund

Road Fund

For the Year Ended December 31, 2019

	Primary Roads	Local Roads	County Roads	Total
<b>Revenues</b>				
Licenses, fees, taxes and permits	\$ -	\$ -	\$ 136,377	\$ 136,377
Intergovernmental:				
Federal sources	4,603,142	-	-	4,603,142
State sources	12,265,355	5,805,039	-	18,070,394
Local sources	-	13,407,950	405,216	13,813,166
Charges for services	-	10,450	2,385,716	2,396,166
Investment earnings and rentals	-	-	342,140	342,140
Other	-	-	38,035	38,035
<b>Total revenues</b>	<b>16,868,497</b>	<b>19,223,439</b>	<b>3,307,484</b>	<b>39,399,420</b>
<b>Expenditures</b>				
Current:				
Preservation -				
Structural improvements	11,851,323	21,107,781	-	32,959,104
Maintenance:				
Road and structures	4,424,576	5,795,228	-	10,219,804
Winter	1,727,137	1,621,645	-	3,348,782
Traffic control	187,210	92,516	-	279,726
Equipment - net	574,361	1,073,244	478,816	2,126,421
Administrative	780,609	1,228,067	-	2,008,676
Trunkline maintenance	-	-	2,204,274	2,204,274
Trunkline non-maintenance	-	-	77,084	77,084
Other	339,762	1,278,154	229,135	1,847,051
Capital outlay-net	-	-	343,872	343,872
Debt service:				
Principal	-	-	3,367,342	3,367,342
Interest and fiscal charges	-	-	1,391,189	1,391,189
<b>Total expenditures</b>	<b>19,884,978</b>	<b>32,196,635</b>	<b>8,091,712</b>	<b>60,173,325</b>
Revenue over (under) expenditures	(3,016,481)	(12,973,196)	(4,784,228)	(20,773,905)
<b>Other financing sources (uses)</b>				
Transfers in (out)	3,016,481	12,973,196	(15,989,677)	-
Issuance of long-term debt	-	-	18,750,000	18,750,000
Premium on issuance of long-term debt	-	-	2,409,806	2,409,806
<b>Total other financing sources (uses)</b>	<b>3,016,481</b>	<b>12,973,196</b>	<b>5,170,129</b>	<b>21,159,806</b>
Net change in fund balance	-	-	385,901	385,901
Fund balance, beginning of year	-	-	21,329,229	21,329,229
Fund balance, end of year	\$ -	\$ -	\$ 21,715,130	\$ 21,715,130

COUNTY OF JACKSON, MICHIGAN

**Combining Balance Sheet**  
 Nonmajor Governmental Funds  
 December 31, 2019

	Special Revenue Funds	Debt Service	Capital Projects Funds	Permanent Funds	Total Nonmajor Governmental Funds
<b>Assets</b>					
Cash and pooled investments	\$ 4,911,140	\$ 146,945	3,350,032	\$ 205,776	\$ 8,613,893
Receivables:					
Accounts, net	879,904	-	2,207	-	882,111
Taxes	9,932,308	-	-	-	9,932,308
Due from other governments	1,549,026	4,400,000	-	-	5,949,026
Due from other funds	362,800	-	-	-	362,800
Inventories	214,333	-	-	-	214,333
Prepaid items	49,517	-	-	-	49,517
<b>Total assets</b>	<b>\$ 17,899,028</b>	<b>\$ 4,546,945</b>	<b>\$ 3,352,239</b>	<b>\$ 205,776</b>	<b>\$ 26,003,988</b>
<b>Liabilities</b>					
Negative equity in cash and pooled investments	\$ 890,410	\$ -	\$ -	\$ -	\$ 890,410
Accounts payable	1,125,452	-	1,283,145	24,370	2,432,967
Accrued payroll	385,445	-	-	-	385,445
Accrued liabilities	89,330	-	-	-	89,330
Due to other funds	65,930	-	496,736	-	562,666
Advances from other funds	500,000	-	-	-	500,000
Unearned revenue	277,127	-	-	-	277,127
<b>Total liabilities</b>	<b>3,333,694</b>	<b>-</b>	<b>1,779,881</b>	<b>24,370</b>	<b>5,137,945</b>
<b>Deferred inflows of resources</b>					
Unavailable revenue - due from other governments	-	4,400,000	-	-	4,400,000
Taxes levied for a subsequent period	10,108,081	-	-	-	10,108,081
<b>Total deferred inflows of resources</b>	<b>10,108,081</b>	<b>4,400,000</b>	<b>-</b>	<b>-</b>	<b>14,508,081</b>
<b>Fund balances</b>					
Nonspendable	263,850	-	-	2,913	266,763
Restricted	3,839,427	146,945	-	178,493	4,164,865
Committed	353,976	-	1,572,358	-	1,926,334
<b>Total fund balances</b>	<b>4,457,253</b>	<b>146,945</b>	<b>1,572,358</b>	<b>181,406</b>	<b>6,357,962</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 17,899,028</b>	<b>\$ 4,546,945</b>	<b>\$ 3,352,239</b>	<b>\$ 205,776</b>	<b>\$ 26,003,988</b>

COUNTY OF JACKSON, MICHIGAN

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

For the Year Ended December 31, 2019

	Special Revenue Funds	Debt Service	Capital Projects Funds	Permanent Funds	Total Nonmajor Governmental Funds
<b>Revenues</b>					
Property taxes	\$ 9,917,598	\$ -	\$ -	\$ -	\$ 9,917,598
Licenses, fees, taxes and permits	421,858	-	-	-	421,858
Intergovernmental	10,869,462	1,007,944	4,051,647	-	15,929,053
Charges for services	5,927,295	96,601	-	-	6,023,896
Fines and forfeitures	84,270	-	-	-	84,270
Investment earnings	109,329	3,109	32,590	-	145,028
Rental	358,835	-	-	-	358,835
Donations	-	-	-	29,744	29,744
Reimbursements	2,786,581	-	14,500	-	2,801,081
Contributions	379,752	-	-	-	379,752
Other	301,820	-	63,582	2,144	367,546
<b>Total revenues</b>	<b>31,156,800</b>	<b>1,107,654</b>	<b>4,162,319</b>	<b>31,888</b>	<b>36,458,661</b>
<b>Expenditures</b>					
<b>Current:</b>					
Judicial	4,905,677	-	-	-	4,905,677
General government	101,411	-	-	-	101,411
Public safety	4,764,273	-	-	-	4,764,273
Health and welfare	12,552,654	-	-	30,030	12,582,684
Recreation and culture	2,740,401	-	-	-	2,740,401
Community development	698,832	-	-	-	698,832
Fair	1,292,715	-	-	-	1,292,715
<b>Debt service:</b>					
Principal	-	4,460,000	557,996	-	5,017,996
Interest	-	3,538,001	56,078	-	3,594,079
Issuance costs	-	-	138,966	-	138,966
Capital outlay	-	-	19,681,094	-	19,681,094
<b>Total expenditures</b>	<b>27,055,963</b>	<b>7,998,001</b>	<b>20,434,134</b>	<b>30,030</b>	<b>55,518,128</b>
<b>Revenues over (under) expenditures</b>	<b>4,100,837</b>	<b>(6,890,347)</b>	<b>(16,271,815)</b>	<b>1,858</b>	<b>(19,059,467)</b>
<b>Other financing sources (uses)</b>					
Issuance of long-term debt	-	-	7,771,250	-	7,771,250
Premium on issuance of long-term debt	-	-	72,175	-	72,175
Transfers in	4,770,896	7,003,245	4,682,827	-	16,456,968
Transfers out	(10,128,381)	-	(382,137)	(6,099)	(10,516,617)
Proceeds from sale of capital assets	486	-	9,032	-	9,518
<b>Total other financing sources (uses)</b>	<b>(5,356,999)</b>	<b>7,003,245</b>	<b>12,153,147</b>	<b>(6,099)</b>	<b>13,793,294</b>
<b>Net change in fund balances</b>	<b>(1,256,162)</b>	<b>112,898</b>	<b>(4,118,668)</b>	<b>(4,241)</b>	<b>(5,266,173)</b>
<b>Fund balances, beginning of year, as restated</b>	<b>5,713,415</b>	<b>34,047</b>	<b>5,691,026</b>	<b>185,647</b>	<b>11,624,135</b>
<b>Fund balances, end of year</b>	<b>\$ 4,457,253</b>	<b>\$ 146,945</b>	<b>\$ 1,572,358</b>	<b>\$ 181,406</b>	<b>\$ 6,357,962</b>

COUNTY OF JACKSON, MICHIGAN

**Combining Balance Sheet**  
 Nonmajor Special Revenue Funds  
 December 31, 2019

	Parks Commission	Cascades Preservation	Friend of the Court	Omnibus Forfeitures	Prosecuting Attorney Drug Enforcement
<b>Assets</b>					
Cash and pooled investments	\$ 54,669	\$ -	\$ 316,917	\$ -	\$ 25,807
Receivables:					
Accounts	-	165,986	-	-	-
Taxes	-	-	-	-	-
Due from other governments	-	-	566,457	-	-
Due from other funds	-	-	-	-	-
Inventories	140,117	-	-	-	-
Prepaid items	-	-	-	-	-
<b>Total assets</b>	<b>\$ 194,786</b>	<b>\$ 165,986</b>	<b>\$ 883,374</b>	<b>\$ -</b>	<b>\$ 25,807</b>
<b>Liabilities</b>					
Negative equity in cash and pooled investments	\$ -	\$ 165,957	\$ -	\$ -	\$ -
Accounts payable	19,906	-	8,469	-	120
Accrued payroll	18,624	-	102,300	-	-
Accrued liabilities	-	-	-	-	-
Due to other funds	-	-	-	-	-
Advance from other funds	-	-	500,000	-	-
Unearned revenue	11,060	-	-	-	-
<b>Total liabilities</b>	<b>49,590</b>	<b>165,957</b>	<b>610,769</b>	<b>-</b>	<b>120</b>
<b>Deferred inflows of resources</b>					
Taxes levied for a subsequent period	-	-	-	-	-
<b>Fund balances</b>					
Nonspendable	140,117	-	-	-	-
Restricted	-	-	-	-	-
Committed	5,079	29	272,605	-	25,687
<b>Total fund balances</b>	<b>145,196</b>	<b>29</b>	<b>272,605</b>	<b>-</b>	<b>25,687</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 194,786</b>	<b>\$ 165,986</b>	<b>\$ 883,374</b>	<b>\$ -</b>	<b>\$ 25,807</b>

Sheriff Drug Enforcement	County Law Library	Michigan Justice Training	Social Services	Airport	Joint Narcotics	Community Development Block Grant
\$ -	\$ 4,082	\$ 31,226	\$ -	\$ 8,263	\$ 148,893	\$ 90,883
-	-	-	-	10,423	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	43,936
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	228	-	-
<u>\$ -</u>	<u>\$ 4,082</u>	<u>\$ 31,226</u>	<u>\$ -</u>	<u>\$ 18,914</u>	<u>\$ 148,893</u>	<u>\$ 134,819</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	650	-	12,114	-	134,819
-	-	-	-	5,828	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	650	-	17,942	-	134,819
-	-	-	-	-	-	-
-	-	-	-	228	-	-
-	-	-	-	-	148,893	-
-	4,082	30,576	-	744	-	-
-	4,082	30,576	-	972	148,893	-
<u>\$ -</u>	<u>\$ 4,082</u>	<u>\$ 31,226</u>	<u>\$ -</u>	<u>\$ 18,914</u>	<u>\$ 148,893</u>	<u>\$ 134,819</u>

continued...

COUNTY OF JACKSON, MICHIGAN

Combining Balance Sheet

Nonmajor Special Revenue Funds  
December 31, 2019

	Register of Deeds Automation Fund	Child Care	Golf Courses	Fair	Health Department
<b>Assets</b>					
Cash and pooled investments	\$ 476,739	\$ 458,901	\$ 18,359	\$ -	\$ 1,316,567
Receivables:					
Accounts	-	60	-	-	14,638
Taxes	-	-	-	-	-
Due from other governments	-	731,176	-	-	105,680
Due from other funds	-	-	-	362,800	-
Inventories	-	-	74,216	-	-
Prepaid items	32,640	1,113	-	-	863
<b>Total assets</b>	<b>\$ 509,379</b>	<b>\$ 1,191,250</b>	<b>\$ 92,575</b>	<b>\$ 362,800</b>	<b>\$ 1,437,748</b>
<b>Liabilities</b>					
Negative equity in cash and pooled investments	\$ -	\$ -	\$ -	\$ 19,361	\$ -
Accounts payable	13,000	34,484	1,136	15,637	350,867
Accrued payroll	-	52,149	2,134	860	141,678
Accrued liabilities	-	-	-	-	89,330
Due to other funds	-	-	-	65,930	-
Advance from other funds	-	-	-	-	-
Unearned revenue	-	-	-	260,927	5,140
<b>Total liabilities</b>	<b>13,000</b>	<b>86,633</b>	<b>3,270</b>	<b>362,715</b>	<b>587,015</b>
<b>Deferred inflows of resources</b>					
Taxes levied for a subsequent period	-	-	-	-	-
<b>Fund balances</b>					
Nonspendable	32,640	1,113	74,216	-	863
Restricted	463,739	1,103,504	-	-	849,870
Committed	-	-	15,089	85	-
<b>Total fund balances</b>	<b>496,379</b>	<b>1,104,617</b>	<b>89,305</b>	<b>85</b>	<b>850,733</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 509,379</b>	<b>\$ 1,191,250</b>	<b>\$ 92,575</b>	<b>\$ 362,800</b>	<b>\$ 1,437,748</b>



Senior Services Millage	Falling Waters Trail	Medical Care Facility Millage	Parks Millage	Animal Shelter Millage	LifeWays Millage	911 Service Fund
\$ 178,367	\$ 25,636	\$ 265,361	\$ 49,867	\$ 22,751	\$ 122,818	\$ -
-	-	-	-	-	-	688,797
1,110,857	-	1,110,857	2,221,895	1,110,729	2,222,132	-
-	-	-	-	-	-	101,777
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	14,673
<u>\$ 1,289,224</u>	<u>\$ 25,636</u>	<u>\$ 1,376,218</u>	<u>\$ 2,271,762</u>	<u>\$ 1,133,480</u>	<u>\$ 2,344,950</u>	<u>\$ 805,247</u>

\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 705,092
-	5,473	26,154	-	-	-	9,075
-	-	-	-	-	-	42,512
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	5,473	26,154	-	-	-	756,679

1,130,467	-	1,130,467	2,261,388	1,130,467	2,261,388	-
-	-	-	-	-	-	14,673
158,757	20,163	219,597	10,374	3,013	83,562	33,895
-	-	-	-	-	-	-
158,757	20,163	219,597	10,374	3,013	83,562	48,568
<u>\$ 1,289,224</u>	<u>\$ 25,636</u>	<u>\$ 1,376,218</u>	<u>\$ 2,271,762</u>	<u>\$ 1,133,480</u>	<u>\$ 2,344,950</u>	<u>\$ 805,247</u>

continued...

COUNTY OF JACKSON, MICHIGAN

Combining Balance Sheet

Nonmajor Special Revenue Funds  
December 31, 2019

	Jail Millage	Concealed Pistol Licenses	Indigent Defense	Parks Donation	Animal Shelter Donation
<b>Assets</b>					
Cash and pooled investments	\$ 60,165	\$ 129,567	\$ 706,799	\$ 335,732	\$ 22,313
Receivables:					
Accounts	-	-	-	-	-
Taxes	2,155,838	-	-	-	-
Due from other governments	-	-	-	-	-
Due from other funds	-	-	-	-	-
Inventories	-	-	-	-	-
Prepaid items	-	-	-	-	-
<b>Total assets</b>	<b>\$ 2,216,003</b>	<b>\$ 129,567</b>	<b>\$ 706,799</b>	<b>\$ 335,732</b>	<b>\$ 22,313</b>
<b>Liabilities</b>					
Negative equity in cash and pooled investments	\$ -	\$ -	\$ -	\$ -	\$ -
Accounts payable	-	230	492,255	45	-
Accrued payroll	-	-	19,360	-	-
Accrued liabilities	-	-	-	-	-
Due to other funds	-	-	-	-	-
Advance from other funds	-	-	-	-	-
Unearned revenue	-	-	-	-	-
<b>Total liabilities</b>	<b>-</b>	<b>230</b>	<b>511,615</b>	<b>45</b>	<b>-</b>
<b>Deferred inflows of resources</b>					
Taxes levied for a subsequent period	2,193,904	-	-	-	-
<b>Fund balances</b>					
Nonspendable	-	-	-	-	-
Restricted	22,099	129,337	195,184	335,687	22,313
Committed	-	-	-	-	-
<b>Total fund balances</b>	<b>22,099</b>	<b>129,337</b>	<b>195,184</b>	<b>335,687</b>	<b>22,313</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 2,216,003</b>	<b>\$ 129,567</b>	<b>\$ 706,799</b>	<b>\$ 335,732</b>	<b>\$ 22,313</b>





Veterans Donation	Youth Center	Sheriff Department Donation	Sheriff Mounted Division	Sheriff Department Explorer Program	Total
\$ 21,832	\$ 9,035	\$ 7,351	\$ 1,576	\$ 664	\$ 4,911,140
-	-	-	-	-	879,904
-	-	-	-	-	9,932,308
-	-	-	-	-	1,549,026
-	-	-	-	-	362,800
-	-	-	-	-	214,333
-	-	-	-	-	49,517
<u>\$ 21,832</u>	<u>\$ 9,035</u>	<u>\$ 7,351</u>	<u>\$ 1,576</u>	<u>\$ 664</u>	<u>\$ 17,899,028</u>

\$ -	\$ -	\$ -	\$ -	\$ -	\$ 890,410
-	1,018	-	-	-	1,125,452
-	-	-	-	-	385,445
-	-	-	-	-	89,330
-	-	-	-	-	65,930
-	-	-	-	-	500,000
-	-	-	-	-	277,127

-	1,018	-	-	-	3,333,694
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-	-	-	-	-	10,108,081
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-	-	-	-	-	263,850
21,832	8,017	7,351	1,576	664	3,839,427
-	-	-	-	-	353,976

<u>21,832</u>	<u>8,017</u>	<u>7,351</u>	<u>1,576</u>	<u>664</u>	<u>4,457,253</u>
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<u>\$ 21,832</u>	<u>\$ 9,035</u>	<u>\$ 7,351</u>	<u>\$ 1,576</u>	<u>\$ 664</u>	<u>\$ 17,899,028</u>
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concluded

COUNTY OF JACKSON, MICHIGAN

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2019

	Parks Commission	Cascades Preservation	Friend of the Court	Omnibus Forfeitures	Prosecuting Attorney Drug Enforcement
<b>Revenues</b>					
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	-	-	-	-	-
Intergovernmental	-	-	2,978,805	-	-
Charges for services	495,504	-	255,210	-	-
Fines and forfeitures	-	-	-	-	30,242
Investment earnings	-	-	-	-	-
Rental	-	-	-	-	-
Reimbursements	-	-	-	-	-
Contributions	-	-	-	-	-
Other	-	187,046	-	-	-
<b>Total revenues</b>	<b>495,504</b>	<b>187,046</b>	<b>3,234,015</b>	<b>-</b>	<b>30,242</b>
<b>Expenditures</b>					
Current:					
Judicial	-	-	3,300,008	-	25,120
General government	-	-	-	-	-
Public safety	-	-	-	-	-
Health and welfare	-	-	-	-	-
Recreation and cultural	1,735,136	187,046	-	-	-
Community development	-	-	-	-	-
Fair	-	-	-	-	-
<b>Total expenditures</b>	<b>1,735,136</b>	<b>187,046</b>	<b>3,300,008</b>	<b>-</b>	<b>25,120</b>
Revenues over (under) expenditures	(1,239,632)	-	(65,993)	-	5,122
<b>Other financing sources (uses)</b>					
Transfers in	1,409,375	-	225,468	-	-
Transfers out	(171,723)	-	(598,028)	(981)	-
Proceeds from sale of capital assets	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>1,237,652</b>	<b>-</b>	<b>(372,560)</b>	<b>(981)</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>(1,980)</b>	<b>-</b>	<b>(438,553)</b>	<b>(981)</b>	<b>5,122</b>
Fund balances, beginning of year, as restated	147,176	29	711,158	981	20,565
<b>Fund balances, end of year</b>	<b>\$ 145,196</b>	<b>\$ 29</b>	<b>\$ 272,605</b>	<b>\$ -</b>	<b>\$ 25,687</b>

Sheriff Drug Enforcement	County Law Library	Michigan Justice Training	Social Services	Airport	Joint Narcotics	Community Development Block Grant
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	15,070	-	-
-	-	22,544	-	4,300	-	164,516
-	-	-	-	18,876	-	-
2,327	-	-	-	-	51,701	-
-	-	-	-	-	8,894	-
-	-	-	-	229,880	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	6,500	45,308	-	32,443	-	-
<u>2,327</u>	<u>6,500</u>	<u>67,852</u>	<u>-</u>	<u>300,569</u>	<u>60,595</u>	<u>164,516</u>
-	7,523	-	-	-	98,599	-
-	-	-	-	-	-	-
4,995	-	37,215	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	541,638	-	157,194
-	-	-	-	-	-	-
<u>4,995</u>	<u>7,523</u>	<u>37,215</u>	<u>-</u>	<u>541,638</u>	<u>98,599</u>	<u>157,194</u>
<u>(2,668)</u>	<u>(1,023)</u>	<u>30,637</u>	<u>-</u>	<u>(241,069)</u>	<u>(38,004)</u>	<u>7,322</u>
-	-	-	-	338,290	-	-
-	-	(21,400)	(117,709)	(101,311)	(55,990)	(7,322)
-	-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>(21,400)</u>	<u>(117,709)</u>	<u>236,979</u>	<u>(55,990)</u>	<u>(7,322)</u>
(2,668)	(1,023)	9,237	(117,709)	(4,090)	(93,994)	-
<u>2,668</u>	<u>5,105</u>	<u>21,339</u>	<u>117,709</u>	<u>5,062</u>	<u>242,887</u>	<u>-</u>
<u>\$ -</u>	<u>\$ 4,082</u>	<u>\$ 30,576</u>	<u>\$ -</u>	<u>\$ 972</u>	<u>\$ 148,893</u>	<u>\$ -</u>

continued...

COUNTY OF JACKSON, MICHIGAN

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2019

	Register of Deeds Automation Fund	Child Care	Golf Courses	Fair	Health Department
<b>Revenues</b>					
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	-	-	-	-	326,636
Intergovernmental	-	3,157,345	-	-	3,150,053
Charges for services	135,740	85,296	566,402	1,259,204	296,762
Fines and forfeitures	-	-	-	-	-
Investment earnings	19,771	-	-	1,042	-
Rental	-	128,955	-	-	-
Reimbursements	-	-	-	-	2,786,581
Contributions	-	-	-	-	-
Other	-	3,979	-	14,800	9,267
<b>Total revenues</b>	<b>155,511</b>	<b>3,375,575</b>	<b>566,402</b>	<b>1,275,046</b>	<b>6,569,299</b>
<b>Expenditures</b>					
Current:					
Judicial	-	285,190	-	-	-
General government	78,795	-	-	-	-
Public safety	-	2,754,913	-	-	-
Health and welfare	-	3,068,479	-	-	7,157,301
Recreation and cultural	-	-	456,051	-	-
Community development	-	-	-	-	-
Fair	-	-	-	1,292,715	-
<b>Total expenditures</b>	<b>78,795</b>	<b>6,108,582</b>	<b>456,051</b>	<b>1,292,715</b>	<b>7,157,301</b>
Revenues over (under) expenditures	76,716	(2,733,007)	110,351	(17,669)	(588,002)
<b>Other financing sources (uses)</b>					
Transfers in	-	2,293,795	-	60,890	219,701
Transfers out	-	(374,947)	(72,052)	(43,275)	(225,000)
Proceeds from sale of capital assets	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>1,918,848</b>	<b>(72,052)</b>	<b>17,615</b>	<b>(5,299)</b>
<b>Net change in fund balances</b>	<b>76,716</b>	<b>(814,159)</b>	<b>38,299</b>	<b>(54)</b>	<b>(593,301)</b>
Fund balances, beginning of year, as restated	419,663	1,918,776	51,006	139	1,444,034
<b>Fund balances, end of year</b>	<b>\$ 496,379</b>	<b>\$ 1,104,617</b>	<b>\$ 89,305</b>	<b>\$ 85</b>	<b>\$ 850,733</b>

Senior Services Millage	Falling Waters Trail	Medical Care Facility Millage	Parks Millage	Animal Shelter Millage	LifeWays Millage	911 Service Fund
\$ 1,111,940	\$ -	\$ 1,110,343	\$ 2,216,796	\$ 1,108,736	\$ 2,215,893	\$ -
-	-	-	-	-	-	-
-	137,500	-	4,725	2,200	4,887	-
-	-	-	-	-	-	2,814,301
-	-	-	-	-	-	-
23,670	-	18,941	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	700	-	-	-	-	1,777
<u>1,135,610</u>	<u>138,200</u>	<u>1,129,284</u>	<u>2,221,521</u>	<u>1,110,936</u>	<u>2,220,780</u>	<u>2,816,078</u>
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	1,946,366
-	-	189,577	-	-	2,137,297	-
-	148,051	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	148,051	189,577	-	-	2,137,297	1,946,366
<u>1,135,610</u>	<u>(9,851)</u>	<u>939,707</u>	<u>2,221,521</u>	<u>1,110,936</u>	<u>83,483</u>	<u>869,712</u>
9,612	9,851	-	-	-	-	62,080
(1,095,560)	-	(720,569)	(2,211,226)	(1,107,963)	-	(1,024,253)
486	-	-	-	-	-	-
<u>(1,085,462)</u>	<u>9,851</u>	<u>(720,569)</u>	<u>(2,211,226)</u>	<u>(1,107,963)</u>	<u>-</u>	<u>(962,173)</u>
50,148	-	219,138	10,295	2,973	83,483	(92,461)
108,609	20,163	459	79	40	79	141,029
<u>\$ 158,757</u>	<u>\$ 20,163</u>	<u>\$ 219,597</u>	<u>\$ 10,374</u>	<u>\$ 3,013</u>	<u>\$ 83,562</u>	<u>\$ 48,568</u>

continued...

COUNTY OF JACKSON, MICHIGAN

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2019

	Jail Millage	Concealed Pistol Licenses	Indigent Defense	Parks Donation	Animal Shelter Donation
<b>Revenues</b>					
Property taxes	\$ 2,153,890	\$ -	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	-	80,152	-	-	-
Intergovernmental	-	-	1,242,587	-	-
Charges for services	-	-	-	-	-
Fines and forfeitures	-	-	-	-	-
Investment earnings	37,011	-	-	-	-
Rental	-	-	-	-	-
Reimbursements	-	-	-	-	-
Contributions	-	-	-	344,603	7,034
Other	-	-	-	-	-
<b>Total revenues</b>	<b>2,190,901</b>	<b>80,152</b>	<b>1,242,587</b>	<b>344,603</b>	<b>7,034</b>
<b>Expenditures</b>					
Current:					
Judicial	-	-	1,189,237	-	-
General government	-	-	-	-	15,580
Public safety	-	-	-	-	-
Health and welfare	-	-	-	-	-
Recreation and cultural	-	-	-	214,117	-
Community development	-	-	-	-	-
Fair	-	-	-	-	-
<b>Total expenditures</b>	<b>-</b>	<b>-</b>	<b>1,189,237</b>	<b>214,117</b>	<b>15,580</b>
<b>Revenues over (under) expenditures</b>	<b>2,190,901</b>	<b>80,152</b>	<b>53,350</b>	<b>130,486</b>	<b>(8,546)</b>
<b>Other financing sources (uses)</b>					
Transfers in	-	-	141,834	-	-
Transfers out	(2,171,000)	(8,072)	-	-	-
Proceeds from sale of capital assets	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>(2,171,000)</b>	<b>(8,072)</b>	<b>141,834</b>	<b>-</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>19,901</b>	<b>72,080</b>	<b>195,184</b>	<b>130,486</b>	<b>(8,546)</b>
Fund balances, beginning of year, as restated	2,198	57,257	-	205,201	30,859
<b>Fund balances, end of year</b>	<b>\$ 22,099</b>	<b>\$ 129,337</b>	<b>\$ 195,184</b>	<b>\$ 335,687</b>	<b>\$ 22,313</b>

Veterans Donation	Youth Center	Sheriff Department Donation	Sheriff Mounted Division	Sheriff Department Explorer Program	Total
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 9,917,598
-	-	-	-	-	421,858
-	-	-	-	-	10,869,462
-	-	-	-	-	5,927,295
-	-	-	-	-	84,270
-	-	-	-	-	109,329
-	-	-	-	-	358,835
-	-	-	-	-	2,786,581
-	7,063	20,388	-	664	379,752
-	-	-	-	-	301,820
-	7,063	20,388	-	664	31,156,800
-	-	-	-	-	4,905,677
-	7,036	-	-	-	101,411
-	-	19,784	1,000	-	4,764,273
-	-	-	-	-	12,552,654
-	-	-	-	-	2,740,401
-	-	-	-	-	698,832
-	-	-	-	-	1,292,715
-	7,036	19,784	1,000	-	27,055,963
-	27	604	(1,000)	664	4,100,837
-	-	-	-	-	4,770,896
-	-	-	-	-	(10,128,381)
-	-	-	-	-	486
-	-	-	-	-	(5,356,999)
-	27	604	(1,000)	664	(1,256,162)
21,832	7,990	6,747	2,576	-	5,713,415
\$ 21,832	\$ 8,017	\$ 7,351	\$ 1,576	\$ 664	\$ 4,457,253

concluded

# COUNTY OF JACKSON, MICHIGAN

## Schedule of Revenues, Expenditures and Changes in Fund Balances

Budget and Actual - Nonmajor Special Revenue Funds

For the Year Ended December 31, 2019

	Parks Commission		
	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>			
Property taxes	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	-	-	-
Intergovernmental	-	-	-
Charges for services	544,976	495,504	(49,472)
Fines and forfeitures	-	-	-
Investment earnings	-	-	-
Rental	-	-	-
Reimbursements	-	-	-
Contributions	-	-	-
Other	2,635	-	(2,635)
<b>Total revenues</b>	<b>547,611</b>	<b>495,504</b>	<b>(52,107)</b>
<b>Expenditures</b>			
Current:			
Judicial	-	-	-
General government	-	-	-
Public safety	-	-	-
Health and welfare	-	-	-
Recreation and culture	1,824,486	1,735,136	(89,350)
Community development	-	-	-
Fair	-	-	-
<b>Total expenditures</b>	<b>1,824,486</b>	<b>1,735,136</b>	<b>(89,350)</b>
<b>Revenues over (under) expenditures</b>	<b>(1,276,875)</b>	<b>(1,239,632)</b>	<b>37,243</b>
<b>Other financing sources (uses)</b>			
Transfers in	1,400,000	1,409,375	9,375
Transfers out	(123,125)	(171,723)	48,598
Proceeds from sale of capital assets	-	-	-
<b>Total other financing sources (uses)</b>	<b>1,276,875</b>	<b>1,237,652</b>	<b>(39,223)</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>(1,980)</b>	<b>(1,980)</b>
<b>Fund balances, beginning of year, as restated</b>	<b>147,176</b>	<b>147,176</b>	<b>-</b>
<b>Fund balances, end of year</b>	<b>\$ 147,176</b>	<b>\$ 145,196</b>	<b>\$ (1,980)</b>



Cascades Preservation			Friend of the Court		
Amended Budget	Actual	Over (Under) Budget	Amended Budget	Actual	Over (Under) Budget
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	2,923,193	2,978,805	55,612
-	-	-	270,752	255,210	(15,542)
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
430,000	187,046	(242,954)	-	-	-
430,000	187,046	(242,954)	3,193,945	3,234,015	40,070
-	-	-	3,331,028	3,300,008	(31,020)
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
430,000	187,046	(242,954)	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
430,000	187,046	(242,954)	3,331,028	3,300,008	(31,020)
-	-	-	(137,083)	(65,993)	71,090
-	-	-	225,081	225,468	387
-	-	-	(601,215)	(598,028)	(3,187)
-	-	-	-	-	-
-	-	-	(376,134)	(372,560)	3,574
-	-	-	(513,217)	(438,553)	74,664
29	29	-	711,158	711,158	-
\$ 29	\$ 29	\$ -	\$ 197,941	\$ 272,605	\$ 74,664

continued...

# COUNTY OF JACKSON, MICHIGAN

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

	Omnibus Forfeitures		
	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>			
Property taxes	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	-	-	-
Intergovernmental	-	-	-
Charges for services	-	-	-
Fines and forfeitures	-	-	-
Investment earnings	-	-	-
Rental	-	-	-
Reimbursements	-	-	-
Contributions	-	-	-
Other	-	-	-
<b>Total revenues</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Expenditures</b>			
Current:			
Judicial	-	-	-
General government	-	-	-
Public safety	-	-	-
Health and welfare	-	-	-
Recreation and culture	-	-	-
Community development	-	-	-
Fair	-	-	-
<b>Total expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Revenues over (under) expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Other financing sources (uses)</b>			
Transfers in	-	-	-
Transfers out	-	(981)	981
Proceeds from sale of capital assets	-	-	-
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>(981)</u>	<u>(981)</u>
<b>Net change in fund balances</b>	<u>-</u>	<u>(981)</u>	<u>(981)</u>
<b>Fund balances, beginning of year, as restated</b>	<u>981</u>	<u>981</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ 981</u>	<u>\$ -</u>	<u>\$ (981)</u>



Prosecuting Attorney Drug Enforcement			Sheriff Drug Enforcement		
Amended Budget	Actual	Over (Under) Budget	Amended Budget	Actual	Over (Under) Budget
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
10,000	30,242	20,242	16,000	2,327	(13,673)
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>10,000</u>	<u>30,242</u>	<u>20,242</u>	<u>16,000</u>	<u>2,327</u>	<u>(13,673)</u>
10,000	25,120	15,120	-	-	-
-	-	-	-	-	-
-	-	-	16,000	4,995	(11,005)
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>10,000</u>	<u>25,120</u>	<u>15,120</u>	<u>16,000</u>	<u>4,995</u>	<u>(11,005)</u>
-	5,122	5,122	-	(2,668)	(2,668)
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	5,122	5,122	-	(2,668)	(2,668)
20,565	20,565	-	2,668	2,668	-
<u>\$ 20,565</u>	<u>\$ 25,687</u>	<u>\$ 5,122</u>	<u>\$ 2,668</u>	<u>\$ -</u>	<u>\$ (2,668)</u>

continued...

# COUNTY OF JACKSON, MICHIGAN

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

	County Law Library		
	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>			
Property taxes	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	-	-	-
Intergovernmental	-	-	-
Charges for services	-	-	-
Fines and forfeitures	-	-	-
Investment earnings	-	-	-
Rental	-	-	-
Reimbursements	-	-	-
Contributions	-	-	-
Other	-	-	-
	<u>6,500</u>	<u>6,500</u>	<u>-</u>
<b>Total revenues</b>	<u>6,500</u>	<u>6,500</u>	<u>-</u>
<b>Expenditures</b>			
Current:			
Judicial	7,600	7,523	(77)
General government	-	-	-
Public safety	-	-	-
Health and welfare	-	-	-
Recreation and culture	-	-	-
Community development	-	-	-
Fair	-	-	-
	<u>7,600</u>	<u>7,523</u>	<u>(77)</u>
<b>Total expenditures</b>	<u>7,600</u>	<u>7,523</u>	<u>(77)</u>
<b>Revenues over (under) expenditures</b>	<u>(1,100)</u>	<u>(1,023)</u>	<u>77</u>
<b>Other financing sources (uses)</b>			
Transfers in	-	-	-
Transfers out	-	-	-
Proceeds from sale of capital assets	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balances</b>	<u>(1,100)</u>	<u>(1,023)</u>	<u>77</u>
<b>Fund balances, beginning of year, as restated</b>	<u>5,105</u>	<u>5,105</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ 4,005</u>	<u>\$ 4,082</u>	<u>\$ 77</u>

Michigan Justice Training			Social Services		
Amended Budget	Actual	Over (Under) Budget	Amended Budget	Actual	Over (Under) Budget
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
18,000	22,544	4,544	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
52,450	45,308	(7,142)	-	-	-
<u>70,450</u>	<u>67,852</u>	<u>(2,598)</u>	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
49,050	37,215	(11,835)	-	-	-
-	-	-	29,000	-	(29,000)
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>49,050</u>	<u>37,215</u>	<u>(11,835)</u>	<u>29,000</u>	-	<u>(29,000)</u>
<u>21,400</u>	<u>30,637</u>	<u>9,237</u>	<u>(29,000)</u>	-	<u>29,000</u>
-	-	-	29,000	-	(29,000)
(21,400)	(21,400)	-	-	(117,709)	117,709
-	-	-	-	-	-
<u>(21,400)</u>	<u>(21,400)</u>	-	<u>29,000</u>	<u>(117,709)</u>	<u>(146,709)</u>
-	9,237	9,237	-	(117,709)	(117,709)
21,339	21,339	-	117,709	117,709	-
<u>\$ 21,339</u>	<u>\$ 30,576</u>	<u>\$ 9,237</u>	<u>\$ 117,709</u>	<u>\$ -</u>	<u>\$ (117,709)</u>

continued...

# COUNTY OF JACKSON, MICHIGAN

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

	Airport		
	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>			
Property taxes	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	17,250	15,070	(2,180)
Intergovernmental	4,850	4,300	(550)
Charges for services	21,450	18,876	(2,574)
Fines and forfeitures	-	-	-
Investment earnings	-	-	-
Rental	272,270	229,880	(42,390)
Reimbursements	-	-	-
Contributions	-	-	-
Other	30,927	32,443	1,516
<b>Total revenues</b>	<b>346,747</b>	<b>300,569</b>	<b>(46,178)</b>
<b>Expenditures</b>			
Current:			
Judicial	-	-	-
General government	-	-	-
Public safety	-	-	-
Health and welfare	-	-	-
Recreation and culture	-	-	-
Community development	546,826	541,638	(5,188)
Fair	-	-	-
<b>Total expenditures</b>	<b>546,826</b>	<b>541,638</b>	<b>(5,188)</b>
<b>Revenues over (under) expenditures</b>	<b>(200,079)</b>	<b>(241,069)</b>	<b>(40,990)</b>
<b>Other financing sources (uses)</b>			
Transfers in	301,392	338,290	36,898
Transfers out	(101,313)	(101,311)	(2)
Proceeds from sale of capital assets	-	-	-
<b>Total other financing sources (uses)</b>	<b>200,079</b>	<b>236,979</b>	<b>36,900</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>(4,090)</b>	<b>(4,090)</b>
<b>Fund balances, beginning of year, as restated</b>	<b>5,062</b>	<b>5,062</b>	<b>-</b>
<b>Fund balances, end of year</b>	<b>\$ 5,062</b>	<b>\$ 972</b>	<b>\$ (4,090)</b>

Joint Narcotics			Community Development Block Grant		
Amended Budget	Actual	Over (Under) Budget	Amended Budget	Actual	Over (Under) Budget
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	60,000	164,516	104,516
-	-	-	-	-	-
120,000	51,701	(68,299)	-	-	-
-	8,894	8,894	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>120,000</u>	<u>60,595</u>	<u>(59,405)</u>	<u>60,000</u>	<u>164,516</u>	<u>104,516</u>
64,010	98,599	34,589	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	60,000	157,194	97,194
-	-	-	-	-	-
<u>64,010</u>	<u>98,599</u>	<u>34,589</u>	<u>60,000</u>	<u>157,194</u>	<u>97,194</u>
55,990	(38,004)	(93,994)	-	7,322	7,322
-	-	-	-	-	-
(55,990)	(55,990)	-	-	(7,322)	7,322
-	-	-	-	-	-
<u>(55,990)</u>	<u>(55,990)</u>	<u>-</u>	<u>-</u>	<u>(7,322)</u>	<u>(7,322)</u>
-	(93,994)	(93,994)	-	-	-
242,887	242,887	-	-	-	-
<u>\$ 242,887</u>	<u>\$ 148,893</u>	<u>\$ (93,994)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

continued...

# COUNTY OF JACKSON, MICHIGAN

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

	Register of Deeds Automation		
	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>			
Property taxes	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	-	-	-
Intergovernmental	-	-	-
Charges for services	148,500	135,740	(12,760)
Fines and forfeitures	-	-	-
Investment earnings	500	19,771	19,271
Rental	-	-	-
Reimbursements	-	-	-
Contributions	-	-	-
Other	-	-	-
<b>Total revenues</b>	<b>149,000</b>	<b>155,511</b>	<b>6,511</b>
<b>Expenditures</b>			
Current:			
Judicial	-	-	-
General government	149,000	78,795	(70,205)
Public safety	-	-	-
Health and welfare	-	-	-
Recreation and culture	-	-	-
Community development	-	-	-
Fair	-	-	-
<b>Total expenditures</b>	<b>149,000</b>	<b>78,795</b>	<b>(70,205)</b>
<b>Revenues over (under) expenditures</b>	<b>-</b>	<b>76,716</b>	<b>76,716</b>
<b>Other financing sources (uses)</b>			
Transfers in	-	-	-
Transfers out	-	-	-
Proceeds from sale of capital assets	-	-	-
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>76,716</b>	<b>76,716</b>
<b>Fund balances, beginning of year, as restated</b>	<b>419,663</b>	<b>419,663</b>	<b>-</b>
<b>Fund balances, end of year</b>	<b>\$ 419,663</b>	<b>\$ 496,379</b>	<b>\$ 76,716</b>



Child Care			Golf Courses		
Amended Budget	Actual	Over (Under) Budget	Amended Budget	Actual	Over (Under) Budget
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
3,718,559	3,157,345	(561,214)	-	-	-
75,155	85,296	10,141	598,720	566,402	(32,318)
-	-	-	-	-	-
-	-	-	-	-	-
121,570	128,955	7,385	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
3,285	3,979	694	-	-	-
<u>3,918,569</u>	<u>3,375,575</u>	<u>(542,994)</u>	<u>598,720</u>	<u>566,402</u>	<u>(32,318)</u>
877,000	285,190	(591,810)	-	-	-
-	-	-	-	-	-
3,068,391	2,754,913	(313,478)	-	-	-
2,980,347	3,068,479	88,132	-	-	-
-	-	-	554,662	456,051	(98,611)
-	-	-	-	-	-
-	-	-	-	-	-
<u>6,925,738</u>	<u>6,108,582</u>	<u>(817,156)</u>	<u>554,662</u>	<u>456,051</u>	<u>(98,611)</u>
<u>(3,007,169)</u>	<u>(2,733,007)</u>	<u>274,162</u>	<u>44,058</u>	<u>110,351</u>	<u>66,293</u>
2,293,795	2,293,795	-	-	-	-
(420,244)	(374,947)	(45,297)	-	(72,052)	72,052
-	-	-	-	-	-
<u>1,873,551</u>	<u>1,918,848</u>	<u>45,297</u>	<u>-</u>	<u>(72,052)</u>	<u>(72,052)</u>
(1,133,618)	(814,159)	319,459	44,058	38,299	(5,759)
<u>1,918,776</u>	<u>1,918,776</u>	<u>-</u>	<u>51,006</u>	<u>51,006</u>	<u>-</u>
<u>\$ 785,158</u>	<u>\$ 1,104,617</u>	<u>\$ 319,459</u>	<u>\$ 95,064</u>	<u>\$ 89,305</u>	<u>\$ (5,759)</u>

continued...

# COUNTY OF JACKSON, MICHIGAN

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

	Fair		
	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>			
Property taxes	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	-	-	-
Intergovernmental	-	-	-
Charges for services	1,338,851	1,259,204	(79,647)
Fines and forfeitures	-	-	-
Investment earnings	-	1,042	1,042
Rental	-	-	-
Reimbursements	-	-	-
Contributions	-	-	-
Other	12,800	14,800	2,000
<b>Total revenues</b>	<b>1,351,651</b>	<b>1,275,046</b>	<b>(76,605)</b>
<b>Expenditures</b>			
Current:			
Judicial	-	-	-
General government	-	-	-
Public safety	-	-	-
Health and welfare	-	-	-
Recreation and culture	-	-	-
Community development	-	-	-
Fair	1,289,471	1,292,715	3,244
<b>Total expenditures</b>	<b>1,289,471</b>	<b>1,292,715</b>	<b>3,244</b>
<b>Revenues over (under) expenditures</b>	<b>62,180</b>	<b>(17,669)</b>	<b>(79,849)</b>
<b>Other financing sources (uses)</b>			
Transfers in	-	60,890	60,890
Transfers out	(7,350)	(43,275)	35,925
Proceeds from sale of capital assets	-	-	-
<b>Total other financing sources (uses)</b>	<b>(7,350)</b>	<b>17,615</b>	<b>24,965</b>
<b>Net change in fund balances</b>	<b>54,830</b>	<b>(54)</b>	<b>(54,884)</b>
<b>Fund balances, beginning of year, as restated</b>	<b>139</b>	<b>139</b>	<b>-</b>
<b>Fund balances, end of year</b>	<b>\$ 54,969</b>	<b>\$ 85</b>	<b>\$ (54,884)</b>

Health Department			Senior Services Millage		
Amended Budget	Actual	Over (Under) Budget	Amended Budget	Actual	Over (Under) Budget
\$ -	\$ -	\$ -	\$ 1,100,000	\$ 1,111,940	\$ 11,940
337,867	326,636	(11,231)	-	-	-
3,179,120	3,150,053	(29,067)	-	-	-
447,660	296,762	(150,898)	-	-	-
-	-	-	-	-	-
315	-	(315)	-	23,670	23,670
-	-	-	-	-	-
2,821,870	2,786,581	(35,289)	-	-	-
-	-	-	-	-	-
13,025	9,267	(3,758)	-	-	-
<u>6,799,857</u>	<u>6,569,299</u>	<u>(230,558)</u>	<u>1,100,000</u>	<u>1,135,610</u>	<u>35,610</u>
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
7,614,598	7,157,301	(457,297)	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>7,614,598</u>	<u>7,157,301</u>	<u>(457,297)</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>(814,741)</u>	<u>(588,002)</u>	<u>226,739</u>	<u>1,100,000</u>	<u>1,135,610</u>	<u>35,610</u>
219,701	219,701	-	-	9,612	9,612
(225,000)	(225,000)	-	(1,100,000)	(1,095,560)	(4,440)
-	-	-	-	486	486
<u>(5,299)</u>	<u>(5,299)</u>	<u>-</u>	<u>(1,100,000)</u>	<u>(1,085,462)</u>	<u>14,538</u>
(820,040)	(593,301)	226,739	-	50,148	50,148
1,444,034	1,444,034	-	108,609	108,609	-
<u>\$ 623,994</u>	<u>\$ 850,733</u>	<u>\$ 226,739</u>	<u>\$ 108,609</u>	<u>\$ 158,757</u>	<u>\$ 50,148</u>

continued...

# COUNTY OF JACKSON, MICHIGAN

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

	Falling Waters Trail		
	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>			
Property taxes	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	-	-	-
Intergovernmental	150,000	137,500	(12,500)
Charges for services	-	-	-
Fines and forfeitures	-	-	-
Investment earnings	-	-	-
Rental	-	-	-
Reimbursements	-	-	-
Contributions	-	-	-
Other	-	700	700
<b>Total revenues</b>	<u>150,000</u>	<u>138,200</u>	<u>(11,800)</u>
<b>Expenditures</b>			
Current:			
Judicial	-	-	-
General government	-	-	-
Public safety	-	-	-
Health and welfare	-	-	-
Recreation and culture	295,000	148,051	(146,949)
Community development	-	-	-
Fair	-	-	-
<b>Total expenditures</b>	<u>295,000</u>	<u>148,051</u>	<u>(146,949)</u>
<b>Revenues over (under) expenditures</b>	<u>(145,000)</u>	<u>(9,851)</u>	<u>135,149</u>
<b>Other financing sources (uses)</b>			
Transfers in	145,000	9,851	(135,149)
Transfers out	-	-	-
Proceeds from sale of capital assets	-	-	-
<b>Total other financing sources (uses)</b>	<u>145,000</u>	<u>9,851</u>	<u>(135,149)</u>
<b>Net change in fund balances</b>	-	-	-
<b>Fund balances, beginning of year, as restated</b>	<u>20,163</u>	<u>20,163</u>	-
<b>Fund balances, end of year</b>	<u>\$ 20,163</u>	<u>\$ 20,163</u>	<u>\$ -</u>

Medical Care Facility Millage			Parks Millage		
Amended Budget	Actual	Over (Under) Budget	Amended Budget	Actual	Over (Under) Budget
\$ 900,000	\$ 1,110,343	\$ 210,343	\$ 2,200,000	\$ 2,216,796	\$ 16,796
-	-	-	-	-	-
-	-	-	-	4,725	4,725
-	-	-	-	-	-
-	18,941	18,941	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>900,000</u>	<u>1,129,284</u>	<u>229,284</u>	<u>2,200,000</u>	<u>2,221,521</u>	<u>21,521</u>
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
597,500	189,577	(407,923)	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>597,500</u>	<u>189,577</u>	<u>(407,923)</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>302,500</u>	<u>939,707</u>	<u>637,207</u>	<u>2,200,000</u>	<u>2,221,521</u>	<u>21,521</u>
-	-	-	-	-	-
(302,500)	(720,569)	418,069	(2,200,000)	(2,211,226)	11,226
-	-	-	-	-	-
<u>(302,500)</u>	<u>(720,569)</u>	<u>(418,069)</u>	<u>(2,200,000)</u>	<u>(2,211,226)</u>	<u>(11,226)</u>
-	219,138	219,138	-	10,295	10,295
459	459	-	79	79	-
<u>\$ 459</u>	<u>\$ 219,597</u>	<u>\$ 219,138</u>	<u>\$ 79</u>	<u>\$ 10,374</u>	<u>\$ 10,295</u>

continued...

# COUNTY OF JACKSON, MICHIGAN

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

	Animal Shelter Millage		
	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>			
Property taxes	\$ 1,100,000	\$ 1,108,736	\$ 8,736
Licenses, fees, taxes and permits	-	-	-
Intergovernmental	-	2,200	2,200
Charges for services	-	-	-
Fines and forfeitures	-	-	-
Investment earnings	-	-	-
Rental	-	-	-
Reimbursements	-	-	-
Contributions	-	-	-
Other	-	-	-
<b>Total revenues</b>	<u>1,100,000</u>	<u>1,110,936</u>	<u>10,936</u>
<b>Expenditures</b>			
Current:			
Judicial	-	-	-
General government	-	-	-
Public safety	-	-	-
Health and welfare	-	-	-
Recreation and culture	-	-	-
Community development	-	-	-
Fair	-	-	-
<b>Total expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Revenues over (under) expenditures</b>	<u>1,100,000</u>	<u>1,110,936</u>	<u>10,936</u>
<b>Other financing sources (uses)</b>			
Transfers in	-	-	-
Transfers out	(1,100,000)	(1,107,963)	7,963
Proceeds from sale of capital assets	-	-	-
<b>Total other financing sources (uses)</b>	<u>(1,100,000)</u>	<u>(1,107,963)</u>	<u>(7,963)</u>
<b>Net change in fund balances</b>	-	2,973	2,973
<b>Fund balances, beginning of year, as restated</b>	<u>40</u>	<u>40</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ 40</u>	<u>\$ 3,013</u>	<u>\$ 2,973</u>

LifeWays Millage			911 Service Fund		
Amended Budget	Actual	Over (Under) Budget	Amended Budget	Actual	Over (Under) Budget
\$ 2,200,000	\$ 2,215,893	\$ 15,893	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	4,887	4,887	8,500	-	(8,500)
-	-	-	2,814,301	2,814,301	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	1,777	1,777
<u>2,200,000</u>	<u>2,220,780</u>	<u>20,780</u>	<u>2,822,801</u>	<u>2,816,078</u>	<u>(6,723)</u>
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	2,050,030	1,946,366	(103,664)
2,200,000	2,137,297	(62,703)	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>2,200,000</u>	<u>2,137,297</u>	<u>(62,703)</u>	<u>2,050,030</u>	<u>1,946,366</u>	<u>(103,664)</u>
-	83,483	83,483	772,771	869,712	96,941
-	-	-	251,482	62,080	(189,402)
-	-	-	(1,024,253)	(1,024,253)	-
-	-	-	-	-	-
-	-	-	(772,771)	(962,173)	(189,402)
-	83,483	83,483	-	(92,461)	(92,461)
79	79	-	141,029	141,029	-
<u>\$ 79</u>	<u>\$ 83,562</u>	<u>\$ 83,483</u>	<u>\$ 141,029</u>	<u>\$ 48,568</u>	<u>\$ (92,461)</u>

continued...

# COUNTY OF JACKSON, MICHIGAN

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

	Jail Millage		
	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>			
Property taxes	\$ 2,100,000	\$ 2,153,890	\$ 53,890
Licenses, fees, taxes and permits	-	-	-
Intergovernmental	-	-	-
Charges for services	-	-	-
Fines and forfeitures	-	-	-
Investment earnings	-	37,011	37,011
Rental	-	-	-
Reimbursements	-	-	-
Contributions	-	-	-
Other	-	-	-
<b>Total revenues</b>	<u>2,100,000</u>	<u>2,190,901</u>	<u>90,901</u>
<b>Expenditures</b>			
Current:			
Judicial	-	-	-
General government	-	-	-
Public safety	-	-	-
Health and welfare	-	-	-
Recreation and culture	-	-	-
Community development	-	-	-
Fair	-	-	-
<b>Total expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Revenues over (under) expenditures</b>	<u>2,100,000</u>	<u>2,190,901</u>	<u>90,901</u>
<b>Other financing sources (uses)</b>			
Transfers in	-	-	-
Transfers out	(2,100,000)	(2,171,000)	71,000
Proceeds from sale of capital assets	-	-	-
<b>Total other financing sources (uses)</b>	<u>(2,100,000)</u>	<u>(2,171,000)</u>	<u>(71,000)</u>
<b>Net change in fund balances</b>	-	19,901	19,901
<b>Fund balances, beginning of year, as restated</b>	<u>2,198</u>	<u>2,198</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ 2,198</u>	<u>\$ 22,099</u>	<u>\$ 19,901</u>



Concealed Pistol Licenses			Indigent Defense		
Amended Budget	Actual	Over (Under) Budget	Amended Budget	Actual	Over (Under) Budget
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
70,000	80,152	10,152	-	-	-
-	-	-	1,242,587	1,242,587	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>70,000</u>	<u>80,152</u>	<u>10,152</u>	<u>1,242,587</u>	<u>1,242,587</u>	<u>-</u>
-	-	-	1,384,421	1,189,237	(195,184)
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>1,384,421</u>	<u>1,189,237</u>	<u>(195,184)</u>
<u>70,000</u>	<u>80,152</u>	<u>10,152</u>	<u>(141,834)</u>	<u>53,350</u>	<u>195,184</u>
-	-	-	141,834	141,834	-
(70,000)	(8,072)	(61,928)	-	-	-
-	-	-	-	-	-
<u>(70,000)</u>	<u>(8,072)</u>	<u>61,928</u>	<u>141,834</u>	<u>141,834</u>	<u>-</u>
-	72,080	72,080	-	195,184	195,184
57,257	57,257	-	-	-	-
<u>\$ 57,257</u>	<u>\$ 129,337</u>	<u>\$ 72,080</u>	<u>\$ -</u>	<u>\$ 195,184</u>	<u>\$ 195,184</u>

continued...

# COUNTY OF JACKSON, MICHIGAN

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

	Parks Donation		
	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>			
Property taxes	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	-	-	-
Intergovernmental	-	-	-
Charges for services	-	-	-
Fines and forfeitures	-	-	-
Investment earnings	-	-	-
Rental	-	-	-
Reimbursements	-	-	-
Contributions	215,000	344,603	129,603
Other	-	-	-
<b>Total revenues</b>	<b>215,000</b>	<b>344,603</b>	<b>129,603</b>
<b>Expenditures</b>			
Current:			
Judicial	-	-	-
General government	-	-	-
Public safety	-	-	-
Health and welfare	-	-	-
Recreation and culture	215,000	214,117	(883)
Community development	-	-	-
Fair	-	-	-
<b>Total expenditures</b>	<b>215,000</b>	<b>214,117</b>	<b>(883)</b>
Revenues over (under) expenditures	-	130,486	130,486
<b>Other financing sources (uses)</b>			
Transfers in	-	-	-
Transfers out	-	-	-
Proceeds from sale of capital assets	-	-	-
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>
Net change in fund balances	-	130,486	130,486
Fund balances, beginning of year, as restated	205,201	205,201	-
<b>Fund balances, end of year</b>	<b>\$ 205,201</b>	<b>\$ 335,687</b>	<b>\$ 130,486</b>



Animal Shelter Donation			Veterans Donation		
Amended Budget	Actual	Over (Under) Budget	Amended Budget	Actual	Over (Under) Budget
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
16,000	7,034	(8,966)	-	-	-
-	-	-	-	-	-
<u>16,000</u>	<u>7,034</u>	<u>(8,966)</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	-	-	-	-	-
16,000	15,580	(420)	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>16,000</u>	<u>15,580</u>	<u>(420)</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	(8,546)	(8,546)	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	(8,546)	(8,546)	-	-	-
30,859	30,859	-	21,832	21,832	-
<u>\$ 30,859</u>	<u>\$ 22,313</u>	<u>\$ (8,546)</u>	<u>\$ 21,832</u>	<u>\$ 21,832</u>	<u>\$ -</u>

continued...

# COUNTY OF JACKSON, MICHIGAN

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

	Youth Center		
	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>			
Property taxes	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	-	-	-
Intergovernmental	-	-	-
Charges for services	-	-	-
Fines and forfeitures	-	-	-
Investment earnings	-	-	-
Rental	-	-	-
Reimbursements	-	-	-
Contributions	7,100	7,063	(37)
Other	-	-	-
<b>Total revenues</b>	<u>7,100</u>	<u>7,063</u>	<u>(37)</u>
<b>Expenditures</b>			
Current:			
Judicial	-	-	-
General government	7,100	7,036	(64)
Public safety	-	-	-
Health and welfare	-	-	-
Recreation and culture	-	-	-
Community development	-	-	-
Fair	-	-	-
<b>Total expenditures</b>	<u>7,100</u>	<u>7,036</u>	<u>(64)</u>
Revenues over (under) expenditures	<u>-</u>	<u>27</u>	<u>27</u>
<b>Other financing sources (uses)</b>			
Transfers in	-	-	-
Transfers out	-	-	-
Proceeds from sale of capital assets	-	-	-
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	-	27	27
Fund balances, beginning of year, as restated	<u>7,990</u>	<u>7,990</u>	-
Fund balances, end of year	<u>\$ 7,990</u>	<u>\$ 8,017</u>	<u>\$ 27</u>



Sheriff Department Donation			Sheriff Mounted Division		
Amended Budget	Actual	Over (Under) Budget	Amended Budget	Actual	Over (Under) Budget
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
19,800	20,388	588	1,000	-	(1,000)
-	-	-	-	-	-
<u>19,800</u>	<u>20,388</u>	<u>588</u>	<u>1,000</u>	<u>-</u>	<u>(1,000)</u>
-	-	-	-	-	-
-	-	-	-	-	-
19,800	19,784	(16)	1,000	1,000	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>19,800</u>	<u>19,784</u>	<u>(16)</u>	<u>1,000</u>	<u>1,000</u>	<u>-</u>
-	604	604	-	(1,000)	(1,000)
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	604	604	-	(1,000)	(1,000)
6,747	6,747	-	2,576	2,576	-
<u>\$ 6,747</u>	<u>\$ 7,351</u>	<u>\$ 604</u>	<u>\$ 2,576</u>	<u>\$ 1,576</u>	<u>\$ (1,000)</u>

continued...

COUNTY OF JACKSON, MICHIGAN

**Schedule of Revenues, Expenditures and Changes in Fund Balances**  
 Budget and Actual - Nonmajor Special Revenue Funds  
 For the Year Ended December 31, 2019

	Sheriff Department Explorer Program		
	Amended Budget	Actual	Over (Under) Budget
<b>Revenues</b>			
Property taxes	\$ -	\$ -	\$ -
Licenses, fees, taxes and permits	-	-	-
Intergovernmental	-	-	-
Charges for services	-	-	-
Fines and forfeitures	-	-	-
Investment earnings	-	-	-
Rental	-	-	-
Reimbursements	-	-	-
Contributions	-	664	664
Other	-	-	-
<b>Total revenues</b>	<b>-</b>	<b>664</b>	<b>664</b>
<b>Expenditures</b>			
Current:			
Judicial	-	-	-
General government	-	-	-
Public safety	-	-	-
Health and welfare	-	-	-
Recreation and culture	-	-	-
Community development	-	-	-
Fair	-	-	-
<b>Total expenditures</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Revenues over (under) expenditures</b>	<b>-</b>	<b>664</b>	<b>664</b>
<b>Other financing sources (uses)</b>			
Transfers in	-	-	-
Transfers out	-	-	-
Proceeds from sale of capital assets	-	-	-
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>664</b>	<b>664</b>
Fund balances, beginning of year, as restated	-	-	-
<b>Fund balances, end of year</b>	<b>\$ -</b>	<b>\$ 664</b>	<b>\$ 664</b>

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# COUNTY OF JACKSON, MICHIGAN

## Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2019

	Series 2015C Airport	Series 2015A Energy	Series 2015B LifeWays	Series 2017B Radios
<b>Assets</b>				
Cash and pooled investments	\$ 1,128	\$ -	\$ 15,925	\$ 1,447
Due from other governments	-	-	1,285,000	-
<b>Total assets</b>	<b>\$ 1,128</b>	<b>\$ -</b>	<b>\$ 1,300,925</b>	<b>\$ 1,447</b>
<b>Deferred inflows of resources</b>				
Unavailable revenue - due from other governments	\$ -	\$ -	\$ 1,285,000	\$ -
<b>Fund balances</b>				
Restricted	1,128	-	15,925	1,447
<b>Total deferred inflows of resources and fund balances</b>	<b>\$ 1,128</b>	<b>\$ -</b>	<b>\$ 1,300,925</b>	<b>\$ 1,447</b>





Series 2018B Fair	Series 2017 Pension	Building Authority	Total
\$ -	\$ -	\$ 128,445	\$ 146,945
-	-	3,115,000	4,400,000
<hr/>			
\$ -	\$ -	\$ 3,243,445	\$ 4,546,945
<hr/>			
\$ -	\$ -	\$ 3,115,000	\$ 4,400,000
-	-	128,445	146,945
<hr/>			
\$ -	\$ -	\$ 3,243,445	\$ 4,546,945
<hr/>			

# COUNTY OF JACKSON, MICHIGAN

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Debt Service Funds

For the Year Ended December 31, 2019

	Series 2015C Airport	Series 2015A Energy	Series 2015B LifeWays	Series 2017B Radios
<b>Revenues</b>				
Intergovernmental	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	96,601	-
Investment earnings	-	-	500	1,447
<b>Total revenues</b>	<u>-</u>	<u>-</u>	<u>97,101</u>	<u>1,447</u>
<b>Expenditures</b>				
Debt service:				
Principal	420,000	105,000	55,000	430,000
Interest	77,272	67,331	42,102	206,450
<b>Total expenditures</b>	<u>497,272</u>	<u>172,331</u>	<u>97,102</u>	<u>636,450</u>
Revenues under expenditures	(497,272)	(172,331)	(1)	(635,003)
<b>Other financing sources</b>				
Transfers in	498,400	172,331	-	636,450
<b>Net change in fund balances</b>	<u>1,128</u>	<u>-</u>	<u>(1)</u>	<u>1,447</u>
Fund balances, beginning of year	-	-	15,926	-
<b>Fund balances, end of year</b>	<u>\$ 1,128</u>	<u>\$ -</u>	<u>\$ 15,925</u>	<u>\$ 1,447</u>



Series 2018B Fair	Series 2017 Pension	Building Authority	Total
\$ -	\$ -	\$ 1,007,944	\$ 1,007,944
-	-	-	96,601
-	-	1,162	3,109
<hr/>			
-	-	1,009,106	1,107,654
<hr/>			
135,000	1,850,000	1,465,000	4,460,000
143,350	2,400,870	600,626	3,538,001
<hr/>			
278,350	4,250,870	2,065,626	7,998,001
<hr/>			
(278,350)	(4,250,870)	(1,056,520)	(6,890,347)
<hr/>			
278,350	4,250,870	1,166,844	7,003,245
<hr/>			
-	-	110,324	112,898
<hr/>			
-	-	18,121	34,047
<hr/>			
\$ -	\$ -	\$ 128,445	\$ 146,945
<hr/>			

# COUNTY OF JACKSON, MICHIGAN

## Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2019

	Equipment/ Replacement	Sheriff Department Equipment	Public Improvement and Building	Airport Runway Project
<b>Assets</b>				
Cash and pooled investments	\$ 1,093,679	\$ -	\$ 1,121,014	\$ -
Accounts receivable, net	-	-	2,207	-
<b>Total assets</b>	<u>\$ 1,093,679</u>	<u>\$ -</u>	<u>\$ 1,123,221</u>	<u>\$ -</u>
<b>Liabilities</b>				
Accounts payable	\$ 90,190	\$ -	\$ 65,325	\$ -
Due to other funds	-	-	496,736	-
<b>Total liabilities</b>	90,190	-	562,061	-
<b>Fund balances</b>				
Committed	<u>1,003,489</u>	<u>-</u>	<u>561,160</u>	<u>-</u>
<b>Total liabilities and fund balances</b>	<u>\$ 1,093,679</u>	<u>\$ -</u>	<u>\$ 1,123,221</u>	<u>\$ -</u>



Fair	LifeWays	Total
\$ 1,127,630	\$ 7,709	\$ 3,350,032
-	-	2,207
<u>\$ 1,127,630</u>	<u>\$ 7,709</u>	<u>\$ 3,352,239</u>
\$ 1,127,630	\$ -	\$ 1,283,145
-	-	496,736
1,127,630	-	1,779,881
-	7,709	1,572,358
<u>\$ 1,127,630</u>	<u>\$ 7,709</u>	<u>\$ 3,352,239</u>

# COUNTY OF JACKSON, MICHIGAN

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2019

	Equipment/ Replacement	Sheriff Department Equipment	Public Improvement and Building	Airport Runway Project
<b>Revenues</b>				
Intergovernmental	\$ 28,724	\$ -	\$ 40,000	\$ (17,077)
Investment earnings	-	-	32,590	-
Reimbursements	14,500	-	-	-
Other	-	2,555	61,027	-
<b>Total revenues</b>	<b>43,224</b>	<b>2,555</b>	<b>133,617</b>	<b>(17,077)</b>
<b>Expenditures</b>				
Debt service:				
Principal	557,996	-	-	-
Interest	55,578	-	-	-
Issuance costs	-	-	-	-
Capital outlay	3,104,776	-	2,120,102	-
<b>Total expenditures</b>	<b>3,718,350</b>	<b>-</b>	<b>2,120,102</b>	<b>-</b>
<b>Revenues over (under) expenditures</b>	<b>(3,675,126)</b>	<b>2,555</b>	<b>(1,986,485)</b>	<b>(17,077)</b>
<b>Other financing sources (uses)</b>				
Issuance of long-term debt	1,466,250	-	-	-
Premium on issuance of long-term debt	-	-	-	-
Transfers in	2,105,086	-	1,770,153	17,077
Transfers out	(24,630)	(62,080)	(295,427)	-
Proceeds from sale of capital assets	9,032	-	-	-
<b>Total other financing sources (uses)</b>	<b>3,555,738</b>	<b>(62,080)</b>	<b>1,474,726</b>	<b>17,077</b>
<b>Net change in fund balances</b>	<b>(119,388)</b>	<b>(59,525)</b>	<b>(511,759)</b>	<b>-</b>
<b>Fund balances, beginning of year</b>	<b>1,122,877</b>	<b>59,525</b>	<b>1,072,919</b>	<b>-</b>
<b>Fund balances, end of year</b>	<b>\$ 1,003,489</b>	<b>\$ -</b>	<b>\$ 561,160</b>	<b>\$ -</b>



Fair	LifeWays	Total
\$ 4,000,000	\$ -	\$ 4,051,647
-	-	32,590
-	-	14,500
-	-	63,582
<u>4,000,000</u>	<u>-</u>	<u>4,162,319</u>
-	-	557,996
-	500	56,078
-	138,966	138,966
<u>8,226,216</u>	<u>6,230,000</u>	<u>19,681,094</u>
<u>8,226,216</u>	<u>6,369,466</u>	<u>20,434,134</u>
<u>(4,226,216)</u>	<u>(6,369,466)</u>	<u>(16,271,815)</u>
-	6,305,000	7,771,250
-	72,175	72,175
790,511	-	4,682,827
-	-	(382,137)
-	-	9,032
<u>790,511</u>	<u>6,377,175</u>	<u>12,153,147</u>
<u>(3,435,705)</u>	<u>7,709</u>	<u>(4,118,668)</u>
<u>3,435,705</u>	<u>-</u>	<u>5,691,026</u>
<u>\$ -</u>	<u>\$ 7,709</u>	<u>\$ 1,572,358</u>

# COUNTY OF JACKSON, MICHIGAN

## Combining Balance Sheet

Nonmajor Permanent Funds

December 31, 2019

	Department on Aging Endowment	Preston Endowment	Cemetery Trust	Total
<b>Assets</b>				
Cash and pooled investments	\$ 99,580	\$ 106,196	\$ -	\$ 205,776
<b>Liabilities</b>				
Accounts payable	\$ 24,370	\$ -	\$ -	\$ 24,370
<b>Fund balances</b>				
Nonspendable	-	2,913	-	2,913
Restricted	75,210	103,283	-	178,493
<b>Total fund balances</b>	<b>75,210</b>	<b>106,196</b>	<b>-</b>	<b>181,406</b>
<b>Total liabilities and fund balances</b>	<b>\$ 99,580</b>	<b>\$ 106,196</b>	<b>\$ -</b>	<b>\$ 205,776</b>



# COUNTY OF JACKSON, MICHIGAN

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Permanent Funds

For the Year Ended December 31, 2019

	Department on Aging Endowment	Preston Endowment	Cemetery Trust	Total
Revenues				
Donations	\$ 29,744	\$ -	\$ -	\$ 29,744
Other	-	2,144	-	2,144
Total revenues	29,744	2,144	-	31,888
Expenditures				
Health and welfare	30,030	-	-	30,030
Revenues over (under) expenditures	(286)	2,144	-	1,858
Other financing uses				
Transfers out	-	-	(6,099)	(6,099)
Net change in fund balances	(286)	2,144	(6,099)	(4,241)
Fund balances, beginning of year	75,496	104,052	6,099	185,647
Fund balances, end of year	\$ 75,210	\$ 106,196	\$ -	\$ 181,406

# COUNTY OF JACKSON, MICHIGAN

## Combining Statement of Net Position Nonmajor Enterprise Funds December 31, 2019

	Resource Recovery	Personal Property Tax	Foreclosure Tax Administration	Total
<b>Assets</b>				
Current assets -				
Cash and pooled investments	\$ 111,301	\$ 247,897	\$ -	\$ 359,198
Noncurrent assets:				
Restricted cash and investments	550,220	-	-	550,220
Land held for resale	-	-	1,813,375	1,813,375
Total noncurrent assets	550,220	-	1,813,375	2,363,595
<b>Total assets</b>	<b>661,521</b>	<b>247,897</b>	<b>1,813,375</b>	<b>2,722,793</b>
<b>Liabilities</b>				
Current liabilities:				
Accounts payable	50,411	29,174	-	79,585
Accrued payroll	1,200	-	-	1,200
Current portion of estimated closure and postclosure monitoring costs	90,000	-	-	90,000
Total current liabilities	141,611	29,174	-	170,785
Noncurrent liabilities -				
Estimated closure and postclosure monitoring costs, net of current portion	485,000	-	-	485,000
<b>Total liabilities</b>	<b>626,611</b>	<b>29,174</b>	<b>-</b>	<b>655,785</b>
<b>Net position</b>				
Unrestricted	\$ 34,910	\$ 218,723	\$ 1,813,375	\$ 2,067,008

# COUNTY OF JACKSON, MICHIGAN

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position

Nonmajor Enterprise Funds

For the Year Ended December 31, 2019

	Resource Recovery	Personal Property Tax	Foreclosure Tax Administration	Total
Operating revenues				
Interest on taxes	\$ -	\$ 35,553	\$ -	\$ 35,553
Charges for services	100	11,385	724,715	736,200
Other	-	-	1,000	1,000
<b>Total operating revenues</b>	<b>100</b>	<b>46,938</b>	<b>725,715</b>	<b>772,753</b>
Operating expenses				
Personnel services	60,849	-	-	60,849
Cost of services	18,458	-	-	18,458
Administration	73,778	82,891	601,305	757,974
<b>Total operating expenses</b>	<b>153,085</b>	<b>82,891</b>	<b>601,305</b>	<b>837,281</b>
Operating income (loss)	(152,985)	(35,953)	124,410	(64,528)
Nonoperating revenues				
Investment earnings	27,634	6,397	-	34,031
Net income (loss) before transfers	(125,351)	(29,556)	124,410	(30,497)
Transfers out	(9,928)	(2,500)	(1,752,857)	(1,765,285)
Change in net position	(135,279)	(32,056)	(1,628,447)	(1,795,782)
Net position, beginning of year	170,189	250,779	3,441,822	3,862,790
Net position, end of year	\$ 34,910	\$ 218,723	\$ 1,813,375	\$ 2,067,008

COUNTY OF JACKSON, MICHIGAN

**Combining Statement of Cash Flows**  
 Nonmajor Enterprise Funds  
 For the Year Ended December 31, 2019

	Resource Recovery	Personal Property Tax	Foreclosure Tax Administration	Total
<b>Cash flows from operating activities</b>				
Cash received from customers, residents and users	\$ 100	\$ 68,937	\$ 679,734	\$ 748,771
Cash paid to employees	(60,609)	(82,891)	-	(143,500)
Cash paid to suppliers	(69,086)	-	-	(69,086)
Payments for interfund services used	(73,778)	-	1,662,081	1,588,303
<b>Net cash provided by (used in) operating activities</b>	<b>(203,373)</b>	<b>(13,954)</b>	<b>2,341,815</b>	<b>2,124,488</b>
<b>Cash flows from noncapital financing activities</b>				
Transfers to other funds	(9,928)	(2,500)	(1,752,857)	(1,765,285)
<b>Cash flows from investing activities</b>				
Interest earnings on investments	27,634	6,397	-	34,031
<b>Net change in cash and pooled investments</b>	<b>(185,667)</b>	<b>(10,057)</b>	<b>588,958</b>	<b>393,234</b>
Cash and pooled investments, beginning of year	847,188	257,954	(588,958)	516,184
<b>Cash and pooled investments, end of year</b>	<b>\$ 661,521</b>	<b>\$ 247,897</b>	<b>\$ -</b>	<b>\$ 909,418</b>
<b>Statement of Net Position Classification</b>				
Cash and pooled investments	\$ 111,301	\$ 247,897	\$ -	\$ 359,198
Restricted cash	550,220	-	-	550,220
<b>Total</b>	<b>\$ 661,521</b>	<b>\$ 247,897</b>	<b>\$ -</b>	<b>\$ 909,418</b>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities</b>				
Operating income (loss)	\$ (152,985)	\$ (35,953)	\$ 124,410	\$ (64,528)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Change in:				
Due from other funds	-	-	2,163,386	2,163,386
Advances to component units	-	-	100,000	100,000
Land held for resale	-	-	(45,981)	(45,981)
Accounts payable	39,372	21,999	-	61,371
Accrued payroll	240	-	-	240
Estimated closure and postclosure monitoring costs	(90,000)	-	-	(90,000)
<b>Net cash provided by (used in) operating activities</b>	<b>\$ (203,373)</b>	<b>\$ (13,954)</b>	<b>\$ 2,341,815</b>	<b>\$ 2,124,488</b>

COUNTY OF JACKSON, MICHIGAN

**Combining Statement of Net Position**  
 Internal Service Funds  
 December 31, 2019

	Self-Insured Workers Compensation	Self-Funded Managed Care Insurance	Land Use Planning	Graphic Information Systems	Total
<b>Current assets</b>					
Cash and pooled investments	\$ 263,082	\$ 83,038	\$ 23,662	\$ 3,771	\$ 373,553
Prepaid items	2,500	29,270	-	-	31,770
<b>Total assets</b>	<b>265,582</b>	<b>112,308</b>	<b>23,662</b>	<b>3,771</b>	<b>405,323</b>
<b>Liabilities</b>					
Accounts payable	-	19,660	-	-	19,660
Estimated claims payable	263,282	15,042	-	-	278,324
<b>Total liabilities</b>	<b>263,282</b>	<b>34,702</b>	<b>-</b>	<b>-</b>	<b>297,984</b>
<b>Net position</b>					
Unrestricted	\$ 2,300	\$ 77,606	\$ 23,662	\$ 3,771	\$ 107,339

# COUNTY OF JACKSON, MICHIGAN

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Funds For the Year Ended December 31, 2019

	Self-Insured Workers Compensation	Self-Funded Managed Care Insurance	Land Use Planning	Graphic Information Systems	Total
Operating revenues					
Charges for services	\$ 342,979	\$ 11,227,544	\$ -	\$ -	\$ 11,570,523
Operating expenses					
Cost of services	-	6,136,024	-	-	6,136,024
Administration	496,623	5,886,677	-	-	6,383,300
Total operating expenses	496,623	12,022,701	-	-	12,519,324
Operating loss	(153,644)	(795,157)	-	-	(948,801)
Nonoperating revenues					
Investment earnings (loss)	2,004	(11,423)	-	-	(9,419)
Net loss before transfers	(151,640)	(806,580)	-	-	(958,220)
Transfers in	66,100	883,764	-	-	949,864
Change in net position	(85,540)	77,184	-	-	(8,356)
Net position, beginning of year	87,840	422	23,662	3,771	115,695
Net position, end of year	\$ 2,300	\$ 77,606	\$ 23,662	\$ 3,771	\$ 107,339

COUNTY OF JACKSON, MICHIGAN

**Combining Statement of Cash Flows**  
Internal Service Funds  
For the Year Ended December 31, 2019

	Self-Insured Workers Compensation	Self-Funded Managed Care Insurance	Land Use Planning	Graphic Information Systems	Total
Cash flows from operating activities					
Cash received from customers, residents and users	\$ 428,657	\$ 11,371,384	\$ -	\$ -	\$ 11,800,041
Cash paid to suppliers and claimants	(314,405)	(12,023,798)	-	-	(12,338,203)
Net cash provided by (used in) operating activities	114,252	(652,414)	-	-	(538,162)
Cash flows from noncapital financing activities					
Transfers from other funds	66,100	883,764	-	-	949,864
Cash flows from investing activities					
Interest earnings (loss) on investments	2,004	(11,423)	-	-	(9,419)
Change in cash and pooled investments	182,356	219,927	-	-	402,283
Cash and cash pooled investments, beginning of year	80,726	(136,889)	23,662	3,771	(28,730)
Cash and pooled investments, end of year	\$ 263,082	\$ 83,038	\$ 23,662	\$ 3,771	\$ 373,553
Reconciliation of operating loss to net cash provided by (used in) operating activities					
Operating loss	\$ (153,644)	\$ (795,157)	\$ -	\$ -	\$ (948,801)
Adjustments to reconcile operating loss to net cash provided by (used in) operating activities:					
Change in:					
Prepaid items	85,678	143,840	-	-	229,518
Accounts payable	-	3,126	-	-	3,126
Estimated claims payable	182,218	(4,223)	-	-	177,995
Net cash provided by (used in) operating activities	\$ 114,252	\$ (652,414)	\$ -	\$ -	\$ (538,162)

COUNTY OF JACKSON, MICHIGAN

**Combining Statement of Fiduciary Net Position**  
 Custodial Funds  
 December 31, 2019

	Trust and Agency	Library	12th District Court Escrow	Circuit Court Trust	LifeWays
<b>Assets</b>					
Cash and pooled investments	\$ 1,185,191	\$ 34,741	\$ 26,443	\$ 112,244	\$ 1,795
Accounts receivable	34,930	-	-	-	-
<b>Total assets</b>	<b>1,220,121</b>	<b>34,741</b>	<b>26,443</b>	<b>112,244</b>	<b>1,795</b>
<b>Liabilities</b>					
Undistributed receipts	374,066	-	-	106,976	1,795
Due to other governments	661,636	34,741	-	-	-
Escrow payable	-	-	26,443	5,268	-
<b>Total liabilities</b>	<b>1,035,702</b>	<b>34,741</b>	<b>26,443</b>	<b>112,244</b>	<b>1,795</b>
<b>Net position</b>					
Restricted for individuals, organizations and other governments	\$ 184,419	\$ -	\$ -	\$ -	\$ -





Sheriff Canteen	Total
\$ 142,792	\$ 1,503,206
-	34,930
<u>142,792</u>	<u>1,538,136</u>
-	482,837
-	696,377
-	<u>31,711</u>
-	<u>1,210,925</u>
<u>\$ 142,792</u>	<u>\$ 327,211</u>

COUNTY OF JACKSON, MICHIGAN

**Combining Statement of Changes in Fiduciary Net Position**  
 Custodial Funds  
 For the Year Ended December 31, 2019

	Trust and Agency	Library	12th District Court Escrow	Circuit Court Trust	LifeWays
<b>Additions</b>					
Collection of taxes for other governments	\$ 44,355,759	\$ -	\$ -	\$ -	\$ 2,012,010
Collection of fees for other governments	2,051,952	510,238	-	1,391,000	-
Collection from other entities	384,829	-	97,556	-	-
<b>Total additions</b>	<b>46,792,540</b>	<b>510,238</b>	<b>97,556</b>	<b>1,391,000</b>	<b>2,012,010</b>
<b>Deductions</b>					
Payment of taxes to other governments	44,355,759	-	-	-	2,012,010
Payment of fees for other governments	2,051,952	510,238	-	1,391,000	-
Payment for other entities	404,968	-	97,556	-	-
<b>Total deductions</b>	<b>46,812,679</b>	<b>510,238</b>	<b>97,556</b>	<b>1,391,000</b>	<b>2,012,010</b>
<b>Total change in net position</b>	<b>(20,139)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Net position, beginning of year, as restated	204,558	-	-	-	-
<b>Net position, end of year</b>	<b>\$ 184,419</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>



Sheriff Canteen	Total
\$ -	\$ 46,367,769
-	3,953,190
<u>1,711,120</u>	<u>2,193,505</u>
<u>1,711,120</u>	<u>52,514,464</u>
-	46,367,769
-	3,953,190
<u>1,653,675</u>	<u>2,156,199</u>
<u>1,653,675</u>	<u>52,477,158</u>
57,445	37,306
<u>85,347</u>	<u>289,905</u>
<u>\$ 142,792</u>	<u>\$ 327,211</u>

# COUNTY OF JACKSON, MICHIGAN

## Statement of Net Position

Land Bank Authority Component Unit

December 31, 2019

### Assets

Cash and pooled investments	\$ 233,837
Loans receivables	17,316
Land held for resale	<u>63,941</u>

Total assets 315,094

### Liabilities

Accrued liabilities	<u>5,940</u>
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### Net position

Unrestricted	<u><u>\$ 309,154</u></u>
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# COUNTY OF JACKSON, MICHIGAN

## Statement of Revenues, Expenses and Change in Fund Net Position

Land Bank Authority Component Unit  
For the Year Ended December 31, 2019

Operating revenues	
Property taxes	\$ 3,702
Operating expenses	
Community development	<u>13,768</u>
Operating loss	(10,066)
Nonoperating revenue	
Investment earnings	<u>1,390</u>
Change in net position	(8,676)
Net position, beginning of year	<u>317,830</u>
Net position, end of year	<u><u>\$ 309,154</u></u>

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## COUNTY OF JACKSON, MICHIGAN

### Statement of Cash Flows

Land Bank Authority Component Unit  
For the Year Ended December 31, 2019

Cash flows from operating activities	
Cash received from customers, residents and users	\$ 7,170
Cash paid to employees, suppliers and claimants	<u>(13,283)</u>
Net cash used in operating activities	(6,113)
Cash from noncapital financing activities	
Payments on advance from primary government	(100,000)
Cash flows from investing activities	
Interest earnings on investments	<u>1,390</u>
Net change in cash and pooled investments	(104,723)
Cash and pooled investments, beginning of year	<u>338,560</u>
Cash and pooled investments, end of year	<u><u>\$ 233,837</u></u>
Reconciliation of operating loss to net cash used in operating activities	
Operating loss	\$ (10,066)
Adjustments to reconcile operating loss to net cash used in operating activities:	
Change in:	
Loans receivable	110
Land held for resale	3,358
Accrued liabilities	<u>485</u>
Net cash used in operating activities	<u><u>\$ (6,113)</u></u>

# COUNTY OF JACKSON, MICHIGAN

## Statement of Net Position and Governmental Funds Balance Sheet

Drain Commission Component Unit

December 31, 2019

	Capital Project Funds		
	Spring Arbor Water Project	Drain Districts	Drain Revolving
<b>Assets</b>			
Cash and pooled investments	\$ 3,489	\$ 1,143,793	\$ 46,547
Special assessments receivable, net	-	78,570	-
Due from other funds	-	-	153,601
Capital assets being depreciated, net	-	-	-
<b>Total assets</b>	<u>\$ 3,489</u>	<u>\$ 1,222,363</u>	<u>\$ 200,148</u>
<b>Liabilities</b>			
Accounts payable	\$ -	\$ 493	\$ -
Due to other funds	-	153,998	-
Advance from primary government	-	-	200,000
<b>Total liabilities</b>	-	154,491	200,000
<b>Deferred inflows of resources</b>			
Unavailable revenue	-	78,570	-
<b>Fund balances</b>			
Restricted for construction	<u>3,489</u>	<u>989,302</u>	<u>148</u>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<u>\$ 3,489</u>	<u>\$ 1,222,363</u>	<u>\$ 200,148</u>
<b>Net position</b>			
Investment in capital assets			
Restricted for capital projects			
<b>Total net position</b>			



Capital Project Funds				
Lake Level Districts	Lake Level Revolving	Total Governmental Funds	Adjustments	Statement of Net Position
\$ 46,192	\$ 6,321	\$ 1,246,342	\$ -	\$ 1,246,342
1,008	-	79,578	-	79,578
-	7,781	161,382	(161,382)	-
-	-	-	2,624,588	2,624,588
<u>\$ 47,200</u>	<u>\$ 14,102</u>	<u>\$ 1,487,302</u>	<u>\$ 2,463,206</u>	<u>3,950,508</u>
\$ -	\$ 222	\$ 715	\$ -	715
7,384	-	161,382	(161,382)	-
-	10,000	210,000	-	210,000
7,384	10,222	372,097	(161,382)	210,715
1,008	-	79,578	(79,578)	-
38,808	3,880	1,035,627	(1,035,627)	-
<u>\$ 47,200</u>	<u>\$ 14,102</u>	<u>\$ 1,487,302</u>		
			2,624,588	2,624,588
			1,115,205	1,115,205
			<u>\$ 3,739,793</u>	<u>\$ 3,739,793</u>

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# COUNTY OF JACKSON, MICHIGAN

## ■ Reconciliation

Fund Balances of Governmental Funds  
to Net Position of Drain  
Commission Component Unit  
December 31, 2019

Fund balances - governmental funds \$ 1,035,627

Amounts reported for *governmental activities* in the statement of net position  
are different because:

Capital assets used in governmental activities are not financial resources  
and therefore are not reported in the funds. 2,624,588

Unavailable revenue is not a current financial resource and therefore is not  
reported as revenue in the governmental funds 79,578

Net position of governmental activities \$ 3,739,793

# COUNTY OF JACKSON, MICHIGAN

## Statement of Activities and Governmental Funds Revenues, Expenditures and Changes in Fund Balances Drain Commission Component Unit For the Year Ended December 31, 2019

	Capital Project Funds		
	Spring Arbor Water Project	Drain Districts	Drain Revolving
Revenues			
Intergovernmental revenue	\$ -	\$ 149,261	\$ -
Investment earnings	71	25,431	-
<b>Total revenues</b>	<b>71</b>	<b>174,692</b>	<b>-</b>
Expenditures/expenses			
Current operations -			
Public works	-	177,271	-
Depreciation expense	-	-	-
<b>Total expenditures/expenses</b>	<b>-</b>	<b>177,271</b>	<b>-</b>
Change in fund balance/net position	71	(2,579)	-
Fund balances/net position			
Beginning of year	3,418	991,881	148
End of year	\$ 3,489	\$ 989,302	\$ 148

Capital Project Funds				
Lake Level Districts	Lake Level Revolving	Total Governmental Funds	Adjustments	Statement of Activities
\$ 649	\$ -	\$ 149,910	\$ 89	\$ 149,999
1,087	-	26,589	-	26,589
1,736	-	176,499	89	176,588
2,077	-	179,348	(94,400)	84,948
-	-	-	155,593	155,593
2,077	-	179,348	61,193	240,541
(341)	-	(2,849)	(61,104)	(63,953)
39,149	3,880	1,038,476	2,765,270	3,803,746
<u>\$ 38,808</u>	<u>\$ 3,880</u>	<u>\$ 1,035,627</u>	<u>\$ 2,704,166</u>	<u>\$ 3,739,793</u>

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# COUNTY OF JACKSON, MICHIGAN

## Reconciliation

Net Changes in Fund Balances of Governmental Funds  
to Change in Net Position of Drain  
Commission Component Unit  
For the Year Ended December 31, 2019

Net change in fund balances - governmental funds	\$ (2,849)
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Acquisition/construction of capital assets	94,400
Depreciation expense	(155,593)
Governmental funds report payments received by other municipalities for principal debt service as revenue, but the statement of activities does not.	
Change in special assessments receivable	<u>89</u>
Change in net position of governmental activities	<u><u>\$ (63,953)</u></u>

# COUNTY OF JACKSON, MICHIGAN

## Statement of Net Position and Governmental Fund Balance Sheet Brownfield Redevelopment Authority Component Unit December 31, 2019

	Brownfield Redevelopment Authority	Adjustments	Statement of Net Position
<b>Current assets</b>			
Cash and pooled investments	\$ 182,455	\$ -	\$ 182,455
Accounts receivable	35,537	-	35,537
Loans receivable	479,746	-	479,746
<b>Total assets</b>	<u>\$ 697,738</u>	<u>\$ -</u>	<u>697,738</u>
<b>Liabilities</b>			
Accounts payable	\$ 5,301	\$ -	5,301
Advance from primary government	117,500	-	117,500
<b>Total liabilities</b>	122,801	-	122,801
<b>Fund balances</b>			
Restricted	574,937	(574,937)	-
<b>Total liabilities and fund balances</b>	<u>\$ 697,738</u>		
<b>Net position</b>			
Restricted for loans		<u>\$ 574,937</u>	<u>\$ 574,937</u>



# COUNTY OF JACKSON, MICHIGAN

**Statement of Activities and Governmental Fund Revenues,  
Expenditures and Changes in Fund Balances  
Brownfield Redevelopment Authority Component Unit  
For the Year Ended December 31, 2019**

	Brownfield Redevelopment Authority	Adjustments	Statement of Activities
Revenues			
Contributions	\$ 61,014	\$ -	\$ 61,014
Investment earnings	635	-	635
<b>Total revenues</b>	<b>61,649</b>	<b>-</b>	<b>61,649</b>
Expenditures/expenses			
Current operations - Public works	67,041	-	67,041
<b>Net change in fund balances</b>	<b>(5,392)</b>	<b>(5,392)</b>	<b>-</b>
<b>Change in net position</b>		<b>5,392</b>	<b>(5,392)</b>
Fund balances/net position			
Beginning of year	580,329	-	580,329
End of year	\$ 574,937	\$ -	\$ 574,937

COUNTY OF JACKSON, MICHIGAN

Statement of Net Position and Governmental Funds Balance Sheet  
 Board of Public Works Component Unit  
 December 31, 2019

	Debt Service Funds				
	Village of Springport Wastewater	Village of Springport	Spring Arbor Water Project	Village of Brooklyn	Clark Lake
<b>Assets</b>					
Cash and pooled investments	\$ -	\$ -	\$ -	\$ -	\$ -
Accounts receivable, net	-	-	-	-	-
Due from other governments	-	-	-	-	-
<b>Total assets</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Deferred outflows of resources</b>					
Deferred charges on refunding					
<b>Liabilities</b>					
Negative equity in cash and pooled investments	\$ -	\$ -	\$ -	\$ -	\$ -
Accrued liabilities	-	-	-	-	-
Long-term debt:					
Due in one year	-	-	-	-	-
Due in more than one year	-	-	-	-	-
<b>Total liabilities</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Deferred inflows of resources</b>					
Unavailable revenue	-	-	-	-	-
<b>Fund balances</b>					
Restricted for debt service	-	-	-	-	-
Restricted for construction	-	-	-	-	-
<b>Total fund balances</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>



Debt Service Funds						
Wolf Lake Section	Napoleon Village Section	Lake Columbia Section	Village of Parma - Revolving	Village of Parma - LDFA	Grass Lake Revolving	Grass Lake Section SER 2002B
\$ 2,208	\$ -	\$ 5,200	\$ -	\$ 4,089	\$ -	\$ 3,924
-	-	-	-	-	-	-
-	-	2,075,000	205,000	290,000	545,000	140,000
<u>\$ 2,208</u>	<u>\$ -</u>	<u>\$ 2,080,200</u>	<u>\$ 205,000</u>	<u>\$ 294,089</u>	<u>\$ 545,000</u>	<u>\$ 143,924</u>

\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	2,075,000	205,000	290,000	545,000	140,000
2,208	-	5,200	-	4,089	-	3,924
-	-	-	-	-	-	-
2,208	-	5,200	-	4,089	-	3,924
<u>\$ 2,208</u>	<u>\$ -</u>	<u>\$ 2,080,200</u>	<u>\$ 205,000</u>	<u>\$ 294,089</u>	<u>\$ 545,000</u>	<u>\$ 143,924</u>

continued...

COUNTY OF JACKSON, MICHIGAN

Statement of Net Position and Governmental Funds Balance Sheet

Board of Public Works Component Unit

December 31, 2019

	Debt Service Funds				
	Vineyard Lake Area Section	Round/Farewell Lake Section	Southern Regional Interceptor	Rives Sanitary Sewer	Village of Parma Wastewater
<b>Assets</b>					
Cash and pooled investments	\$ 2,134	\$ 11,190	\$ -	\$ 611	\$ -
Accounts receivable, net	-	-	208,650	-	-
Due from other governments	1,200,000	675,000	2,200,000	627,250	1,651,598
<b>Total assets</b>	<b>\$ 1,202,134</b>	<b>\$ 686,190</b>	<b>\$ 2,408,650</b>	<b>\$ 627,861</b>	<b>\$ 1,651,598</b>
<b>Deferred outflows of resources</b>					
Deferred charges on refunding					
<b>Liabilities</b>					
Negative equity in cash and pooled investments	\$ -	\$ -	\$ 208,352	\$ -	\$ -
Accrued liabilities	-	-	-	-	-
Long-term debt:					
Due in one year	-	-	-	-	-
Due in more than one year	-	-	-	-	-
<b>Total liabilities</b>	<b>-</b>	<b>-</b>	<b>208,352</b>	<b>-</b>	<b>-</b>
<b>Deferred inflows of resources</b>					
Unavailable revenue	1,200,000	675,000	2,200,000	627,250	1,651,598
<b>Fund balances</b>					
Restricted for debt service	2,134	11,190	298	611	-
Restricted for construction	-	-	-	-	-
<b>Total fund balances</b>	<b>2,134</b>	<b>11,190</b>	<b>298</b>	<b>611</b>	<b>-</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 1,202,134</b>	<b>\$ 686,190</b>	<b>\$ 2,408,650</b>	<b>\$ 627,861</b>	<b>\$ 1,651,598</b>

Net position

Capital Projects Funds						
Vineyard Lake Area Section	Round/Farewell Lake Section	Southern Regional Interceptor	Rives Sanitary Sewer	Total	Adjustments	Statement of Net Position
\$ 425	\$ 142	\$ 1,415	\$ 65	\$ 31,403	\$ -	\$ 31,403
-	-	-	-	208,650	-	208,650
-	-	-	-	9,608,848	27,077	9,635,925
<u>\$ 425</u>	<u>\$ 142</u>	<u>\$ 1,415</u>	<u>\$ 65</u>	<u>\$ 9,848,901</u>	<u>27,077</u>	<u>9,875,978</u>
					51,709	51,709
\$ -	\$ -	\$ -	\$ -	\$ 208,352	\$ -	208,352
-	-	-	-	-	110,487	110,487
-	-	-	-	-	1,810,000	1,810,000
-	-	-	-	-	7,798,848	7,798,848
-	-	-	-	208,352	9,719,335	9,927,687
-	-	-	-	9,608,848	(9,608,848)	-
-	-	-	-	29,654	(29,654)	-
425	142	1,415	65	2,047	(2,047)	-
425	142	1,415	65	31,701	(31,701)	-
<u>\$ 425</u>	<u>\$ 142</u>	<u>\$ 1,415</u>	<u>\$ 65</u>	<u>\$ 9,848,901</u>		
					<u>\$ -</u>	<u>\$ -</u>

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# COUNTY OF JACKSON, MICHIGAN

## Reconciliation

Fund Balances of Governmental Funds  
to Net Position of Board of  
Public Works Component Unit  
December 31, 2019

Fund balances - governmental Funds	\$	31,701
Amounts reported for <i>governmental activities</i> in the statement of net position are different because:		
Bonds payable of various municipalities are to be repaid by the municipality, and the amount due is not reported as receivable in the funds		27,077
Because the focus of governmental funds is on short-term financing some assets will not be available to pay current expenditures. Those assets (i.e. due from other governments) are offset by deferred inflows of resources in the governmental funds		9,608,848
Long-term liabilities are not due and payable in the current period and are not reported in the funds:		
Bonds payable		(9,608,848)
Interest payable		(110,487)
Deferred charges on refunding		51,709
		<hr/>
Net position of governmental activities	\$	<hr/> <hr/> -

COUNTY OF JACKSON, MICHIGAN

**Statement of Activities and Governmental Funds Revenues,  
Expenditures and Changes in Fund Balances  
Board of Public Works Component Unit  
For the Year Ended December 31, 2019**

	Debt Service Funds				
	Village of Springport Wastewater	Village of Springport	Spring Arbor Water Project	Village of Brooklyn	Clark Lake
Revenues					
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ -
Investment earnings	-	-	-	-	-
<b>Total revenues</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Expenditures/expenses					
Debt service:					
Principal	-	-	-	-	-
Interest and fiscal charges	685	249	602	165	109
<b>Total expenditures/expenses</b>	<b>685</b>	<b>249</b>	<b>602</b>	<b>165</b>	<b>109</b>
<b>Net change in fund balances</b>	<b>(685)</b>	<b>(249)</b>	<b>(602)</b>	<b>(165)</b>	<b>(109)</b>
Change in net position					
Fund balances/net position					
Beginning of year	685	249	602	165	109
End of year	\$ -	\$ -	\$ -	\$ -	\$ -





Debt Service Funds						
Wolf Lake Section	Napoleon Village Section	Lake Columbia Section	Village of Parma - Revolving	Village of Parma - LDFA	Grass Lake Revolving	Grass Lake Section SER 2002B
\$ 260,350	\$ -	\$ 468,850	\$ 70,938	\$ 161,055	\$ 145,250	\$ 43,375
442	-	1,037	-	594	-	161
<u>260,792</u>	<u>-</u>	<u>469,887</u>	<u>70,938</u>	<u>161,649</u>	<u>145,250</u>	<u>43,536</u>
250,000	-	385,000	65,000	150,000	130,000	35,000
10,500	561	83,350	5,938	11,055	15,250	8,375
<u>260,500</u>	<u>561</u>	<u>468,350</u>	<u>70,938</u>	<u>161,055</u>	<u>145,250</u>	<u>43,375</u>
292	(561)	1,537	-	594	-	161
<u>1,916</u>	<u>561</u>	<u>3,663</u>	<u>-</u>	<u>3,495</u>	<u>-</u>	<u>3,763</u>
<u>\$ 2,208</u>	<u>\$ -</u>	<u>\$ 5,200</u>	<u>\$ -</u>	<u>\$ 4,089</u>	<u>\$ -</u>	<u>\$ 3,924</u>

continued...

COUNTY OF JACKSON, MICHIGAN

Statement of Activities and Governmental Funds Revenues,  
Expenditures and Changes in Fund Balances  
Board of Public Works Component Unit  
For the Year Ended December 31, 2019

	Debt Service Funds				
	Vineyard Lake Area Section	Round/ Farewell Lake Section	Southern Regional Interceptor	Rives Sanitary Sewer	Village of Parma Wastewater
Revenues					
Intergovernmental	\$ 360,125	\$ 257,000	\$ 410,725	\$ 37,233	\$ 172,915
Investment earnings	762	711	-	92	-
Total revenues	<u>360,887</u>	<u>257,711</u>	<u>410,725</u>	<u>37,325</u>	<u>172,915</u>
Expenditures/expenses					
Debt service:					
Principal	300,000	225,000	300,000	18,000	130,000
Interest and fiscal charges	60,125	32,000	110,725	19,233	42,915
Total expenditures/expenses	<u>360,125</u>	<u>257,000</u>	<u>410,725</u>	<u>37,233</u>	<u>172,915</u>
Net change in fund balances	762	711	-	92	-
Change in net position					
Fund balances/net position					
Beginning of year	<u>1,372</u>	<u>10,479</u>	<u>298</u>	<u>519</u>	<u>-</u>
End of year	<u>\$ 2,134</u>	<u>\$ 11,190</u>	<u>\$ 298</u>	<u>\$ 611</u>	<u>\$ -</u>

Capital Projects Funds						
Vineyard Lake Area Section	Round/Farewell Lake Section	Southern Regional Interceptor	Rives Sanitary Sewer	Total	Adjustments	Statement of Activities
\$ -	\$ -	\$ -	\$ -	\$ 2,387,816	\$ (1,985,854)	\$ 401,962
8	3	28	1	3,839	-	3,839
8	3	28	1	2,391,655	(1,985,854)	405,801
-	-	-	-	1,988,000	(1,988,000)	-
-	-	-	-	401,837	3,964	405,801
-	-	-	-	2,389,837	(1,984,036)	405,801
8	3	28	1	1,818	(1,818)	-
					-	-
417	139	1,387	64	29,883	(29,883)	-
\$ 425	\$ 142	\$ 1,415	\$ 65	\$ 31,701	\$ (31,701)	\$ -

concluded

# COUNTY OF JACKSON, MICHIGAN

## Reconciliation

Net Changes in Fund Balances of Governmental Funds  
to Change in Net Position of Board of  
Public Works Component Unit  
For the Year Ended December 31, 2019

Net change in fund balances - governmental funds	\$ 1,818
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Governmental funds report payments received by other municipalities for principal debt service as revenue, but the statement of activities does not.	
Debt assessments received in the current year	(1,985,854)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Change in accrued interest on bonds payable	(3,964)
Repayment of debt principal is an expenditure in the funds but not in the statement of activities.	
Bond principal payments	<u>1,988,000</u>
Change in net position of governmental activities	<u>\$ -</u>

# COUNTY OF JACKSON, MICHIGAN

## Statistical Section (Unaudited)

This part of the County of Jackson's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

CONTENTS	<u>Page</u>
<b>Financial Trends (schedules 1 thru 5)</b>	
These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	192
<b>Revenue Capacity (schedules 6 thru 10)</b>	
These schedules contain information to help the reader assess the government's most significant local sources: property taxes, State shared revenues and water and wastewater usage fees.	202
<b>Debt Capacity (schedules 11 thru 13)</b>	
These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	209
<b>Demographic and Economic Information (schedules 14 and 15)</b>	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.	214
<b>Operating Information (schedules 16 thru 18)</b>	
These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.	216

Source: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

COUNTY OF JACKSON, MICHIGAN

**Net Position by Component**

Last Ten Years

(accrual basis of accounting)

	2010	2011	2012	2013	2014
<b>Governmental activities</b>					
Net investment in capital assets	\$ 15,130,221	\$ 15,172,343	\$ 14,381,796	\$ 82,006,055	\$ 85,235,379
Restricted	2,970,238	17,220,863	15,477,619	12,690,046	11,852,828
Unrestricted (deficit)	28,418,753	14,863,873	13,990,332	13,284,484	7,656,588
<b>Total governmental activities net position</b>	<b>\$ 46,519,212</b>	<b>\$ 47,257,079</b>	<b>\$ 43,849,747</b>	<b>\$ 107,980,585</b>	<b>\$ 104,744,795</b>
<b>Business-type activities</b>					
Net investment in capital assets	\$ 13,178,355	\$ 13,901,502	\$ 15,663,869	\$ 3,419,014	\$ 4,078,658
Restricted	-	-	-	-	-
Unrestricted	24,406,603	25,585,370	25,095,420	23,997,521	22,567,600
<b>Total business-type activities net position</b>	<b>\$ 37,584,958</b>	<b>\$ 39,486,872</b>	<b>\$ 40,759,289</b>	<b>\$ 27,416,535</b>	<b>\$ 26,646,258</b>
<b>Primary government</b>					
Net investment in capital assets	\$ 28,308,576	\$ 29,073,845	\$ 30,045,665	\$ 85,425,069	\$ 89,314,037
Restricted	2,970,238	17,220,863	15,477,619	12,690,046	11,852,828
Unrestricted (deficit)	52,825,356	40,449,243	39,085,752	37,282,005	30,224,188
<b>Total primary government net position</b>	<b>\$ 84,104,170</b>	<b>\$ 86,743,951</b>	<b>\$ 84,609,036</b>	<b>\$ 135,397,120</b>	<b>\$ 131,391,053</b>

Notes:

In 2013, the net position of the County increased significantly due to the transfer of operations of the road fund to the primary government. These operations were previously reported as part of the Road Commission discretely presented component unit.

GASB Statement No. 68 was implemented for the fiscal year ended December 31, 2015. This resulted in presentation of the County's net pension liability (asset) on the statement of net position. Prior years were not restated.

GASB Statement No. 75 was implemented for the fiscal year ended December 31, 2018. This resulted in presentation of the County's net other postemployment benefit ("OPEB") liability on the statement of net position. Prior years were not restated.

GASB Statement No. 84 was implemented for the year ended December 31, 2019. Prior years were not restated.

Schedule 1  
Unaudited

2015	2016	2017	2018	2019
\$ 80,763,955	\$ 75,849,154	\$ 102,545,547	\$ 107,550,702	\$ 128,593,178
16,954,611	18,778,078	19,893,219	27,513,421	13,161,420
(43,192,276)	(52,963,576)	(63,436,135)	(175,381,280)	(187,394,428)
<u>\$ 54,526,290</u>	<u>\$ 41,663,656</u>	<u>\$ 59,002,631</u>	<u>\$ (40,317,157)</u>	<u>\$ (45,639,830)</u>
\$ 3,412,622	\$ 4,428,475	\$ 4,746,956	\$ 8,482,719	\$ 8,550,465
-	-	9,834,247	10,378,037	10,052,492
33,682,508	32,545,842	18,975,759	2,693,483	(1,940,275)
<u>\$ 37,095,130</u>	<u>\$ 36,974,317</u>	<u>\$ 33,556,962</u>	<u>\$ 21,554,239</u>	<u>\$ 16,662,682</u>
\$ 84,176,577	\$ 80,277,629	\$ 107,292,503	\$ 116,033,421	\$ 137,143,643
16,954,611	18,778,078	29,727,466	37,891,458	23,213,912
(9,509,768)	(20,417,734)	(44,460,376)	(172,687,797)	(189,334,703)
<u>\$ 91,621,420</u>	<u>\$ 78,637,973</u>	<u>\$ 92,559,593</u>	<u>\$ (18,762,918)</u>	<u>\$ (28,977,148)</u>

COUNTY OF JACKSON, MICHIGAN

<b>Changes in Net Position</b>					
Last Ten Years					
<i>(accrual basis of accounting)</i>					
	2010	2011	2012	2013	2014
<b>Revenue</b>					
Governmental activities:					
Program revenues:					
Charges for services	\$ 9,597,688	\$ 9,515,532	\$ 10,060,336	\$ 11,874,779	\$ 12,297,064
Operating grants and contributions	16,857,973	17,845,207	18,373,243	30,792,988	35,206,928
Capital grants and contributions	-	382,293	4,025	2,583,837	2,212,368
General revenues:					
Property taxes	25,542,916	24,779,304	24,605,780	24,038,899	24,982,710
Unrestricted state shared revenue	2,361,911	3,297,426	2,577,616	3,629,709	4,034,788
Other	741,905	1,504,285	567,758	(2,143,041)	2,644,025
Transfers	1,233,954	960,559	792,659	1,718,754	2,073,417
<b>Total governmental activities revenues</b>	<b>56,336,347</b>	<b>58,284,606</b>	<b>56,981,417</b>	<b>72,495,925</b>	<b>83,451,300</b>
Business-type activities:					
Program revenues:					
Charges for services	29,535,470	29,741,712	31,129,191	26,247,095	19,431,181
Operating grants and contributions	-	-	-	4,748,424	4,631,877
General revenues:					
Other	54,945	157,095	143,494	-	-
Transfers	(1,225,023)	(948,952)	(873,240)	(1,656,210)	(1,909,080)
Special items					
Impairment loss on capital assets	-	-	-	(11,573,914)	-
Loss on write-down of inventory	-	-	-	(1,604,251)	-
<b>Total business-type activities revenues</b>	<b>28,365,392</b>	<b>28,949,855</b>	<b>30,399,445</b>	<b>16,161,144</b>	<b>22,153,978</b>
<b>Total primary government revenues</b>	<b>84,701,739</b>	<b>87,234,461</b>	<b>87,380,862</b>	<b>88,657,069</b>	<b>105,605,278</b>
<b>Expenses</b>					
Governmental activities:					
Judicial	-	-	-	-	3,845,425
General government	22,366,906	22,951,626	25,607,190	27,844,444	26,660,739
Public safety	18,336,839	18,882,372	18,745,790	18,748,028	20,578,254
Public works	-	-	-	12,432,981	17,643,349
Health and welfare	10,487,852	10,664,522	10,734,927	15,170,502	12,362,735
Recreation and cultural	2,843,700	2,844,926	2,910,341	1,733,043	2,242,769
Community development	1,033,799	2,006,522	1,795,363	5,418,245	2,818,220
Interest on long-term debt	1,156,503	443,479	595,138	604,922	535,599
<b>Total governmental activities expenses</b>	<b>56,225,599</b>	<b>57,793,447</b>	<b>60,388,749</b>	<b>81,952,165</b>	<b>86,687,090</b>
Business-type activities:					
Delinquent tax revolving	345,126	490,959	325,312	1,035,957	939,727
Medical care facility	16,681,276	17,816,002	18,151,367	18,391,888	18,865,612
Resource recovery	8,893,948	8,242,890	8,960,431	8,377,360	1,911,434
Personal property tax	66,631	35,350	63,054	9,493	1,614
Foreclosure tax administration	494,072	462,740	1,626,864	1,338,751	1,205,868
<b>Total business-type activities expenses</b>	<b>26,481,053</b>	<b>27,047,941</b>	<b>29,127,028</b>	<b>29,153,449</b>	<b>22,924,255</b>
<b>Total primary government expenses</b>	<b>82,706,652</b>	<b>84,841,388</b>	<b>89,515,777</b>	<b>111,105,614</b>	<b>109,611,345</b>
<b>Change in net position</b>	<b>1,995,087</b>	<b>2,393,073</b>	<b>(2,134,915)</b>	<b>(22,448,545)</b>	<b>(4,006,067)</b>
<b>Net position, beginning of year, as restated</b>	<b>82,109,083</b>	<b>84,350,878</b>	<b>86,743,951</b>	<b>157,845,665</b>	<b>135,397,120</b>
<b>Net position, end of year</b>	<b>\$ 84,104,170</b>	<b>\$ 86,743,951</b>	<b>\$ 84,609,036</b>	<b>\$ 135,397,120</b>	<b>\$ 131,391,053</b>

Source: Jackson County Finance Department



Schedule 2  
Unaudited

	2015	2016	2017	2018	2019
\$	14,265,623	\$ 12,464,814	\$ 13,834,598	\$ 13,920,594	\$ 14,191,871
	37,314,600	37,337,694	46,133,784	58,357,306	65,403,916
	1,143,175	2,013,993	29,253,340	3,625,507	8,664,722
	25,555,482	25,634,598	26,277,253	27,087,232	33,530,609
	4,549,491	4,030,817	4,049,764	4,087,077	4,132,627
	823,063	105,984	366,463	416,134	613,802
	2,175,219	3,714,080	3,281,306	850,501	3,369,381
	<u>85,826,653</u>	<u>85,301,980</u>	<u>123,196,508</u>	<u>108,344,351</u>	<u>129,906,928</u>
	20,899,090	19,962,409	18,263,271	17,909,249	19,608,542
	4,295,869	5,649,772	3,813,233	4,833,488	4,739,702
	-	-	-	-	-
	(2,225,180)	(3,936,177)	(3,188,675)	(422,066)	(2,699,241)
	-	-	-	-	-
	-	-	-	-	-
	<u>22,969,779</u>	<u>21,676,004</u>	<u>18,887,829</u>	<u>22,320,671</u>	<u>21,649,003</u>
	<u>108,796,432</u>	<u>106,977,984</u>	<u>142,084,337</u>	<u>130,665,022</u>	<u>151,555,931</u>
	3,704,190	3,974,952	4,683,821	3,565,922	5,245,904
	24,853,910	27,468,022	28,793,948	29,309,335	38,559,541
	19,761,116	20,053,033	22,968,477	22,423,866	24,026,029
	18,498,264	24,231,602	22,754,594	33,203,536	30,335,846
	13,801,527	16,541,687	18,191,270	15,673,497	26,116,979
	2,162,591	2,363,668	3,511,322	2,652,375	4,209,254
	3,377,913	2,894,354	2,855,259	1,592,328	1,890,785
	769,992	637,296	2,098,842	4,731,872	5,120,468
	<u>86,929,503</u>	<u>98,164,614</u>	<u>105,857,533</u>	<u>113,152,731</u>	<u>135,504,806</u>
	2,191,806	1,020,128	1,383,260	836,356	582,936
	19,075,813	19,706,896	20,197,137	20,531,079	25,120,343
	126,738	147,612	117,391	128,257	153,085
	1,565	2,392	3,150	2,292	82,891
	876,550	919,789	604,246	876,567	601,305
	<u>22,272,472</u>	<u>21,796,817</u>	<u>22,305,184</u>	<u>22,374,551</u>	<u>26,540,560</u>
	<u>109,201,975</u>	<u>119,961,431</u>	<u>128,162,717</u>	<u>135,527,282</u>	<u>162,045,366</u>
	(405,543)	(12,983,447)	13,921,620	(4,862,260)	(10,489,435)
	<u>92,026,963</u>	<u>91,621,420</u>	<u>78,637,973</u>	<u>(13,900,658)</u>	<u>(18,487,713)</u>
\$	<u>91,621,420</u>	<u>\$ 78,637,973</u>	<u>\$ 92,559,593</u>	<u>\$ (18,762,918)</u>	<u>\$ (28,977,148)</u>

COUNTY OF JACKSON, MICHIGAN

**Fund Balances - Governmental Funds**

Last Ten Years

(modified accrual basis of accounting)

	2010	2011	2012	2013	2014
<b>General fund</b>					
Nonspendable	\$ -	\$ 876,332	\$ 888,149	\$ 874,160	\$ 931,458
Committed	-	1,447,924	958,703	469,482	469,482
Assigned	-	830,299	830,299	263,369	1,320,167
Unassigned	-	12,965,088	12,789,539	11,058,812	10,365,563
Reserved	880,467	-	-	-	-
Unreserved	13,012,690	-	-	-	-
<b>Total general fund</b>	<b>\$ 13,893,157</b>	<b>\$ 16,119,643</b>	<b>\$ 15,466,690</b>	<b>\$ 12,665,823</b>	<b>\$ 13,086,670</b>
<b>All other governmental funds</b>					
Nonspendable	\$ -	\$ 431,540	\$ 387,139	\$ 1,479,623	\$ 1,957,267
Restricted	-	17,150,425	15,397,727	11,347,738	10,037,650
Committed	-	1,504,087	1,539,808	3,785,981	2,331,517
Unassigned (deficit)	-	(2,753)	-	(2,964)	-
Reserved	3,038,560	-	-	-	-
Unreserved, reported in:					
Special revenue funds	16,882,432	-	-	-	-
Permanent funds	180,616	-	-	-	-
<b>Total all other governmental funds</b>	<b>20,101,608</b>	<b>19,083,299</b>	<b>17,324,674</b>	<b>16,610,378</b>	<b>14,326,434</b>
<b>Total governmental funds</b>	<b>\$ 33,994,765</b>	<b>\$ 35,202,942</b>	<b>\$ 32,791,364</b>	<b>\$ 29,276,201</b>	<b>\$ 27,413,104</b>

(A) Jackson County implemented GASB Statement No. 54 as of and for the year ended December 31, 2011. Fund balance component classifications are shown as reported under that new criteria as of that date.

GASB Statement No. 84 was implemented for the year ended December 31, 2019. Prior years were not restated.

Schedule 3  
Unaudited

2015	2016	2017	2018	2019
\$ 889,529	\$ 1,034,492	\$ 947,593	\$ 1,544,320	\$ 1,075,588
-	-	-	-	-
705,443	1,275,869	624,014	-	-
10,278,607	7,328,672	8,000,271	7,327,676	7,811,452
-	-	-	-	-
-	-	-	-	-
<u>\$ 11,873,579</u>	<u>\$ 9,639,033</u>	<u>\$ 9,571,878</u>	<u>\$ 8,871,996</u>	<u>\$ 8,887,040</u>
\$ 2,052,590	\$ 2,260,062	\$ 2,232,363	\$ 5,466,999	\$ 6,779,950
15,015,207	16,561,231	35,931,194	20,856,397	19,366,808
4,103,415	3,390,613	4,747,404	6,354,763	1,926,334
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>21,171,212</u>	<u>22,211,906</u>	<u>42,910,961</u>	<u>32,678,159</u>	<u>28,073,092</u>
<u>\$ 33,044,791</u>	<u>\$ 31,850,939</u>	<u>\$ 52,482,839</u>	<u>\$ 41,550,155</u>	<u>\$ 36,960,132</u>

COUNTY OF JACKSON, MICHIGAN

**Changes in Fund Balances - Governmental Funds**

Last Ten Years

(modified accrual basis of accounting)

	2010	2011	2012	2013	2014
<b>Revenues</b>					
Property taxes	\$ 25,541,044	\$ 24,779,305	\$ 24,606,997	\$ 24,038,899	\$ 24,982,710
Licenses, fees, taxes and permits	471,432	459,766	464,860	629,992	553,195
Intergovernmental	15,498,755	17,817,486	17,413,440	31,565,444	34,424,635
Charges for services	7,920,575	7,603,096	7,802,940	10,304,110	10,937,860
Fines and forfeitures	987,318	929,517	884,085	894,326	913,977
Investment earnings (loss)	1,136,906	1,759,834	975,110	(2,146,321)	2,621,077
Rental, donations, and other	3,871,363	4,300,043	4,366,326	5,510,816	6,418,398
<b>Total revenues</b>	<b>55,427,393</b>	<b>57,649,047</b>	<b>56,513,758</b>	<b>70,797,266</b>	<b>80,851,852</b>
<b>Expenditures</b>					
Current:					
Judicial	-	-	-	3,997,148	3,845,425
General government	19,928,198	19,954,588	20,594,967	16,116,914	17,407,601
Public safety	15,132,380	15,434,422	15,720,974	16,763,410	17,703,355
Public works	-	-	-	10,743,885	11,891,655
Health and welfare	15,132,380	15,434,422	15,720,974	11,589,346	11,842,417
Recreation and cultural	2,112,047	1,985,441	2,175,564	1,335,362	1,690,424
Community development	919,684	1,775,957	1,586,540	2,125,453	1,098,819
Fair	-	-	-	995,116	1,067,215
Other functions	1,950,462	4,278,569	4,258,056	7,539,934	6,221,610
Debt service:					
Principal	775,000	905,000	895,000	1,071,085	1,116,444
Interest	779,925	421,334	600,133	581,230	544,479
Issuance costs	-	-	-	-	69,662
Capital outlay	5,932,361	5,769,282	6,400,349	8,189,363	10,425,090
<b>Total expenditures</b>	<b>62,662,437</b>	<b>65,959,015</b>	<b>67,952,557</b>	<b>81,048,246</b>	<b>84,924,196</b>
<b>Revenues under expenditures</b>	<b>(7,235,044)</b>	<b>(8,309,968)</b>	<b>(11,438,799)</b>	<b>(10,250,980)</b>	<b>(4,072,344)</b>
<b>Other financing sources (uses)</b>					
Issuance of long-term debt	10,100,000	-	-	-	5,010,000
Payment to refunding bond escrow agent	(10,018,468)	-	-	-	(4,920,000)
Premium on issuance of long-term debt	-	-	-	-	-
Discount on issuance of long-term debt	-	-	-	-	(20,338)
Transfers in	13,543,829	12,695,160	11,001,852	8,150,845	11,469,347
Transfers out	(12,215,610)	(11,696,532)	(10,168,939)	(6,396,191)	(9,360,030)
Proceeds from sale of capital assets	-	-	-	5,635	30,268
<b>Total other financing sources (uses)</b>	<b>1,409,751</b>	<b>998,628</b>	<b>832,913</b>	<b>1,760,289</b>	<b>2,209,247</b>
<b>Net change in fund balances</b>	<b>\$ (5,825,293)</b>	<b>\$ (7,311,340)</b>	<b>\$ (10,605,886)</b>	<b>\$ (8,490,691)</b>	<b>\$ (1,863,097)</b>
<b>Debt service as a percentage of noncapital expenditures</b>	<b>2.74%</b>	<b>2.20%</b>	<b>2.43%</b>	<b>2.30%</b>	<b>2.28%</b>

Source: Jackson County Finance Department

Schedule 4  
Unaudited

2015	2016	2017	2018	2019
\$ 25,555,482	\$ 25,634,598	\$ 26,277,253	\$ 27,087,232	\$ 33,530,609
631,450	635,428	607,896	599,918	627,408
35,162,155	36,520,651	40,969,848	54,475,737	63,748,593
10,850,745	11,189,247	12,040,633	13,920,594	14,191,871
1,456,750	651,421	938,047	579,271	619,642
812,505	94,678	587,809	790,313	926,805
7,669,019	8,227,171	10,768,863	8,320,888	5,560,011
<u>82,138,106</u>	<u>82,953,194</u>	<u>92,190,349</u>	<u>105,773,953</u>	<u>119,204,939</u>
3,737,954	3,902,705	4,191,727	3,462,360	4,905,677
17,239,021	18,153,632	17,827,675	17,775,916	17,611,737
17,681,048	18,005,725	17,792,184	17,161,661	17,922,077
12,341,964	23,653,781	31,375,125	42,433,637	55,070,922
12,658,535	15,454,312	13,798,980	12,909,641	15,970,730
1,822,130	1,633,829	2,621,599	1,894,131	2,740,401
1,065,995	791,815	685,379	706,193	698,832
1,309,611	1,418,233	1,456,247	1,405,798	1,292,715
6,650,035	6,583,834	5,960,345	5,110,704	5,406,761
1,289,064	1,920,479	2,775,000	7,171,253	8,615,338
854,075	581,304	1,714,378	4,859,143	5,103,311
139,792	-	63,506	51,320	138,966
11,029,567	11,156,420	16,632,443	13,046,907	20,024,966
<u>87,818,791</u>	<u>103,256,069</u>	<u>116,894,588</u>	<u>127,988,664</u>	<u>155,502,433</u>
<u>(5,680,685)</u>	<u>(20,302,875)</u>	<u>(24,704,239)</u>	<u>(22,214,711)</u>	<u>(36,297,494)</u>
8,935,000	15,190,000	40,725,000	11,095,862	26,521,250
-	-	-	-	-
147,286	61,174	1,261,836	325,938	2,481,981
-	-	-	-	-
12,238,395	15,307,436	15,540,157	17,146,462	20,115,166
(10,027,276)	(11,477,456)	(12,222,951)	(17,341,131)	(17,695,649)
18,967	27,869	32,097	54,896	9,518
<u>11,312,372</u>	<u>19,109,023</u>	<u>45,336,139</u>	<u>11,282,027</u>	<u>31,432,266</u>
<u>\$ 5,631,687</u>	<u>\$ (1,193,852)</u>	<u>\$ 20,631,900</u>	<u>\$ (10,932,684)</u>	<u>\$ (4,865,228)</u>
<u>2.60%</u>	<u>2.90%</u>	<u>3.84%</u>	<u>15.65%</u>	<u>13.14%</u>

COUNTY OF JACKSON, MICHIGAN

**Changes in Fund Balances - General Fund**

Last Ten Years

*(modified accrual basis of accounting)*

	2010	2011	2012	2013	2014
<b>Revenues</b>					
Property taxes	\$ 21,700,151	\$ 21,109,245	\$ 21,043,608	\$ 20,482,195	\$ 21,411,937
Licenses, fees, taxes and permits	175,006	171,086	156,443	207,230	177,025
Intergovernmental	7,862,620	8,968,474	8,287,347	8,539,239	9,119,267
Charges for services	5,491,690	5,208,296	5,564,361	5,542,454	5,479,044
Fines and forfeitures	728,241	700,521	728,655	751,820	724,427
Investment earnings (loss)	869,110	1,374,972	617,042	(2,137,379)	2,586,554
Rental	-	-	-	183,840	191,734
Other	525,441	631,080	710,319	2,240,661	2,124,084
<b>Total revenues</b>	<b>37,352,259</b>	<b>38,163,674</b>	<b>37,107,775</b>	<b>35,810,060</b>	<b>41,814,072</b>
<b>Expenditures</b>					
General government	15,835,320	15,626,331	16,241,246	16,058,391	17,169,311
Public safety	12,925,272	13,105,635	13,386,637	13,533,400	14,485,381
Health and welfare	2,601,208	2,611,342	2,653,476	3,017,394	3,216,354
Other functions	5,497,645	5,007,331	5,663,549	7,526,066	6,203,489
<b>Total expenditures</b>	<b>36,859,445</b>	<b>36,350,639</b>	<b>37,944,908</b>	<b>40,135,251</b>	<b>41,074,535</b>
<b>Revenues over (under) expenditures</b>	<b>492,814</b>	<b>1,813,035</b>	<b>(837,133)</b>	<b>(4,325,191)</b>	<b>739,537</b>
<b>Other financing sources (uses)</b>					
Transfers in	5,646,699	4,515,983	4,576,289	3,737,376	4,108,649
Transfers out	(5,591,401)	(5,550,456)	(4,392,109)	(2,213,052)	(4,427,339)
<b>Total other financing sources (uses)</b>	<b>55,298</b>	<b>(1,034,473)</b>	<b>184,180</b>	<b>1,524,324</b>	<b>(318,690)</b>
<b>Net change in fund balance</b>	<b>\$ 548,112</b>	<b>\$ 778,562</b>	<b>\$ (652,953)</b>	<b>\$ (2,800,867)</b>	<b>\$ 420,847</b>

Source: Jackson County Finance Department

Schedule 5  
Unaudited

2015	2016	2017	2018	2019
\$ 21,882,537	\$ 21,861,653	\$ 22,115,685	\$ 22,838,115	\$ 23,613,011
176,633	110,735	95,219	66,425	69,173
9,845,236	10,493,103	10,736,570	10,484,282	10,984,795
5,634,251	5,577,341	5,726,892	5,629,027	5,771,809
680,240	632,107	582,324	513,877	535,372
804,259	63,411	305,663	339,815	472,324
203,379	190,627	192,207	207,421	212,234
1,897,529	1,825,893	2,228,910	1,500,388	1,340,097
<u>41,124,064</u>	<u>40,754,870</u>	<u>41,983,470</u>	<u>41,579,350</u>	<u>42,998,815</u>
17,099,912	18,088,676	17,634,708	17,662,088	17,510,326
14,563,759	14,973,279	14,633,635	12,259,662	13,157,804
3,302,188	3,418,765	3,499,499	3,423,963	3,388,046
6,618,646	6,559,160	5,960,345	5,110,704	5,406,761
<u>41,584,505</u>	<u>43,039,880</u>	<u>41,728,187</u>	<u>38,456,417</u>	<u>39,462,937</u>
<u>(460,441)</u>	<u>(2,285,010)</u>	<u>255,283</u>	<u>3,122,933</u>	<u>3,535,878</u>
4,254,545	5,671,618	5,250,032	3,742,381	3,658,198
<u>(5,007,195)</u>	<u>(5,621,154)</u>	<u>(5,572,470)</u>	<u>(7,565,196)</u>	<u>(7,179,032)</u>
<u>(752,650)</u>	<u>50,464</u>	<u>(322,438)</u>	<u>(3,822,815)</u>	<u>(3,520,834)</u>
<u>\$ (1,213,091)</u>	<u>\$ (2,234,546)</u>	<u>\$ (67,155)</u>	<u>\$ (699,882)</u>	<u>\$ 15,044</u>

# COUNTY OF JACKSON, MICHIGAN

## Assessed and Estimated Actual Value of Taxable Property

Last Ten Years

(amounts expressed in thousands)

Fiscal Year	Taxable Value by Property Type					
	Real Property				Other	Personal Property
	Residential	Commercial	Industrial	Agricultural		
2010	\$ 3,010,501	\$ 593,343	\$ 217,483	\$ 181,464	\$ 5,667	\$ 364,718
2011	2,918,037	585,050	212,279	183,094	4,647	375,068
2012	2,841,876	553,113	205,194	187,167	4,125	385,366
2013	2,844,162	539,221	194,597	188,802	3,718	411,501
2014	2,872,372	537,330	147,001	190,837	3,386	418,119
2015	2,915,486	524,771	149,366	193,463	3,129	530,649
2016	2,947,731	533,023	147,960	193,871	3,333	450,796
2017	3,015,927	543,997	148,052	193,097	2,368	458,389
2018	3,117,251	561,923	152,353	198,949	2,166	455,219
2019	3,247,858	590,887	132,749	202,796	1,041	495,657

Source: County Equalization Department, exclusive of commercial facility tax and prior to any Board of Review action



Schedule 6  
Unaudited

Total	Assessed State Equalized Value	Industrial Facilities Taxable Value	Total Direct Tax Rate
\$ 4,373,176	\$ 5,225,510	\$ 120,563	5.9909
4,278,175	4,971,653	108,419	5.9909
4,176,841	4,772,886	111,961	5.9936
4,182,001	4,754,803	129,410	5.9936
4,249,045	4,843,654	167,171	5.9936
4,316,864	4,985,868	193,803	5.9936
4,276,714	5,144,216	71,794	6.1038
4,361,830	5,327,136	25,827	6.1038
4,487,861	5,466,480	26,556	7.3538
4,670,988	5,802,613	44,803	7.3438

COUNTY OF JACKSON, MICHIGAN

**Property Tax Rates - Direct and Overlapping**  
 Last Ten Years  
 (rate per \$1,000 of taxable value)

	2010	2011	2012	2013	2014
<b>County direct rates</b>					
Operating	5.1187	5.1187	5.1187	5.1187	5.1187
Medical Care Facility	0.1398	0.1398	0.1398	0.1398	0.1398
Jail	0.4851	0.4851	0.4851	0.4851	0.4851
Senior services	0.2473	0.2473	0.2500	0.2500	0.2500
LifeWays	-	-	-	-	-
Parks	-	-	-	-	-
Animal shelter	-	-	-	-	-
<b>Total direct rate</b>	<b>5.9909</b>	<b>5.9909</b>	<b>5.9936</b>	<b>5.9936</b>	<b>5.9936</b>
<b>Overlapping rates</b>					
Cities -					
Jackson	15.3589	15.8389	16.1389	16.0889	16.9789
Townships (average)	1.8980	1.9418	1.9367	1.9445	2.0500
Villages (average)	10.7720	10.7496	11.0929	10.8634	13.0162
School districts (average)	22.3737	22.8728	21.8281	23.0342	23.4993
Intermediate school district (average)	5.9528	5.9692	6.0600	6.0612	6.0612
Community College:	1.1446	1.1446	1.1446	1.1446	1.1446
District library	1.2593	1.2593	1.2593	1.2593	1.2593

Operating Tax Rate Limitations

	2008-2011		2012 - 2015	
	Millage Authorized	Maximum Allowable after Rollback	Millage Authorized	Maximum Allowable after Rollback

Operating	5.9500	5.1187	5.9500	5.1187
Medical Care Facility	0.1500	0.1398	0.1500	0.1398
Jail debt	0.5000	0.4851	0.5000	0.4851
Senior services	0.2500	0.2473	0.2500	0.2500

	2016 - 2017		2018 - 2019	
	Millage Authorized	Maximum Allowable after Rollback	Millage Authorized	Maximum Allowable after Rollback

Operating	5.9500	5.1187	5.9500	5.1187
Medical Care Facility	0.2500	0.2500	0.2500	0.2500
Jail debt	0.5000	0.4851	0.5000	0.4851
Senior services	0.2500	0.2500	0.2500	0.2500
LifeWays	-	-	0.5000	0.5000
Parks	-	-	0.5000	0.5000
Animal shelter	-	-	0.2500	0.2500

Source: Jackson County Equalization Department

Schedule 7  
Unaudited

2015	2016	2017	2018	2019
5.1187	5.1187	5.1187	5.1187	5.1120
0.1398	0.2500	0.2500	0.2500	0.2496
0.4851	0.4851	0.4851	0.4851	0.4844
0.2500	0.2500	0.2500	0.2500	0.2496
-	-	-	0.5000	0.4993
-	-	-	0.5000	0.4993
-	-	-	0.2500	0.2496
<u>5.9936</u>	<u>6.1038</u>	<u>6.1038</u>	<u>7.3538</u>	<u>7.3438</u>

16.0329	18.0389	18.1889	18.3389	20.0940
2.0468	2.0734	2.2992	2.4933	2.7775
12.9995	12.9614	13.2439	10.2941	10.8810
23.4993	23.2770	23.1699	22.9873	23.2637
6.0612	6.3073	6.3006	6.3001	6.2959
1.1446	1.1446	1.1446	1.1446	1.1431
1.2593	1.2593	1.7593	1.7593	1.7570

**Principal Property Taxpayers**  
Current Year and Nine Years Ago

Taxpayer	2019			2010		
	Taxable Value	Rank	Percent of Total Taxable Value	Taxable Value	Rank	Percent of Total Taxable Value
Consumers Energy	\$ 310,372,885	1	6.56%	\$ 155,693,631	1	3.53%
Enbridge	58,325,953	2	1.28%			
Michigan Electric Transmission	29,754,290	3	0.59%			
Jackson Crossing Realty	15,653,600	4	0.38%	17,955,258	5	0.38%
MACI	13,124,450	5	0.37%	58,079,783	3	1.42%
Meijer Inc.	12,185,603	6	0.27%	14,221,284	8	0.32%
John Ganton	12,106,985	7	0.27%			
Vista Grande Villa	12,085,866	8	0.26%			
Llyod Ganton	11,669,552	9	0.25%	15,392,526	7	0.29%
Wal-Mart Stores, Inc.	10,831,430	10	0.24%	13,310,282	9	0.30%
Kinder Morgan Michigan LLC				87,693,278	2	2.10%
Gerdau MAC Steel				44,161,861	4	1.04%
TAC Manufacturing Inc.				16,494,267	6	0.39%
Wolverine Tech/Certainteed				12,415,050	10	0.28%
	<u>\$ 486,110,614</u>		<u>10.46%</u>	<u>\$ 435,417,220</u>		<u>10.05%</u>

Source: Jackson County Equalization Department

**Property Tax Levies and Collections**  
Last Ten Years

Fiscal Year	Total Tax Levy	Current Tax Collections	Percent of Current Taxes Collected	Delinquent Tax Collections	Total Tax Collections	Ratio of Total Tax Collections to Total Tax Levy
2010	\$ 24,776,520	\$ 22,980,074	92.75%	\$ 1,568,371	\$ 24,548,445	99.08%
2011	24,191,799	22,635,414	93.57%	1,460,958	24,096,372	99.61%
2012	23,838,450	22,426,460	94.08%	1,361,990	23,788,450	99.79%
2013	24,076,501	22,603,314	93.88%	1,473,188	24,076,502	100.00%
2014	24,486,531	23,097,727	94.33%	1,388,805	24,486,532	100.00%
2015	25,036,427	23,738,308	94.82%	1,298,120	25,036,428	100.00%
2016	25,362,592	24,098,873	95.02%	1,263,720	25,362,593	100.00%
2017	25,868,879	24,567,953	94.97%	1,300,927	25,868,880	100.00%
2018	29,974,335	28,394,731	94.73%	1,579,603	29,974,334	100.00%
2019	31,100,570	29,577,370	95.10%	1,523,199	31,100,569	100.00%

Source: Jackson County Treasurer's Office

State Revenue Sharing Payments  
Last Ten Years

Fiscal Year Ended	Revenue Sharing Payments
2010	\$ 2,361,911
2011	3,297,426
2012	2,577,416
2013	2,611,765
2014	2,906,904
2015	3,366,891
2016	3,382,698
2017	3,415,941
2018	3,445,116
2019	3,476,589

Source: Jackson County Finance Department

**Ratios of Outstanding Debt by Type**  
Last Ten Years

Fiscal Year	Governmental Activities		Business-type Activities		Total Primary Government	% of Personal Income	Per Capita
	General Obligation Bonds	Direct Borrowing/Placements	General Obligation Bonds	Revenue Bonds			
2010	\$ 17,195,000	\$ 196,692	\$ 12,822,645	\$ 4,445,000	\$ 34,659,337	7.35%	\$ 216.29
2011	16,290,000	167,823	12,341,085	2,695,000	31,493,908	8.96%	196.53
2012	15,395,000	137,072	11,864,481	905,000	28,301,553	7.94%	176.54
2013	14,355,000	105,987	11,309,481	-	25,770,468	7.18%	160.69
2014	13,339,662	74,543	11,425,000	-	24,839,205	4.74%	155.50
2015	21,163,643	45,479	10,225,000	-	31,434,122	5.71%	197.09
2016	34,530,214	-	10,620,432	-	45,150,646	7.77%	284.93
2017	137,948,369	3,225,000	10,041,830	-	151,215,199	24.90%	953.20
2018	142,261,588	3,059,609	9,443,228	-	154,764,425	25.63%	975.57
2019	161,914,409	2,721,846	8,819,626	-	173,455,881	27.42%	1,092.13

Source: Jackson County Finance Department

**Ratios of Net General Bonded Debt Outstanding**  
Last Ten Years

Fiscal Year	General Obligation Bonds	Less: Amounts Restricted to Repaying Principal	Total	% of Personal Income	% of Ad Valorem Taxable Value of Property	Per Capita
2010	\$ 30,017,645	\$ -	\$ 30,017,645	6.37%	0.70%	\$ 187.32
2011	28,631,085	-	28,631,085	8.14%	0.69%	178.67
2012	27,259,481	-	27,259,481	7.65%	0.65%	170.04
2013	25,664,481	-	25,664,481	7.15%	0.61%	160.03
2014	24,764,662	-	24,764,662	4.73%	0.58%	167.00
2015	32,342,677	-	32,342,677	5.87%	0.75%	195.99
2016	34,530,214	-	34,530,214	5.95%	0.81%	217.91
2017	147,990,199	95,089	147,895,110	24.35%	3.39%	932.87
2018	151,704,816	-	151,704,816	25.12%	3.38%	956.28
2019	170,734,035	-	170,734,035	26.99%	3.66%	1,075.00

Source: Jackson County Finance Department



**Computation of Net Direct and Overlapping Debt**  
December 31, 2019

	Gross Amount Outstanding	Self-Supporting or Paid by Benefited Government	Net Amount Outstanding
<b>Direct debt</b>			
General obligation bonds	\$ 127,435,000	\$ 6,075,000	\$ 121,360,000
Michigan Transportation Bonds	30,470,000	30,470,000	-
Direct borrowings/placements	2,721,846	-	2,721,846
Issuance discount	(11,863)	(11,863)	-
Issuance premium	4,021,272	4,021,272	-
<b>Net direct debt</b>	<b>\$ 164,636,255</b>	<b>\$ 40,554,409</b>	<b>\$ 124,081,846</b>
	Gross	County Share	Net Amount Outstanding
<b>Overlapping debt</b>			
City of Jackson	\$ 46,010,000	100.00%	\$ 46,010,000
Blackman Township	18,645,000	100.00%	18,645,000
Columbia Township	2,619,715	100.00%	2,619,715
Grass Lake Township	140,000	100.00%	140,000
Hanover Township	534,870	100.00%	534,870
Henrietta Township	1,605,000	100.00%	1,605,000
Leoni Township	2,200,000	100.00%	2,200,000
Liberty Township	140,130	100.00%	140,130
Napoleon Township	359,000	100.00%	359,000
Norvell Township	595,395	100.00%	595,395
Rives Township	920,000	100.00%	920,000
Spring Arbor Township	7,280,000	100.00%	7,280,000
Summit Township	21,438,579	100.00%	21,438,579
Brooklyn Village	1,193,165	100.00%	1,193,165
Concord Village	340,000	100.00%	340,000
Grass Lake Village	995,000	100.00%	995,000
Parma Village	2,506,598	100.00%	2,506,598
Springport Village	40,662	100.00%	40,662
Addison School District	12,530	60.00%	7,518
Chelsea School District	26,414,809	4.38%	1,156,969
Columbia School District	27,465,000	79.55%	21,848,408
Concord School District	6,150,000	100.00%	6,150,000
East Jackson School District	28,327,713	100.00%	28,327,713
Grass Lake School District	22,289,790	99.30%	22,133,762
Hanover-Horton School District	5,100,000	86.58%	4,415,580

continued...

**Computation of Net Direct and Overlapping Debt**  
December 31, 2019

	Gross	County Share	Net Amount Outstanding
<b>Overlapping debt (Continued)</b>			
Homer School District	\$ 17,236,000	1.30%	\$ 224,068
Jackson School District	109,485,000	100.00%	109,485,000
Jonesville School District	19,174,532	0.65%	124,634
Leslie School District	7,512,087	13.85%	1,040,424
Manchester School District	35,296,636	0.64%	225,898
Marshall School District	42,750,000	1.75%	748,125
Michigan Center School District	9,550,000	100.00%	9,550,000
Napoleon School District	14,000,000	99.95%	13,993,000
North Adams-Jerome School District	95,000	0.84%	798
Northwest School District	36,060,000	99.76%	35,973,456
Springport School District	9,565,736	67.60%	6,466,437
Stockbridge School District	22,110,000	17.11%	3,783,021
Vandercook Lake School district	4,770,000	100.00%	4,770,000
Western School District	34,408,066	100.00%	34,408,066
Ingham Intermediate School district	1,169,000	1.28%	14,963
Jackson Intermediate School District	620,000	94.83%	587,946
Washtenaw Intermediate School District	44,570,000	0.26%	115,882
Jackson College	29,695,000	100.00%	29,695,000
<b>Total overlapping debt</b>	<b>\$ 661,390,013</b>		<b>\$ 442,809,782</b>
<b>Net direct and overlapping debt</b>			<b>\$ 566,891,628</b>

concluded.

Overlapping debt is calculated for an entity, based upon assessed values received from the State of Michigan, which determines the issuer's proportionate share of the debt of other local governmental units that either overlap it (the issuer is located either wholly or partly within the geographic limits of the other units) or underlie it (the other units are located within the geographic limits of the issuer). The debt is apportioned based upon relative assessed values.

**Legal Debt Margin**  
Last Ten Years

Legal debt margin calculation for 2019	
Assessed value	<u>\$ 6,229,424,354</u>
Debt limit (10% of state equalized value)	\$ 622,942,435
Debt applicable to limit - gross direct bonds	<u>(174,404,556)</u>
Legal debt margin	<u>\$ 448,537,879</u>

Year	Debt Limit	Total Net Debt Applicable to Limit	Legal Debt Margin	Total Net Debt Applicable to Limit As % of Debt Limit Ratio
2010	\$ 522,551,000	\$ 68,521,552	\$ 454,029,448	13.11%
2011	497,165,300	62,576,592	434,588,708	12.59%
2012	477,288,600	54,015,443	423,273,157	11.32%
2013	475,480,300	47,970,215	427,510,085	10.09%
2014	484,365,400	46,521,973	437,843,427	9.60%
2015	498,586,785	49,116,940	449,469,845	9.85%
2016	532,713,624	59,694,848	473,018,776	11.21%
2017	546,648,071	159,385,848	387,262,223	29.16%
2018	580,261,313	160,886,848	419,374,465	27.73%
2019	622,942,435	174,404,556	448,537,879	28.00%

Source: Jackson County Finance Department

Demographic and Economic Statistics  
Last Ten Years

Fiscal Year	Population	Labor Force	Employment	Unemployment	Unemployment Rate	Total Personal Income (000's)	Per Capita Income
2010	160,248	72,338	65,106	7,232	10.0%	\$ 4,278,175	\$ 26,697
2011	160,248	71,890	65,680	6,210	8.6%	4,176,841	26,065
2012	160,309	69,851	64,240	5,611	8.0%	4,182,001	26,087
2013	160,369	69,678	64,115	5,563	8.0%	4,182,001	26,077
2014	159,741	72,300	68,600	3,700	5.1%	4,249,045	26,600
2015	159,494	73,020	69,836	3,184	4.4%	4,316,864	27,066
2016	158,460	73,700	70,600	3,100	4.2%	4,276,714	26,989
2017	158,640	74,530	71,460	3,070	4.1%	4,361,830	27,495
2018	158,640	73,125	70,525	2,600	3.6%	4,487,860	28,290
2019	158,823	74,307	71,893	2,414	3.2%	4,658,811	29,333

Source: Jackson County Finance Department

**Principal Employers**  
Current Year and Nine Years Ago

Employer	2019			2010		
	Total Employees	Rank	% of Total County Labor Force	Total Employees	Rank	% of Total County Labor Force
Henry Ford Allegiance Health System	4,100	1	5.50%	3,536	1	4.75%
Consumers Energy	2,400	2	3.22%	2,026	3	2.72%
Michigan Department of Corrections	2,040	3	2.74%	2,040	2	2.74%
Great Lakes Home Health/Hospice	1,118	4	1.50%	1,118	4	1.50%
Michigan Automotive Compressor (MACI)	1,100	5	1.48%	750	8	1.01%
TAC Manufacturing	990	6	1.33%	590	10	0.79%
Local Government	870	7	1.17%	870	5	1.17%
Jackson Public Schools	782	8	1.05%	782	6	1.05%
Meijer Inc.	755	9	1.01%	755	7	1.01%
Eaton Corporation	700	10	0.94%	650	10	0.87%
Jackson College				650	9	0.87%
	<u>14,855</u>		<u>19.93%</u>	<u>13,767</u>		<u>18.48%</u>

Source: The Enterprise Group, Jackson County.

**Full-Time Equivalent County Government Employees by Function/Program**  
By Function/Program  
Last Ten Years

Function/Program	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Legislative:										
Board of Commissioners	12.0	12.0	12.0	9.0	9.0	9.0	9.0	9.0	9.0	9.0
Judicial:										
Circuit court	28.0	28.0	28.0	28.0	28.0	28.0	28.0	28.0	28.2	28.0
District court	51.0	49.0	49.0	49.5	49.5	49.5	49.5	49.5	46.0	41.0
Friend of the court	43.5	44.0	44.0	44.0	44.0	44.0	44.0	44.0	43.0	44.0
General government and elections:										
*County Administration	3.5	2.5	2.5	2.5	2.5	2.5	2.5	3.5	4.0	4.0
Finance	6.5	3.5	3.6	3.5	3.5	3.5	3.5	3.5	3.5	3.5
Information & Tech Systems	9.0	9.0	9.0	9.0	9.0	11.0	11.0	11.0	10.0	12.0
*Human Resources	-	4.8	4.5	5.8	5.8	5.8	5.8	5.8	5.7	5.5
Equalization	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0	8.0	9.0
GIS	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Facilities Management	17.0	14.8	14.8	14.8	14.8	15.8	15.8	15.8	19.0	15.5
Clerk	20.0	19.3	18.8	18.8	18.8	18.8	18.8	18.8	20.2	20.2
Register of Deeds	4.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	4.0	4.0
Treasurer	1.0	1.0	1.0	0.5	0.5	0.5	0.5	0.5	0.5	0.5
MSU Extension	2.5	2.5	2.0	2.0	1.0	1.0	1.0	1.0	1.2	1.0
Drain Commissioner	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Retirement Board		-	-	-	-	-	-	-	-	1.3
Public safety:										
Prosecuting attorney	25.6	25.6	25.6	25.6	25.6	25.6	25.6	25.6	24.5	25.6
Public Defender										6.0
Sheriff	54.0	55.0	58.0	58.0	57.0	58.0	58.0	58.0	53.0	53.0
Emergency dispatch	19.0	19.0	19.0	19.0	19.0	19.0	22.0	22.0	23.0	24.7
***Emergency Management										1.0
Jail	54.0	54.0	54.0	54.0	54.0	54.0	53.0	53.0	55.0	55.0
Animal control	3.0	3.0	3.0	3.0	-	-	-	-	-	-
Youth center	32.4	32.4	32.3	32.3	32.3	32.3	32.3	32.3	29.0	33.0
Health and welfare:										
Environmental Health	8.0	8.0	8.0	8.2	8.2	8.2	8.2	8.2	9.0	8.2
Public Health	40.2	41.5	43.5	44.0	44.0	45.5	45.5	45.5	46.6	49.4
Medical Examiner	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Department On Aging	28.6	27.7	27.7	27.7	27.7	27.7	27.7	27.7	29.0	29.7
Veterans Services	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
**Animal Shelter and Control	3.5	3.5	3.5	3.5	3.5	3.5	3.5	3.5	5.0	10.5
Cultural and recreation:										
Parks & Recreation	6.0	6.0	6.0	6.0	5.7	5.7	5.7	5.7	9.0	13.0
Golf Course	2.6	2.8	2.8	2.8	2.8	2.8	2.8	2.8	1.8	1.8
Fair	2.5	1.0	1.0	1.0	1.3	1.3	1.3	1.3	1.0	1.3
Other:										
Airport	3.5	3.5	3.7	3.5	3.5	3.5	3.5	3.5	3.7	3.5
Transportation	-	-	-	75.0	75.0	75.0	79.0	120.0	116.0	120.0
Enterprise funds	6.0	6.0	6.0	6.5	6.5	6.5	6.5	6.5	6.5	6.5
<b>Total</b>	<b>501.9</b>	<b>499.4</b>	<b>503.3</b>	<b>577.5</b>	<b>572.5</b>	<b>578.0</b>	<b>584.0</b>	<b>626.0</b>	<b>622.4</b>	<b>648.7</b>

Source: Jackson County Finance Department

\* Human Resources was combined with Administrative Services in 2009 and 2010

\*\* Animal Control was combined with Animal Shelter in 2019

\*\*\* Emergency Management was separated from Sheriff Department in 2019

**Operating Indicators by Function/Program**  
Last Ten Years

Function/Program	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>Public safety</b>										
Sheriff:										
Complaints	30,069	39,448	35,654	36,076	36,480	29,563	32,199	28,520	27,625	28,306
Dispatches	138,673	149,663	152,808	141,157	132,512	129,036	132,981	143,454	139,458	147,281
Arrests	1,506	1,335	2,328	2,305	2,010	2,175	2,277	1,837	1,829	2,041
Bookings	11,104	10,779	8,182	8,309	7,190	7,047	7,364	7,238	7,317	6,608
<b>Health</b>										
Public health:										
Immunizations administered	14,921	10,052	9,247	7,576	5,965	5,609	5,629	4,713	5,669	4,609
WIC participants	5,725	5,485	5,401	5,361	5,445	5,442	5,150	4,903	4,620	4,588
Vision/hearing screenings	16,392	17,597	18,671	18,330	17,741	22,321	17,936	18,325	17,497	17,071
<b>Cultural and recreation</b>										
Parks and recreation:										
Special events participation	220,000	220,000	225,000	225,000	230,000	240,000	229,000	215,000	237,377	216,980
Cascades Falls participation	29,750	29,750	31,425	23,964	26,895	27,307	32,222	35,857	31,108	31,988
Rounds of golf	33,400	33,400	32,248	25,000	22,500	28,000	34,188	35,000	32,650	35,136
Camper participation	33,700	33,700	14,740	2,400	1,635	10,742	11,601	8,590	2,600	2,439

Source: Jackson County Finance Department, Sheriff, Health, and Parks and Recreation Department.

# COUNTY OF JACKSON, MICHIGAN

## Capital Assets Statistics by Function/Program Last Ten Years

Function/Program	2010	2011	2012	2013	2014
Public safety					
Corrections facility capacities	426	426	426	426	426
Vehicle:					
Sheriff	41	49	35	31	34
Animal control	4	5	3	-	-
Culture and recreation					
Parks:					
County	16	16	16	16	16
Acreage	900	900	900	900	1,086
Picnic areas	17	17	17	17	17
Buildings:					
Restaurant/meeting	1	1	1	1	1
County recreation center	1	1	1	1	1
Picnic shelter/pavilions	15	15	15	15	15
Concession	4	4	4	4	4
Swimming beach areas	12	12	12	12	12
Golf courses:					
18 hole course	1	1	1	1	1
Par 3 course	1	1	1	1	1
Driving range	1	1	1	1	1
Trails/paths/sidewalks	4	4	4	4	4
Playgrounds		10	10	10	10
Boat launch	8	8	8	8	8
Campgrounds	2	2	2	2	2
Public works					
Miles of streets:					
Paved primary	544	544	544	544	544
Paved local	796	1,042	786	811	811
Gravel	253	250	253	229	229

Source: Jackson County Finance Department



Schedule 18  
Unaudited



2015	2016	2017	2018	2019
426	426	426	426	426
35	35	35	38	38
-	-	-	-	2
16	16	16	16	16
1,086	1,086	1,086	1,086	1,086
17	17	17	17	17
1	1	1	1	1
1	1	1	1	1
15	15	15	15	15
4	4	4	4	4
12	12	12	12	12
1	1	1	1	1
1	1	1	1	1
1	1	1	1	1
4	4	4	4	4
10	10	10	10	10
8	8	8	8	8
2	2	2	2	2
544	544	544	547	547
811	811	811	792	792
229	229	229	244	244

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